

Date: 27th February, 2023

To: the Chair and Members of the COUNCIL

#### **REVENUE BUDGET 2023/24 – 2025/26**

### **EXECUTIVE SUMMARY**

- Despite the significant financial challenges, the Council has continued to set a
  balanced budget whilst maintaining investment in the borough and protecting the
  most vulnerable in our communities. This report details the Mayor's revenue
  budget proposals for 2023/24 to 2025/26, continuing to deliver on our
  commitments, as detailed in the Corporate Plan as a financially well managed
  Council.
- 2. Since 2010, Councils have faced the position of reducing Government funding, strong demand, increasing costs and volatility, and no reduction in statutory obligations to provide services. This budget seeks to maintain front-line services with less funding in real terms.
- 3. Doncaster Council has seen its core Government funding reduce by 27% in real terms during this period¹ compared to an average of 20% for England which equates to a £340 reduction per resident. Local spending is becoming more narrowly focused on Children's and Adult's Services, including Public Health, with over 67% being spent in these areas in 2023/24.
- 4. On the 17<sup>th</sup> November, the Government's Autumn Statement<sup>2</sup> was presented to Parliament and covers the period 2023/24 2025/26. The Council received details of the provisional settlement on 19<sup>th</sup> December 2022 and these were confirmed in the final settlement on 6<sup>th</sup> February 2023. The Medium-term Financial Strategy (MTFS) includes all the anticipated changes to the Council's funding and baseline expenditure levels for the next three years. This has identified an overall funding gap of £22.3m over the next 3 years, with an immediate impact in 2023/24 of £10.2m. This shows that although the final settlement includes additional grant funding for 2023/24, which is welcomed, it doesn't provide long-term sustainable funding sufficient to meet our ongoing budgetary pressures. Full details on the budget gap are provided in paragraphs 33 to 38 and Appendices A to C.

<sup>&</sup>lt;sup>1</sup> Special Interest Group of Metropolitan Authorities (SIGOMA)

<sup>&</sup>lt;sup>2</sup> https://www.gov.uk/government/topical-events/autumn-statement-2022

- 5. The budget includes an increase in Council Tax of 3.99% in 2023/24 (1.99% Council Tax increase and a further 2% increase through the Government's Adult Social Care precept). This will generate £7.3m overall and is required in order to meet the budget pressures, in particular those for Adult Social Care funded from the Social Care precept. This will increase the Council Tax to £1,571.32 per annum Band D (£1,047.55 Band A) which means an additional £60.29 for Band D Council Tax per annum or £1.16 per week (£40.20 for Band A per annum or 77p per week). It is anticipated that the Council Tax will continue to be one lowest rates in comparison to other Metropolitan Districts and Unitary Authorities (10<sup>th</sup> lowest in 2022/23). Further details on the proposed Council tax increases, along with support being provided through the budget, are provided in paragraphs 28 to 32.
- 6. To produce a balanced budget, over the period of the MTFS, the Council has once again needed to review plans and identify additional savings to meet the budget gap. Full details on the planned savings are provided in paragraphs 39 to 46. This has resulted in an overall budgeted surplus position of £0.7m in 2023/24 and £9.4m in 2024/25, followed by a balanced position in 2025/26, due to one-off grants anticipated to end.
- 7. The medium-term financial position remains extremely uncertain. The Council is continuing to face significant volatility in its costs and levels of income from services, in addition to uncertainty in relation to its main funding sources being Government funding, business rates and council tax income. Therefore, it is important that we plan for the early delivery of savings in preparation for 2025/26.
- 8. The Council has reviewed the level of reserves available to ensure that it has sufficient funding available. Paragraphs 58 to 61 and Appendix H, shows the current position regarding earmarked reserves. The balance on the uncommitted General Fund reserve for 2023/24 is estimated at £16.5m; and is expected to remain at this level in 2024/25.
- 9. The Council is charged with maintaining a balanced budget and the Chief Financial Officer (Section 151 Officer) is required to provide a statement of financial assurance which is set out in paragraphs 62 to 78 of this report.

# **EXEMPT REPORT**

10. Not applicable.

# **RECOMMENDATIONS**

- 11. Council approve the 2023/24 to 2025/26 Revenue Budget as set out in this report. This includes:
  - a) the Medium-term Financial Strategy (MTFS) including all proposals in this report as set out in Appendix A;
  - b) a gross revenue expenditure budget of £585.8m and a net revenue expenditure budget of £255.8m, as detailed in Appendix A;
  - c) Council Tax increasing by 3.99% to £1,571.32 for a Band D property (£1,047.55 for a Band A) for 2023/24. This includes:-

- i) 1.99% Council tax increase, equating to an increase of £30.07 for Band D per annum, 58p per week (£20.05 for Band A per annum, 38p per week);
- ii) 2% Government Adult Social Care precept, equating to an increase of £30.22 for Band D per annum, 58p per week (£20.15 for Band A per annum, 39p per week);
- d) the revenue budget proposals for 2023/24 detailed at Appendix B (pressures £17.2m) and Appendices C and D (savings £10.9m);
- e) the 2023/24 Grants to 3rd Sector Organisations outlined in paragraph 54 and Appendix F;
- f) the fees and charges proposed for 2023/24 at Appendix G;
- g) note the Chief Financial Officer's positive assurance statements (detailed in paragraphs 62 to 78).

# WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

12. The Council will continue to care for and protect the most vulnerable in society but it is inevitable that as the Council becomes a leaner organisation that citizens will see services delivered in new and different ways.

#### **BACKGROUND**

# Financial Strategy

- 13. The Medium Term Financial Strategy (MTFS) is a three year financial plan, which sets out the Council's commitment to provide value for money services to deliver our mission for Thriving People, Places and Planet, within the overall resources available to it. The MTFS shows how our Council's finances will be structured and managed to ensure that this fits with, and supports, the delivery of our well-being goals and eight crosscutting priorities ('Great 8'), which will drive delivery of the work.
- 14. The overall aims of our Financial strategy are: -
  - To ensure that effective financial planning and management contributes to the Council achieving our central mission and well-being goals;
  - To direct resources as required to support the achievement of our well-being goals and provide the funding required to deliver the 'great 8' priorities;
  - o To maximise the income from Council Tax and Business Rates revenue;
  - To maximise income from regeneration and commercial opportunities adding value to the economy;
  - To evaluate budget performance to assess the effectiveness of resource allocation.
  - To continue to improve value for money managing people and our money more efficiently, streamlining processes and systems, getting better value from commissioning and procurement, whilst seeking to minimise the impact of budget savings on priority services.

- To ensure the Council's financial standing is prudent, robust, stable and sustainable.
- 15. The Doncaster Delivering Together (DDT) Strategy enables us to align our policy and budgetary planning cycle, with our partners in Team Doncaster, to jointly agreed goals over the longer term. This focuses on 'getting things done' and a whole system approach to delivery.

# Medium-term Financial Strategy (MTFS) 2023/24 to 2025/26

- 16. The MTFS includes the estimated changes to the Council's main sources of income (i.e. central government grant and local taxation), corporate expenditure (e.g. capital financing costs) and pressures on services (arising from inflation, demand or legislative changes such as the increase to the government national minimum wage) based on current information. The gross budget has increased from £575.7m reported to Cabinet to £585.8m due to updating specific grants, customer & client receipts and other income. The net budget remains unchanged at £255.8m. The overall estimated gap for 2023/24 to 2025/26 is £22.3m, summarised below and further details provided in Appendix A.
- 17. We continue to take the approach to keep one eye on the here and now and the other on the longer term. However due to the significant volatility, the period of the here and now is becoming shorter, and longer-term it is more and more difficult to predict. The focus of attention has been to set a balanced budget for 2023/24, based on detailed up to date estimates of all the pressures, with additional saving plans for 2024/25 in preparation for 2025/26, to achieve an overall balanced position over the period of the MTFS.

## **Service Pressures**

- 18. The Council is currently forecasting a £7.8m overspend for 2022/23. There are a number of pressures that are expected to continue into 2023/24 and in some cases beyond. The MTFS provides the funding to meet budget pressures and provides minimal growth essential to deliver our priorities without placing additional burdens on the Council to deliver greater savings.
- 19. The budget pressures are split between inflation pressures and other service specific pressures particularly in relation to Children services where the number of children in care exceeds plans and the cost of placements continue to increase. The cost of pay and price inflation is estimated at £32.5m in 2023/24, increasing to £56.0m by 2025/26. In total, the service budget pressures are estimated at £17.2m in 2023/24, increasing to £23.1m by 2025/26.
- 20. General inflation on the Council direct costs amounts to £12.6m for 2023/24, increasing to £21.6m by 2025/26. This includes the estimated impact of energy price rises of £5.9m in 2023/24 and making up the budget shortfalls in 2022/23. The Russian invasion of Ukraine caused a massive humanitarian crisis, with millions of Ukrainians leaving the country. The conflict and resulting sanctions have disrupted exports from the region for commodities like metals, food, oil and gas, pushing up inflation to levels not seen in decades. The Government have recently announced further support to help non-domestic customers meet their energy costs in 2023/24. The impact of this new scheme has not yet been built into the MTFS but is likely that it will push back some of the inflationary pressures to 2024/25. As the scheme is only for 2023/24, it is not anticipated to impact on the recurrent budget gap in the medium-term.

- 21. Adult Social Care service pressures and inflationary increases amounting to £16.7m in 2023/24 and increasing to £23m by 2025/26. This includes £7.5m for contract price inflation in 2023/24, increasing to £13.8m by 2025/26, including the impact of the Government National Living Wage. In addition, the specific Adult Social Care grants provided by Government and Adult Social Care precept for 2023/24 enables the Council to go beyond inflationary increases and set aside funding to improve Market Sustainability in 2023/24, subject to separate fee discussions taking place and Cabinet decision making process. Providers of care are continuing to face significant pressures due to increasing costs, vacancies in residential homes and retaining staff caused by a number of factors. There are also interdependencies between the market challenges and potential future demand. For example we are committed to supporting people to live at home for as long as possible, therefore we need to invest in sustainable homecare rates otherwise this will lead to needing to place more people in residential care, which will increase the costs of residential care.
- 22. It is our view, that this investment will significantly assist the market sustainability challenges in the social care sector.
- 23. The budget figures are based on current activity information and assumptions for future demand taking into account demographics, transitions and growth. There significant future uncertainties in relation to the planned Adult Social Care Reforms, which have been delayed until October 2025. The reforms include that no one will be required to pay more than £86,000 for their eligible care costs in their lifetime, which will include people currently receiving care privately (self-funders) who have not yet had a social care assessment but who would be eligible if they did. In addition, the reforms increase the point at which a person is eligible for local authority means-tested support; the upper capital limit (UCL) from £23,250 to £100,000 and the lower capital limit (LCL) from £14,250 to £20,000.
- 24. Funding for Children, Young People & Families, service pressures and inflation, amounting to £11.1m in 2023/24 and increasing to £13.7m by 2025/26. This covers the additional external placements that were brought forward and have continued during 2022/23, not reducing as planned and expected to continue into 2023/24. It also provides additional recurrent funding to meet the rising costs of the external placements currently being experienced and the additional complexities, plus the associated transport pressures.
- 25. Other service pressures including continuing to provide funding to support partners, such as Doncaster Culture & Leisure Trust (DCLT), to operate and meet increasing cost pressures including energy. This budget recognises the pressures and provides for those much needed services to support the health and wellbeing of the public.
- 26.A full breakdown of the price inflation is included in Appendix A. Service pressures are detailed in Appendix B. The baseline budget will be increased for the pressures identified on an ongoing basis. A negative figure shows where the funding is being removed to account for one-off pressures in previous years.
- 27. Although we have seen a positive improvement of 1,565 fewer benefits claimants of working age (November 2022), Doncaster remains the highest among regional comparable neighbours with 8,530 total claimants, making up 4.45% of the

working age population. Youth unemployment has stabilised from its peak reporting period in May 2021 with 1,100 fewer claimants as of December 2022. Doncaster is forecast for 29% Gross Value Added (GVA) growth in 2021 based on year on year growth from annualised 2015 prices. Work continues to support communities that have a high representation of economically inactive residents, job claimants and people on low incomes or unstable jobs. This includes establishing employer academies with large anchor institutions across the public and private sector.

# **Council Tax and Support provided**

- 28. The forecast increase in Council Tax income for 2023/24 is due to a number of contributing factors. This includes the £5.2m additional income generated from the 1.99% Council Tax increase and 2% government Adult Social Care precept, additional income from growth forecast (based on the current tax base and assumptions for 2023/24) of £1.6m and an estimated decrease in the cost of the Local Council Tax Reduction Scheme of £0.5m.
- 29. The Council has chosen not to increase by the maximum 5% in 2023/24, in addition it's not taken the flexibility allowed by government to utilise the 2% Social Care precept for 2024/25. These additional revenue generating flexibilities could have been applied however the Council is mindful of the current cost of living challenge and to protect the citizens of Doncaster from further cost burdens. The Council faces a tough choice about whether to increase council tax to bring in desperately-needed funding whilst at the same time acutely aware of the significant burden that could place on some households during a cost of living crisis. The Social Care Precept decision can be revisited as part of the 2024/25 Budget setting process.
- 30. The Council is committed to protecting the most vulnerable and whilst many Councils have amended their Local Council Tax Reduction Scheme (LCTS), the Council's policy continues to provide a much needed safety net for those on low income. The budget for 2023/24 is £25.1m. In addition, the new Council Tax Support Fund grant of £0.6m will be used to be used to provide a £25 reduction to the council tax liabilities of working age and pension age council taxpayers who are in receipt of benefits. This is estimated to cost £0.2m. The balance of the funding will be used to boost the Local Assistance Scheme budget at a time when it is needed to support people dealing with cost of living increases. From 2024/25 £0.3m will be added to the Local Assistance Scheme on a permanent basis.
- 31. Further to the rise in inflation, food and energy prices, there is a known pressure on low-income families during the school holidays. It is proposed that all households with school age children usually in receipt of free school meals and those with non-school age children in receipt of council tax reduction, housing benefit or universal credit housing element receive vouchers or payment to the equivalent of £3 a day per child in the Easter 2023 and May 2023 holidays. The estimated costs are £752k (or £571k if only provided for households in receipt of free school meals). It is anticipated that this would be funded from the Household Support Fund 2023/24, however allocations and the criteria have still not been received. Therefore, this will be subject to separate decision making when the details have been received.

32. The Council Tax system continues to be disproportionate across the country and successive Governments have failed to come up with an alternative method of local taxation. A recent report<sup>3</sup> highlights that a Band D bill in London this year, where the average house price is £553,000, is £1,696, but £2,060 in the North, where homes cost £192,000. This can be explained due to many Northern and Midlands cities having more, smaller Band A and B homes – making it harder for local authorities to keep lower-rated bands affordable. 87% of Doncaster's properties are banded below the average Band of D, which has the effect of considerably reducing the Council's Tax Base. The Local Government Association (LGA) commented that, "It is disappointing that the Government has continued to rely on council tax and the social care precept as part of its package to increase funding for adult social care. As we have previously stated, council tax is not the solution for meeting long-term pressures facing high-demand national services such as adult social care."

# **Government Funding and Overall Budget Gap**

33. The Core Spending Power (CSP) is the Government preferred measure of calculating the theoretical resources available to local authorities to fund service delivery. It sets out the money that has been made available to local authorities through the Local Government Finance Settlement (LGFS) and represents an estimate of the resources available. The CSP based on Government assumptions is £305.6m compared to £276.7m for 2022/23, representing a £28.9m increase (10.4% increase). The actual CSP based on the Council baseline position and local decisions is £311.7m compared to £279.1m for 2022/23, representing a £32.6m increase (11.7% increase). The main difference being that the Council retains 49% of any business rates growth above the Government baseline and has benefitted from the business rates revaluation – this is not included in the Government assumptions. The increase in CSP will help to deal with the inflationary cost pressures outlined above but doesn't cover all the pressures facing the Council.

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<sup>&</sup>lt;sup>3</sup> https://www.money.co.uk/

34. The table below summarises the year on year changes to the MTFS, with specific comments on the reasons for the changes: -

	2023/24 £m	2024/25 £m	2025/26 £m	Total £m
Baseline Income & Government Grants	-39.7	-7.3	-4.2	-51.2
Council Tax Income	-7.3	-4.7	-4.2	-16.2
Grant Exit Strategies	-10.3	-0.7	0.0	-11.0
Pay & Price Inflation	32.5	15.8	7.7	56.0
Levying Bodies & Other Expenditure	7.1	0.3	13.2	20.6
Service Pressures	17.2	3.7	2.2	23.1
Funding Gap	-0.5	7.1	14.7	21.3
Use of One-off Reserves	10.7	-9.7	0.0	1.0
Gap	10.2	-2.6	14.7	22.3

- 35. The Council baseline income and government grants increase significantly in 2023/24. This includes £21.0m which is due to the accounting treatment for retail relief grants and the collection fund, in accordance with the legislation. This also impacts on the use of one-off reserves of £10.1m, which reflects the transfers into/out of reserves to facilitate carrying forward the section 31 grants for business rate reliefs. A review of the business rates appeals provision resulted in £10.1m becoming available as a one-off and this will be used to support the Council's capital programme.
- 36. The budget also includes the anticipated increase of business rates income of £7.5m in 2023/24; based on the current baseline positon, which has increased due to the revaluation and is 11% higher than the starting position for 2022/23 and further growth based on known economic developments for 2023/24.
- 37. Government grants have increased by £10.6m in 2023/24: an increase of £9.9m to the Social Care Support Grant and an increase of £2.5m to the Market Sustainability / Fair Cost of Care Fund, offset by decreases in other grants including: ceasing of the Household Support Fund £6.1m, a £2.2m reduction in the Services grant and a £1.2m reduction in New Homes Bonus.
- 38. The above highlights the significant impact of changes to the income generated from Council Tax and Business Rates on the baseline funding position for the Council; these income sources (including related grants) provide 44% of the Council's baseline funding<sup>4</sup>. Therefore, attention will need to be focused on these critical income streams to maintain funding levels and prevent further savings being required.

<sup>&</sup>lt;sup>4</sup> The calculation of the share of income sources excludes funding for housing benefit payments.

# **Budget Savings**

- 39. In February 2022, budget savings of £7.7m were approved in line with the Financial Strategy (£4.3m 2023/24 and £3.4m 2024/25). These have been reviewed and reduced to £1.9m (£0.4m 2023/24 and £1.5m 2023/24). The reductions relate to savings related to Doncaster Children's Services Trust which, following the end of the contract with the Trust, have been reviewed and replaced with new children's social care related savings. Appendix C shows the detailed savings making up the revised total of £1.9m.
- 40. However, as detailed above due to the financial challenges continuing, mainly arising from Children's social care pressures and inflation, the Council again needed to look carefully at the cost of services being delivered by the Council and make further proposals to balance the budget. The new saving proposals identified amount to £20.4m over the 3 years, with £10.5m in 2023/24, reducing the ongoing budget position and supporting the financial sustainability of the Council going forward.
- 41. The overarching principles for identifying savings were: -

Voon it	We want services to be clear, transparent and accessible as possible
	We want to join up our services to avoid duplication and make it easier to understand and access
Focus	We want people to access our services, when they need them, easily and quickly
	We want the exercise to yield innovative and future proof proposals
Be Ambitious	We want proposals, where appropriate, to be radical and challenge the status quo
Ambitious	We want to aim high for our people and place that helps us deliver our Borough Strategy
Do it	We want to work with Team Doncaster partners collaboratively to achieve for our people and place locally
Together	We want to work with communities to achieve our strategic ambitions for our Borough
	We want all services to be proactive and supportive of savings ideas working alongside partners and communities
	We want to build on strengths and assets in communities in a way that helps us achieve our ambitions for the Borough

- 42. A significant proportion of the savings are planned for Children's Social Care, which has been identified as a high cost service, although further savings will be required in future years to fully address the value for money issues identified. Starting from the revised financial baseline position based on current activity, the Council will continue to work across a number of operational areas to reduce spend and achieve best value. The overall approach undertaken will be:
  - a) Drive improved practice across all areas, in particular Children's Social Care and Special Educational Needs and Disabilities (SEND). The voice and lived experiences of children and families will shape service delivery.
  - b) Residents are supported at the earliest possible opportunity through a whole family strengths based approach; with services being delivered in Localities

- c) Close working with partners and increasing contributions where appropriate.
- d) Turn the valve off through earlier decision making and better planning. We know that early intervention services are lower cost with generally better outcomes. Early intervention = cost avoidance.
- e) Children and young people should be kept at home wherever possible; increased local provision to support this aim, i.e. more foster carers, children's homes and children in mainstream schools.
- f) Changing the culture and mind-set of all involved, so placements are not the destination but part of the journey, supporting as many children and young people as possible to return home.
- g) Ensure that services meet current needs; Children in Care (CiC) and SEND profile of need has changed.
- h) Improved quality assurance of out of authority provisions.
- i) Workforce strategy prioritised by immediate and obvious invest to save.

The savings will be delivered via the Future Placement & SEND strategy.

- 43. In addition, there are continued savings across the Council, through close management of the budgets and achieving efficiencies through improved working practices, better use of technology where possible. The Council continues to challenge its day to day spending and considers each staff vacancy as they arise.
- 44. This budget also includes further savings proposals which will reduce the corporate support available across the Council, but are required to meet the overall budget gap. It has also been necessary to consider non-essential services currently provided and make them self-financing where possible to enable us to continue to provide these services for those that still want them.
- 45. The Council can no longer afford to maintain and fund day to day running costs for the current number of buildings, especially with the increased costs of energy and repairs/maintenance. Therefore the budget proposals include specific savings associated with a rationalisation programme of Council assets. This will require careful review, to fully consider the service implications prior to any changes being implemented, and will be subject to separate decision making.
- 46. All the savings are fully detailed in Appendix D.

# **Overall Budget Position**

47. The table below shows how the budget is balanced over the three years with the savings identified: -

	2023/24 £m	2024/25 £m	2025/26 £m	Total £m
Budget Gap	10.2	-2.6	14.7	22.3
Savings previously approved	-0.4	-1.5	0.0	-1.9
Savings proposals	-10.5	-5.3	-4.6	-20.4
Recurrent Budget Gap	-0.7	-9.4	10.1	0.0
Use of surplus money in 23/24	0.7	-0.7		0.0
Use of surplus money in 24/25		10.1	-10.1	0.0
Balanced Budget	0.0	0.0	0.0	0.0

48. The one-off surpluses of £0.7m and £10.1m in 2023/24 and 2024/25 respectively will be held as a contingency to cover the risks that the delivery of savings slips and that inflationary pressures do not fall as quickly as assumed. This is required due to the significant volatility and reflects the current saving delivery risks which are highlighted in the Section 151 assurance statement.

# Fees & Charges

- 49. Fees and charges are proposed to be increased by 10% to reflect the inflationary pressured being experienced by the Council in relation to pay, supplies and energy costs in particular. There are some exceptions to this principle where fees and charges are predetermined by Government or where specific savings proposals involve changes to fees and charges. Appendix G shows new fees and any that have not been increased by 10% (excluding those set by statute). For example, in order to support our city centre businesses and our residents the budget includes freezing parking charges at our council owned car parks. Appendix G also includes fees and charges where specific approval by full Council is needed each year.
- 50. Due to the significant volatility and future uncertainties in relation to energy costs, fees and charges will continue to be reviewed in year and revised, where appropriate, to ensure the full recovery of cost increases to the Council or decreased to reflect any potential future price reductions.

#### **Post Reductions**

51. A review of the budget proposals has been undertaken and has identified an estimated 45.1 full time equivalent (FTE) potential post reductions for the budget proposals detailed in Appendix C and D. The table below shows a breakdown: -

	2023/24 FTE reduction	2024/25 FTE reduction	2025/26 FTE reduction	Total FTE reduction
Adults, Health & Wellbeing	2.0	0.0	0.0	2.0
Corporate Resources	21.5	4.2	7.4	33.1
Children, Young People & Families	8.5	1.5	0.0	10.0
Economy & Environment	0.0	0.0	0.0	0.0
Public Health	0.0	0.0	0.0	0.0
Total	32.0	5.7	7.4	45.1

52. The reductions will be achieved through the deletion of vacant posts, redeployment and then voluntary redundancies. At this stage compulsory redundancies are not expected. It is also worth noting that there is additional one-off grant funding is anticipated over the MTFS period which will increase the number of posts during the specific funding period.

# 2023/24 Baseline Budgets by Service Area

53. The 2023/24 detailed budgets updated for the proposed pressures and savings are provided at Appendix E by Directorate, this provides the breakdown of the budget plan by Head of Service.

# **Grants to Third Sector Organisations**

54. The 2023/24 grants proposed to third sector organisations (£1.1m) are detailed in Appendix F. The Council's strategy is to more clearly commission and contract service activity, which provides greater certainty and continuity of provision of service for both the service provider (voluntary sector) and service users. In 2022/23 and 2023/24 the number and value of grants have increased as a result of grants awarded to third sector organisations in line with the Locality Investment 2022-24 plan approved by Cabinet on 22<sup>nd</sup> June, 2022.

# **Monitoring & Challenge**

- 55. The Council's budget in any one financial year is allocated to budget holders and each budget holder is notified of their budget at the start of the financial year. Within the performance and development review process for people managers there is a core target to effectively manage and monitor budgets, highlighting any pressures or potential underspends in a timely way.
- 56. Budget holders are able to review the latest financial monitoring information, including projections, directly from the on-line financial system in an easy to use format.
- 57. The Financial Management teams are structured to support budget holders, deal with queries and proactively monitor key budget areas. The quarterly Finance & Performance report presents the Council's revenue projection, prepared by managers working in conjunction with finance teams. In addition, a monthly review enables Directors to monitor the Council's revenue projection and take any further action to ensure effective management of the budget.

### Reserves

- 58. The Council holds both "earmarked" and "uncommitted" reserves. Earmarked reserves are balances set aside for specific purposes, for example Service Transformation Fund; these are summarised in Appendix H.
- 59. Uncommitted reserves are balances held as contingencies against risks such as emergency events. The uncommitted reserves are expected to remain at £16.5m by 2023/24.
- 60. A risk assessment of the Council's level of reserves is carried out each financial year, when setting the budget and updating the financial plan. It is updated regularly during the financial year as part of the formal financial management reporting process. The risk assessment is based on the following key factors:
  - a) a review of known provisions and contingent liabilities;
  - b) the likelihood of overspend for either revenue or capital;
  - c) the likelihood of any additional income that would be credited to reserves;
  - d) the robustness of the Council's revenue budget proposals;
  - e) the adequacy of funding for the Capital Programme; and
  - f) any potential significant expenditure items for which explicit funding has not yet been identified.

61. Appendix I provides the risk assessment of the Council's level of reserves, which estimates the value of the risks at £15.0m leaving £1.5m headroom over the level of un-committed ongoing general fund reserves available of £16.5m. The uncommitted reserves are not excessive for a Council of our size, which spends circa. £590m a year; £16.5m would only run the Council for 10 ½ days. The Council will ensure the reserves remain at an adequate level to manage effectively all future risks and liabilities, in particular whilst operating in the current volatile and uncertain environment. Therefore, careful consideration should continue to be given before funding any unexpected costs from reserves. In addition, where funds are allocated, any unspent funding should be transferred back to uncommitted reserves.

# **Positive Assurance Statement**

- 62. Under the Local Government Act 2003, when the Council sets the budget, the Council's Section 151 Officer is required to report on:
  - o the robustness of estimates made for the purposes of the calculations; and
  - the adequacy of the proposed financial reserves.

# Statement from the Council's Section 151 Officer (Assistant Director of Finance)

- 63. This report sets out the Council's spending plans to deliver on its corporate priorities as detailed in the Corporate Plan. The aim is to continue to balance the need to respond to the current unprecedented financial volatility whilst at the same time providing a sustainable financial strategy for the longer term.
- 64. It is becoming more and more difficult to set a budget within the current financial context with the number of unknowns and assumptions. Therefore the priority for this budget is to fully review all the variables anticipated for 2023/24, including sufficiently estimating the budget pressures, so there is confidence in the immediate short-term planning horizon. Ensuring that the planned budget provides sufficient resources to deliver the Corporate Plan for 2023/24, prioritising the activities to be delivered, within the resources available. With sufficient estimates for 2024/25 and 2025/26, consideration of the risks and potential mitigations, to be in a position to provide assurance on the estimates.
- 65. Overall, the Autumn Budget Statement and provisional settlement provided greater funding than previously anticipated, which has helped to meet the inflationary pressures and provide additional funding for Adult Social Care. However, it is not sufficient to meet all the budget pressures and a significant budget gap remains to be balanced with savings. The budget pressures have also been scrutinised and prioritised with management, which involves some risks and will need to be managed accordingly.
- 66. Detailed reviews have been undertaken to quantify the inflationary increases anticipated and either provide budget or where this has not been possible, costs will be managed within the budget available, through reprioritisation or re-scoping the deliverables or obtaining additional external funding. The latter is the approach assumed to manage the rising construction costs on specific capital projects where the funding was allocated in previous years, when prices and inflationary increases were lower.

- 67. Additional budget has also been allocated to cover the current budget pressures on Children's Social Care Services and rebase the budget to reflect the 2022/23 overspend. However, this is highlighted as an area of high cost compared to similar Councils, and discussions with managers support the need to reduce costs. This is an area where improving our services to children and young people, will also mean reduced spend and better value. Therefore, there are also significant savings planned for Children's Social Care e.g. increasing the number of in-house foster carers and expanding the number of internal residential homes, which will be delivered through the Future Placement Strategy. This is also a risk in relation to the savings plans, which is covered below.
- 68. The budget includes robust estimates for council tax and business rates, based on a thorough review of the baseline position and assumptions for future years taking into account local data and intelligence. There is a risk that the cost of living crisis could impact on Council tax and Business Rates collection performance, however current performance is positive and the budget assumes this will continue.
- 69. The savings have been developed by those responsible for service delivery, taking account of the implications of implementing the changes. The savings have been assessed based on confidence of delivery and RAG rated: 0-30% = Red, 30-60% = Amber, 60-100% = Green. The resultant spread of savings across financial years, is shown below: -

	2023/24 %	2024/25 %	2025/26 %	Total %
Red	2%	9%	9%	20%
Amber	20%	13%	9%	42%
Green	30%	4%	4%	38%
Total	52%	26%	23%	100%

70. The majority of the savings are targeted for 2023/24, with the more difficult in terms of delivery spread evenly over 2024/25 and 2025/26, providing additional time to implement. This also shows that the proportion of savings categorised as being easier to deliver are only 38% of the total, this reflects the issue that continuing to deliver savings is becoming more difficult. Also, the savings included in this budget are more directed towards non-pay expenditure, which due to there being less direct control are again more difficult to deliver. 20% of the savings have been categorised as being the most difficult to deliver, the majority of which relate to Children's Social Care, due to the complexity of the savings and previous non-delivery track record. The Council has more direct control now following the cessation of the Children's Trust contract at the end of August 2022, and will need to ensure dedicated focus and drive to deliver the improvements, which will also lead to reducing costs. In addition, of particular concern are the various savings associated with the rationalisation of assets, which by their nature are difficult to deliver and require dedicated resources, cross Council support and close management. And, the income generation savings for culture and heritage services, due to the current economic situation and cost of living crisis. For this reason, an overachievement of savings and surplus position is budgeted for 2023/24 and 2024/25, to provide contingency if the savings programme slip.

- 71. The scale of the budget gap and options for delivering savings are reducing, therefore the proposals include targeted savings for non-statutory services. The impact of the savings is outlined in Appendix D and full implications will be considered as part of the specific reviews and separate decision making.
- 72. Due to the financial challenges, it has also not been possible to provide the required revenue funding for the increasing capital costs required to maintain our ageing estate across the borough. The resources have been prioritised to essential schemes based on health and safety assessments, there are a number of risks that haven't been funded and our aging estate, wide geography (parks, public right of way, trees, highways infrastructure) are in desperate need of investment. These matters can be deferred but not forgotten.
- 73. It is imperative that we closely monitor and manage the budget position across the Council effectively, delivering the planned savings as early as possible so we are in a position to respond to any increasing pressures in year. Targets are clear and there is commitment and ownership from managers to deliver. Each budget manager is required to deliver within the budget target. This will provide additional assurance, rigor and comfort for the Council in carrying out its responsibilities. These proposals will provide a balanced budget for 2023/24 as long as the risks set out in Appendix I can be managed.
- 74. Looking to the medium-term, there is significant uncertainty with regard to Council baseline funding due to the impending Fair Funding review and Business Rates Reset, which are now not expected to be introduced over the remainder of this parliament. In addition, although the Social Care Reform changes have been delayed until October 2025, there are continued uncertainties with regard the costs associated and funding. The changes include an £86,000 cap on an individual's cost of care after which local authorities will be expected to pay for all eligible care costs, an increase in the point at which a person is eligible for means-tested support and a 'fair cost of care' policy which would aim to allow self-funders to access their care at the same rates that local authorities pay. The current financing regime continues to provide significant one-off funding for ongoing increasing pressures with Council resources being more narrowly focused on social care services.
- 75. The External Audit assessment of the Statement of Accounts, which were approved by the deadline and with no material issues. As part of the Value for Money assessment, it was reported that "based on the work we performed to address the significant risks, we are satisfied that the Council had proper arrangements for securing economy, efficiency and effectiveness in its use of resources".
- 76. Taking all factors into consideration I can therefore give you positive assurance on the reliability and robustness of the forecasts and estimates in the budget proposals as far as can based on current local and national intelligence.
- 77.I can also give positive assurance, that the level of the uncommitted General Fund reserve balance is adequate to meet known commitments and contingencies based on the information currently available and included in this report.

78. Due to the current financial volatility is it important that this level of uncommitted reserves is maintained to provide funding in an urgent situation if required.

# **Council Tax Capping & Referenda**

- 79. Authorities are required to seek approval of their electorate in a referendum if any proposed Council Tax increase exceeds the principles set by Parliament. The Government confirmed the Council Tax Referendum Cap for 2023/24 as part of the final Local Government Financial Settlement on 6<sup>th</sup> February, 2023:
  - a) The cap for core Council Tax is set at 3% and Councils with responsibility for adult social care can increase their Council Tax by an additional 2% Adult Social Care Precept.
  - b) This means that a referendum will be required if the authority sets an increase of 5% (comprising 2% for the Adult Social Care Precept, and 3% for other expenditure). Councils are strongly encouraged to review the Adult Social Care Precept flexibility available to them when preparing their council tax increase for 2023/24. For the avoidance of doubt, the referendum principle applies to the combined Adult Social Care Precept and core referendum principle, not to each element separately.
- 80. Full details of the Council Tax Referendum Cap and calculation will be presented as part of the Council Tax setting report to Council on 27<sup>th</sup> February, 2023.

### **OPTIONS CONSIDERED**

81. A range of options has been considered over the preceding months to arrive at these budget proposals.

# REASONS FOR RECOMMENDED OPTION

82. The budget proposals seek the appropriate balance in meeting the savings whilst still delivering on the key priorities; protecting front-line services where possible.

#### IMPACT ON THE COUNCIL'S KEY OUTCOMES

83. This report sets out the Council's spending plans to deliver on its corporate priorities and therefore is prepared alongside our Corporate Plan. The Corporate Plan identifies several service standards and council priorities under each Great 8 priority. In addition, the impact of specific individual budget proposals on key outcomes, where applicable, are provided throughout the report, in particular in the detailed appendices.

Great 8 Priority	Positive Overall	Mix of Positive & Negative	Trade- offs to consider – Negative overall	Neutral or No implications
Tackling Climate Change				
Developing the skills to thrive in life and in work				
Making Doncaster the best place to do business and create good jobs				
Building opportunities for healthier, happier and longer lives for all				
Creating safer, stronger, greener and cleaner communities where everyone belongs				
Nurturing a child and family-friendly borough				
Building Transport and digital connections fit for the future				
Promoting the borough and its cultural, sporting, and heritage opportunities				
Fair & Inclusive				

In taking this decision, elected members are reminded of their obligations under section 149 Equality Act 2010. This section contains the Public Sector Equality Duty (PSED) which obliges public authorities, when exercising their functions, to have 'due regard' to the need to: -

a) Eliminate discrimination, harassment and victimisation and other conduct which the Act prohibits;

- b) advance equality of opportunity between people who share relevant protected characteristics and those who do not; and
- c) foster good relations between people who share relevant protected characteristics and those who do not.

Protected characteristics are age, gender, disability, race, sex, sexual orientation, gender reassignment, religion or belief and pregnancy and maternity. Only the first aim of the PSED set out in paragraph (a) above applies to a further protected characteristic of marriage and civil partnership.

Having due regard to advancing equality involves: -

- removing or minimising disadvantages suffered by people due to their protected characteristic;
- taking steps to meet the needs of people from protected groups where they are different to the needs of other people; and
- encouraging people from protected groups to participate in public life or in other activities where their participation is disproportionately low.

Elected members must consciously consider and have due regard to the three aims of the general equality duty when dealing with the recommendations contained within this report. The Council uses a simple "due regard" process to ensure due regard is considered and to support a transparent, effective process that is accountable to users and residents. Amongst others, the "due regard" will be informed by: -

- 1.1 Establishing the key equality issues across Doncaster (Equality Analysis) Our Equality, Diversity and Inclusion Framework 2018-2021 has been developed alongside our financial planning process and includes a significant analysis of equality information to identify the key equality issues across Doncaster. We have used the equality information to inform our planning and saving prioritisation process. Our budget proposals seek to limit the impact of budget cuts on the most vulnerable; and
- 1.2 **Prioritisation and Planning** Our key strategic budget themes specifically prioritise the needs of the most disadvantaged in our communities.

Each saving proposal has been reviewed with regard to our PSED obligations. Appendix J shows the budget proposals that may have an equality impact and therefore require a due regard assessment prior to implementation. Some of these proposals may require further specific consultation exercises and review in light of the PSED and be subject to further decisions taken by Cabinet or other authorised decision maker prior to implementation.

# **Legal Implications [Officer Initials:** SRF | Date: 30/01/23]

84. The Council must set a balanced budget ensuring that resources are sufficient to meet its proposed spending plans. The Chief Financial Officer is required to advise the Council of the adequacy of its reserves and the robustness of estimates used in preparing its spending plans.

- 85. The Council will need to be satisfied that the MTFS set and the subsequent budget will ensure that the Authority is able to discharge its statutory duties.
- 86. Any proposed changes to services will require specific legal advice prior to implementation. Under the general principles of public law, the Council must also act fairly when making budgetary changes or changes to services which potentially involve the reduction or removal of a previously enjoyed benefit. Acting fairly includes consulting fairly with those affected, conscientiously taking into account the results of the consultation and, where appropriate, having due regard to equality impact.
- 87. Some of the proposals outlined within the budget will affect service users and other individuals, particularly those with protected characteristics within the meaning of the Equality Act 2010. In appropriate cases, the budget may only be implemented by further decision making by either Cabinet or other duly authorised decision taker. That decision will need to be taken in full consideration of the Council's duties under the Equalities Act 2010 after full consideration of an appropriate due regard statement.
- 88. As set out in the body of the report, any increase in Council tax rates above a certain level will be subject to a local referendum.

# Financial Implications [Officer Initials: RLI | Date: 12/01/23]

89. These are contained within the body of the report.

# Human Resources Implications [Officer Initials: DK | Date: 24/01/23]

90. There are no immediate HR implications identified within this report, however once post reduction numbers are confirmed (see paragraphs 51 to 52) further advice should be sought regarding the process.

# **Technology Implications [Officer Initials:** PW | **Date:** 25/01/23]

91. Appendix D includes details of budget savings relating to council wide technology including VOIP phone rationalisation, MS 365 licence review, new building connectivity contract and reduced spend on ICT accessories. It is essential that the Council adopts the necessary business change, enforces the new policies and minimises any new building connectivity to ensure the sustainability of the proposed savings. Other savings initiatives and changes to fees and charges require technology to be changed, enhanced or procured. These should be brought to the attention of Digital & ICT as soon as possible for progression

# **RISKS AND ASSUMPTIONS**

92. A risk assessment of the MTFS has been undertaken in accordance with the Council's risk management strategy, which helps to minimise risk. The Council's Strategic Risk Register is reviewed and updated on a quarterly basis and each service has formally documented its key risks and the actions taken to mitigate those risks in service plans. Key risks in relation to the MTFS include: -

- a) Collection Fund risks that the income from Council tax and Business rates will be less than planned due to lower than anticipated growth or nonpayment.
- b) Service Demands/Additional Budget Pressures risks that service demands continue to increase and there are greater budgetary pressures than those included in the MTFS.
- c) Delivery of Savings risks in relation to the delivery of planned savings, which are increasingly more difficult to deliver.
- d) 2022/23 Monitoring Position risks that the 2022/23 monitoring position worsens which impacts on the underlying baseline financial position moving into 2023/24.
- e) Third Parties risks that might materialise as a result of third parties and suppliers ceasing trading or withdrawing from the market.
- f) Price Inflation risks that inflation increases by more than the estimates built into the MTFS; this risk is greater than previous years due to the current economic position where CPI is currently 10.5% for December.
- g) Economy risk that a recession increases the level of default on debt and bad debt provisions have to increase and/or a higher level of debt has to be written off.
- h) One-off Grant Funding risks in that expenditure does not reduce or cease in line with the one-off grants decreasing or ending over the next 2 years.
- Spending Review risks that may materialise as a result of the multi-year Spending Review and the Fair Funding Review.
- j) Business Rates Retention risk that a Business Rates reset occurs in the next 3 years (the assumption is that this does not happen but has only been formally postponed by Government until 2025/26 at the earliest); this is expected to result in a loss of funding to the Council.
- k) Reserves risks that earmarked and uncommitted reserves are insufficient to support the Council during this period.
- 93. The estimates have been produced based on the latest information available, the risks will be monitored during 2023/24 as part of the budget monitoring cycle. The MTFS budget assumptions are continuously reviewed and updated for any changes; including a thorough review during 2023/24 in preparation for the 2024/25 budget setting process.

#### CONSULTATION

- 94. Executive Leadership Team and Cabinet have considered the budget proposals at several meetings between August and December 2022. Key dates in the budget timetable leading up to Council approving the budget on 27<sup>th</sup> February, 2023 are detailed below:
  - o Government's Autumn Statement 2022 17<sup>th</sup> November, 2022
  - o Cabinet MTFS 2023/24 to 2025/26 approved 5<sup>th</sup> October, 2022
  - o Provisional LG Finance Settlement 2023/24 19th December, 2022

- o Cabinet Council Tax Base 2023/24 approved 18th January, 2023
- Union Engagement engagement via Doncaster Consultative Group meetings including 12<sup>th</sup> October, 2023 and 10<sup>th</sup> February, 2023.
- Overview & Scrutiny Management Committee (OSMC) Budget-briefing session 26<sup>th</sup> January, 2023 and OSMC meeting 9<sup>th</sup> February, 2023
- The Chair of the Overview & Scrutiny Management Committee has responded to the Mayor's budget proposals. The letter is shown in Appendix J along with the response from the Mayor.
- Labour Group Budget Consultation 25<sup>th</sup> January, 2023
- Budget sessions with Group Leaders February, 2023
- Final LG Finance Settlement Announcement 2023/24 6<sup>th</sup> February, 2023.
   The only change from the Provisional Settlement was an increase of £0.122m in Services Grant.
- Cabinet Council reports 15<sup>th</sup> February, 2023.

## **BACKGROUND PAPERS**

95. Council Report – Revenue Budget 2022/23 to 2024/25, 28<sup>th</sup> February, 2022 https://doncaster.moderngov.co.uk/ieListDocuments.aspx?Cld=130&Mld=3722

96. Cabinet Report – Updated Medium-term Financial Strategy (MTFS) 2023/24 to 2025/26, 5<sup>th</sup> October, 2022

https://doncaster.moderngov.co.uk/ieListDocuments.aspx?Cld=131&Mld=3897

#### **GLOSSARY OF ACRONYMS AND ABBREVIATIONS**

BCF Better Care Fund

BEIS Department for Business, Energy and Industrial Strategy

CCG Clinical Commissioning Group

CPI Consumer Price Index CSP Core Spending Power

DCLT Doncaster Culture & Leisure Trust
DCST Doncaster Children's Services Trust

DEFRA Department for Environment, Food and Rural Affairs

DfE Department for Education
DfT Department for Transport

DHSC Department of Health and Social Care

DLUHC Department of Levelling Up, Housing and Communities

DSG Dedicated Schools Grant DTOC Delayed Transfer of Care

DWP Department for Work and Pensions

EC European Community

EDI Equality, Diversity and Inclusion Framework

FFR Fair Funding Review
FTE Full Time Equivalent
GDP Gross Domestic Product
GVA Gross Value Added

HEART Home Emergency Alarm Response Team

HLF Heritage Lottery Fund

HO Home Office

HRA Housing Revenue Account iBCF Improved Better Care Fund IDT Integrated Discharge Team

LCTS Local Council Tax Reduction Scheme
LGFS Local Government Finance Settlement
LIFT Local Improvement Finance Trust

MDT Multi-Disciplinary Team
MRP Minimum Revenue Provision
MTFS Medium-term Financial Strategy

NCTL National College for Teaching and Leadership

NHB New Homes Bonus NHS National Health Service

OBR Office for Budget Responsibility

OSMC Overview & Scrutiny Management Committee

PANSI Projecting Adult Needs and Service Information system

PFI Private Finance Initiative

POPPI Projecting Older People Population Information system

PSED Public Sector Equality Duty RAPID Rapid Response Team

RAPT Rapid Assessment Programme Team RDaSH Rotherham, Doncaster & South Humber

RPI Retail Price Index

RPIX Retail Price Index excluding mortgage interest payments

RSG Revenue Support Grant

RV Rateable Value SE Sport England

SEND Special Educational Needs and Disabilies

SIGOMA Special Interest Group of Metropolitan Authorities

SLC Student Loans Company SLHD St Leger Homes of Doncaster

STEPS Short Term Enablement Programme

VER/VR Voluntary Early Retirement / Voluntary Redundancy

YJB Youth Justice Board

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# Appendix A

# Medium-Term Financial Strategy (MTFS) and Key Assumptions

The Medium-term Financial Strategy for 2022/23 – 2025/26 is provided below: -

	2022/23	2023/24	2024/25	2025/26
	£m	£m	£m	£m
Income	0.4.7.40	22.252		0.1.000
Retained Business Rates	-34.718	-63.252	-58.305	-61.008
Top Up Grant	-34.854	-32.819	-35.937	-36.656
Baseline Funding	-69.572	-96.071	-94.242	-97.664
Revenue Support Grant	-21.112	-23.676	-24.150	-24.150
Settlement Funding Equivalent	-90.684	-119.747	-118.392	-121.814
Compensation for under-indexing the business rates multiplier	-8.150	-14.517	-16.053	-16.636
Council Tax Income	-128.759	-136.023	-140.676	-144.896
Improved Better Care Fund	-16.310	-16.310	-16.310	-16.310
Social Care Support Grant	-16.937	-26.869	-30.528	-30.528
Market Sustainability/Fair Cost of Care Fund	-1.019	-3.536	-5.296	-5.296
Adult Social Care Discharge Fund	-1.258	-2.287	-3.817	-3.817
New Homes Bonus	-2.478	-1.293	-1.293	-1.293
Services Grant	-5.265	-3.089	-3.089	-3.089
Lower Tier Services Grant	-0.474	0.000	0.000	0.000
Core Spending Power Equivalent	-271.334	-323.671	-335.454	-343.679
Public Health Grant	-25.303	-25.300	-25.300	-25.300
s31 Business Rates Grants	-8.658	-9.507	-10.392	-10.595
Other Specific Grants	-70.944	-64.724	-64.053	-64.053
Customer & Client Receipts	-42.997	-46.416	-46.416	-46.416
Other Income	-70.827	-69.605	-69.605	-69.605
Housing Benefit	-49.700	-56.300	-56.300	-56.300
Total Income	-539.763	-595.523	-607.520	-615.948
Expenditure				
Total Council Expenditure (Funded)	531.582	540.792	584.997	597.405
Expenditure Changes	0011002	0 1017 02	00 11001	3071100
Housing Benefit change (nil impact on gap)	-7.000	0.000	0.000	0.000
Grant decreases exit strategies (one-off)	-20.887	-7.902	-0.684	0.000
Grant decreases exit strategies (on-going)	-0.864	-2.386	-0.041	0.000
Adult Social Care Ladder	0.800	0.906	0.000	0.000
Staffing	3.038	9.249	2.604	4.104
Prices Changes	9.748	22.365	13.167	3.591
Levying Bodies	0.100	0.677	0.346	0.346
Expenditure funded from additional income included above	17.337	8.397	0.053	12.909
Budget Pressures	19.032	17.202	3.676	2.227
Gross Budget	552.886	595.900	604.118	620.582
Budget Gap	13.123	0.377	-3.402	4.634
	-12.094			
Budget Proposals for cost reductions Use of one-off Committed Reserves		-10.903	-6.713	-4.634
	12.410	1.998	-0.007	
Use of one-off Covid-19 Reserves	-5.550	-2.400		
Use of one-off s31 Business Rates grants	-7.889	10.108		
Total Budget Gap	0.000	-0.820	-10.122	0.000
Gross Budget (Total Income plus one-off reserves)	540.792	585.817	607.527	615.948
Net Budget Requirement (including Baseline Income)	219.443	255.770	259.068	266.710

#### CHANGES IN LOCAL GOVERNMENT FUNDING

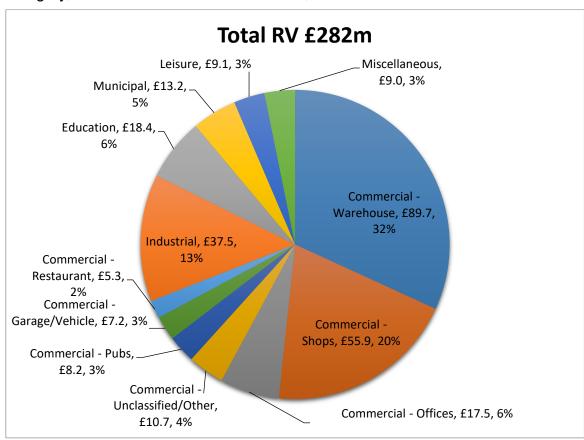
- 1. Following the 2010 General Election, the Coalition Government embarked on an austerity programme aimed at removing the Government's budget deficit and bringing the Government's finances back into surplus. The Spending Review announcements covering the years 2011/12 2019/20 contained large and sustained cuts to local government.
- 2. Since 2010/11, nationally Council funding has been cut by 20.4% in real terms, in addition there is strong demand for services resulting in financial pressures and no reduction in their statutory obligations. Local spending is becoming more narrowly focused on social care due to the need to meet the growing demand and falling central government funding. Over the period 2010 2024, the Council has faced a total cut in Government funding of £106.4m (26.9%) in real terms.
- 3. The LGA previously reported that Council Services face an additional funding requirement for their annual day-to-day spending of £13.2 billion by 2024/25, growing at a pace of over £2.6 billion each year on average. When compared to the assumed changes to council funding levels, this leads to a funding gap of £6.4 billion forming in the day-to-day council budgets in 2024/25 in comparison to 2019/20 budgets<sup>1</sup>.
- 4. The Autumn Statement 2022 was announced on 17<sup>th</sup> November 2022; the Government announced indicative allocations of funding for 2023/24 in the provisional local government finance settlement announcement on 19<sup>th</sup> December, 2022. Final allocations of funding for 2023/24 were confirmed in the final local government finance settlement announcement on 6<sup>th</sup> February 2023.
- 5. The Autumn Statement 2022 set out the funding available for Government Departments for 2023/24 to 2025/26. The Fair Funding Review (FFR), which would set out how the funding determined by the future Spending Reviews would be allocated and a "full reset" of the Business Rates Retention scheme were postponed until 2025/26 at the earliest.

# **BASELINE FUNDING AND BUSINESS RATES GRANTS**

- 6. The Business Rates Retention scheme, whereby 50% of local business rates income is retained locally, (the Council retains 49% and passes on 1% to the South Yorkshire Fire & Rescue Authority) and 50% is passed to Government, has been in operation since 2013/14.
- 7. The final local government finance settlement for 2013/14 set the baseline funding levels for the local retention of business rates model. The difference between each council's individual business rate baseline and their calculated baseline funding level results in either a top up or a tariff that is paid from/to councils from central government. The Council will receive top-up grant of £32.819m for 2023/24.

<sup>&</sup>lt;sup>1</sup> https://www.local.gov.uk/about/campaigns/councilscan/council-funding-requirement-and-funding-gap-technical-document

- 8. The baseline funding level has not been reset since the scheme came into operation. Central Government has previously announced that there will be a full reset of business rates but the date has been repeatedly delayed. This means that any "growth" within the current business rates system will be transferred into baseline need and effectively lost to a future Spending Review / Fair Funding Review. Although it is difficult to estimate what the impact will be at this stage, the Council had a favourably low baseline in 2013 and could potentially see a large drop in Top-Up grant when the reset takes effect. The MTFS assumes that no reset takes place.
- 9. Full revaluations are carried out every three years and the last revaluation took place on 1st April 2017. The next revaluation therefore, was scheduled for 2020/21 but was delayed. A revaluation has now taken place for 2023/24.
- 10. For information, the breakdown of total rateable value of Business Rates by category, as at the end of December 2022, is shown in the chart below: -



# THE COLLECTION FUND

11. All Council Tax receipts and Business Rates receipts are paid into and separately accounted for in the Collection Fund. Any surplus or deficit must be shared amongst the preceptors and utilised in budget setting in the following financial year. For Council Tax the preceptors are the Council, South Yorkshire Police Authority and South Yorkshire Fire & Rescue Authority. For Business Rates the preceptors are the Council, Central Government and South Yorkshire Fire & Rescue Authority.

#### **Business Rates**

- 12. The multiplier is based on the Consumer Price Index (CPI) for September but the Government announced in the Autumn Statement that the multiplier would be frozen for 2023/24. The MTFS includes no increase in the multiplier for 2023/24, 9.5% for 2024/25 and 2% for 2025/26, which is built into the Retained Business Rates and Top Up grant lines.
- 13. The net Retained Business Rates income is reduced for losses on collection and losses due to appeals of approximately 1.5% and 1.2% respectively.
- 14. Any changes announced by the Chancellor that affect Retained Business Rates are accompanied by a section 31 grant to compensate Councils for any loss of income these are shown in the Specific Grants section.
- 15. The overall increase in Retained Business Rates income of £28.5m is due to: -
  - removal of the one-off repayment of the deficit for 2021/22 of £10.2m;
  - an increase in the baseline of £7.1m for 2023/24. The baseline in 2022/23
    has increased and it is assumed that the baseline will increase further in
    2023/24 based on known economic developments;
  - a reduction in the provision for appeals based on local experience of £0.4m;
  - redistribution of the estimated surplus for 2022/23 of £10.8m. This is largely due to a review of the appeals provision required for the 2017 list.

### **Council Tax**

16. A breakdown of the 2023/24 Council Tax income and assumptions are provided below: -

Council Tax (Band D)	£1,571.32
Band D Equivalent Properties	85,979
Council Tax Income	£135.100m
Collection Fund (Council Tax) Surplus	£0.923m
Total Council Tax Income	£136.023m

- 17. The overall increase in Council Tax income of £7.3m is due to: -
  - it is assumed that the level of LCTS granted in 2022/23 will reduce in 2023/24 which increases Council Tax income by £0.5m;
  - the increase in the Adult Social Care levy of 2% will generate an additional Council Tax income of £2.6m;
  - the increase in the core level of Council Tax of 1.99% will generate additional Council Tax income of £2.6m; and
  - it is assumed that the number of properties will grow in 2023/24, which will generate additional Council Tax income of £1.6m.

#### IMPROVED BETTER CARE FUND

- 18. Improved Better Care Fund (iBCF) 2015 settlement the Government provided £1.5 billion additional funding for local authorities to spend on adult social care by 2019/20. Improved Better Care Fund (iBCF) 2017 settlement the additional iBCF funding was allocated through a separate grant to local government, using a methodology that provides greater funding to those authorities that benefit less from the additional council tax flexibility for social care. This additional funding commenced in 2017/18 and has decreased every year since. In response to the growing concerns of local government about the escalating costs of providing both Adult and Children's social care, the government announced one-off grants for 2018/19 and 2019/20 for Winter Pressures. This was rolled into the iBCF.
- 19. The provisional settlement confirms that this funding will continue at £16.310m in 2023/24, which is the same level as 2022/23.
- 20.A specific Section 75 pooled budget will be completed once final funding allocations have been confirmed. The iBCF is being spent on the costs of increased demand and inflationary pressures.

### **ADULT SOCIAL CARE GRANTS**

- 21. The provisional settlement confirms additional funding of £1.345bn announced in the Autumn Statement; Doncaster's Social Care Support Grant will increase by £9.932m to £26.869m 2023/24.
- 22. Additional improvement funding of £400m to the Market Sustainability / Fair Cost of Care Fund grant increases Doncaster's grant by £2.517m to £3.536m in 2023/24.
- 23.A new Adult Social Care Discharge grant was introduced in 2022/23 worth £1.258m to Doncaster. £300m of additional funding results in an increase for Doncaster of £1.029m to £2.287m in 2023/24. This grant is ringfenced and has to be pooled with the Better Care Fund.

### **NEW HOMES BONUS**

- 24. New Homes Bonus (NHB) is a grant that was paid for 6 years by Government based on the amount of extra Council Tax revenue raised for new-build homes, conversions and long-term empty homes brought back into use. There is also an extra payment for providing affordable homes. NHB is funded by reducing the baseline funding available for Councils and consequently the Council is worse off because the amount deducted is significantly more than the grant received.
- 25. The 2017/18 Settlement announcement on 15<sup>th</sup> December 2016 reduced the number of years for which NHB is paid from the existing 6 years to 5 for 2017/18 and 4 for 2018/19 onwards and introduced a national baseline for housing growth of 0.4% that has to be exceeded before any NHB becomes available. Subsequent Spending Rounds have all announced that in-year allocations would not attract any legacy payments.
- 26. The NHB for the Council is £1.293m for 2023/24, which is a £1.185m decrease from 2022/23.

27. The net grant loss is significant at £35.293m. The position is reasonably comparable with other Metropolitan Districts who also fare badly from the redistribution of grant funding, due to the relatively high levels of grant funding received and high levels of deprivation. The MHCLG (now DLUHC) led evaluation of the NHB published in December 2014 concluded that the most negative impacts of the NHB were seen in authorities in the North of England and Yorkshire and the Humber. The NHB is therefore being utilised to assist with the loss in grant. Housing growth is being progressed utilising alternative funding streams. The updated grant figures are set out in the table below: -

Year	Housing	Reimbu	<b>Total Grant</b>	Grant	Net Grant
	Growth	rsement	Receipt	Reduction	Loss
		Grant			
	£m	£m	£m	£m	£m
2011/12	403	0	403	1,412	1,009
2012/13	928	0	928	3,054	2,126
2013/14	1,314	565	1,879	5,312	3,433
2014/15	2,430	228	2,658	6,729	4,071
2015/16	3,479	224	3,703	8,500	4,798
2016/17	5,051	160	5,211	10,518	5,307
2017/18	4,946	173	5,119	8,868	3,749
2018/19	4,458	0	4,458	6,708	2,250
2019/20	4,468	0	4,468	6,502	2,034
2020/21	4,086	0	4,086	6,424	2,338
2021/22	2,455	0	2,455	4,887	2,432
2022/23	2,478	0	2,478	3,938	1,460
2023/24	1,293	0	1,293	2,061	768
Total	37,789	1,350	39,139	74,432	35,293

### **SERVICES GRANT**

28. The final settlement for 2022/23 confirmed a new "one-off" 2022/23 Services Grant worth £822m for 2022/23. Doncaster's share was £5.265m. This grant continues in 2023/24 but reduces to £483.3m to reflect the scrapping of the National Insurance Social Care Levy, to enhance the supporting families grant and to fund a contingency provision. Doncaster's share reduces by £2.176m to £3.089m in 2023/24.

# **LOWER TIER SERVICES GRANT**

29. The Lower Tier Services Grant ceases in 2023/24 with the funds being rolled into a new Minimum Funding Guarantee grant which ensures that each local authority will see a minimum increase of 3% in its' Core Spending Power. This represents a loss of £0.464m as Doncaster loses the Lower Tier Services Grant but does not receive the Minimum Funding Guarantee grant.

#### PUBLIC HEALTH

- 30. The Health and Social Care Act 2012 provided the statutory basis for Local Authorities to assume their new Public Health responsibilities from 2013/14. From this date, the majority of Public Health functions transferred to the Council although some specialist elements of Public Health such as children's services 0-5, cancer screening etc. were retained by the NHS. Children's Public Health commissioning responsibilities for 0-5 year olds transferred from NHS England to Local Authorities on 1st October 2015 and this joins up that already done by Local Authorities for children & young people 5-19.
- 31. The ring-fence on Public Health spending will be maintained in 2023/24. For 2023/24, the Council should see a freeze in the Public Health Grant, however Government have not yet made a final announcement confirming this.

## **OTHER SPECIFIC GRANTS**

32. The Council receives a number of specific grants which are non-ring fenced and can be redirected to other areas of service provision as required. It also receives some specific grants that are ring-fenced and can only be used for the specific purpose set out in the grant conditions. The largest grants such as Public Health and iBCF are shown separately in the MTFS. Further details of the main specific grants (ring-fenced and non ring-fenced) are provided below. The following table details the amounts for 2022/23 recorded on the ledger as at 31<sup>st</sup> December, 2022 and the assumptions for 2023/24 - 2025/26: -

Grant	Issued	2022/23	2023/24	2024/25	2025/26
	Ву	£m	£m	£m	£m
Non Ring-fenced					
New Burdens - BEIS	BEIS	-0.015			
Extended Rights to Free Transport	DfE	-0.513	-0.513	-0.513	-0.513
Holiday Activities and Food Programme 2022	DfE	-1.364			
Local Reform & Community Voices	DHSC	-0.206	-0.206	-0.206	-0.206
War Pension Disregard	DHSC	-0.125	-0.125	-0.125	-0.125
Council Tax Support Fund	DLUHC		-0.642		
New Burdens Grant - DLUHC	DLUHC	-0.164			
Supporting Families Grant	DLUHC	-1.504	-1.439	-1.439	-1.439
Housing Benefit Award Accuracy Initiative	DWP	-0.023	-0.023	-0.023	-0.023
New Burdens Grant - DWP	DWP	-0.133	-0.133	-0.133	-0.133
Universal Credit	DWP	-0.012	-0.012	-0.012	-0.012
Verify Earnings and Pensions	DWP	-0.029	-0.029	-0.029	-0.029
Ring-fenced	_				
NPO Grant	Arts C	-0.100	-0.100	-0.100	-0.100
Higher Education Funding Council for England (HEFCE) Payments	BEIS	-0.110	-0.118	-0.118	-0.118
Dedicated Schools Grant (DSG) - Central Element (Includes Early Years)	DfE	-38.095	-40.254	-40.254	-40.254
Music Services Grant	DfE	-0.441	-0.441	-0.441	-0.441
Personal Adviser duty Implementation Grant	DfE	-0.071	-0.071	-0.071	-0.071
Pupil Premium Grant (Children in Care Element)	DfE	-0.961	-0.961	-0.961	-0.961
School Improvement & Brokerage Grant	DfE	-0.151	-0.151	-0.151	-0.151

Grant	Issued	2022/23	2023/24	2024/25	2025/26
	Ву	£m	£m	£m	£m
Staying Put Implementation Grant	DfE	-0.195	-0.195	-0.195	-0.195
Virtual School Heads Grant	DfE	-0.150	-0.150	-0.150	-0.150
Flood Recovery Framework - Council Tax	DEFRA		01100	01100	
discounts		-0.028			
Waste Infrastructure Grant	DEFRA	-2.385	-2.385	-2.385	-2.385
Schools Air Quality Grant	DEFRA	-0.005	-0.007		
Better Mental Health Grant	DHSC		-0.045	-0.045	-0.045
Care Act Grant (Social Care in Prisons)	DHSC	-0.343	-0.343	-0.343	-0.343
Inpatient Detox Grant	DHSC	-0.853	-0.853	-0.853	-0.853
National Institute for Health and Care	DHSC				
Research Health Determinants Research		-0.420	-0.926	-0.926	-0.926
Collaborations Grant					
Shaping Places	DHSC	-0.100	-0.100	-0.100	-0.100
Tier 2 Weight Management Grant	DHSC	-0.046			
Treatment & Recovery Grant	DHSC	-0.754	-1.236	-1.236	-1.236
Bus Service Operator's Grant - Local	DfT				
Authority Bus Subsidy Ring-Fenced		-0.020	-0.020	-0.020	-0.020
(Revenue) Grant					
Sustainable Transport Access Fund	DfT	-0.270	-0.576	-0.576	-0.576
Bridging Hotel Funding	DLUHC	-0.314	-0.206	-0.206	-0.206
Community Renewal Fund	DLUHC	-1.487	0.200	0.200	0.200
Council Tax Discount - Family Annexes	DLUHC	-0.012			
Council Tax Support Admin Subsidy	DLUHC	-0.405			
COVID-19 Track & Trace Support Payment	DLUHC	-0.125			
Domestic Abuse Grant	DLUHC	-0.735	-0.749	-0.764	-0.764
Homelessness Prevention Grant	DLUHC	-0.883	-0.792	-0.831	-0.831
DLUHC - Launchpad / Technical Assistance	DLUHC	-0.020	0.702	0.001	0.001
Local Data Accelerator Fund	DLUHC	-0.468			
The Private Finance Initiative (PFI) (Schools -	DLUHC				
fixed for the 25 years duration of PFI scheme)	DEGINO	-3.478	-3.478	-3.478	-3.478
Redmond Review Local Audit Fee Grant	DLUHC	-0.065	-0.065	-0.065	-0.065
Rough Sleeper Initiative	DLUHC	-0.790	-0.865	-0.865	-0.865
Discretionary Housing Payments (DHPs)	DWP	-0.498	-0.498	-0.498	-0.498
Flexible Support Fund	DWP	-0.024	-0.034	000	000
Household Support Fund	DWP	-6.091	0.001		
Housing Benefit Subsidy Admin Grant	DWP	-0.993	-0.981	-0.981	-0.981
Independent Living Fund	DWP	-0.682	0.001	0.001	0.001
ERDF & ESIF - Community Wealth Builder	EC	-0.090			
ERDF & ESIF - Launchpad	EC	-0.103	-0.026		
ERDF & ESIF - Productivity	EC	-0.065	-0.026		
ERDF & ESIF - SCR Advance Grant	EC	-0.003	-0.622	-0.622	0.622
Afghan Citizens Resettlement Scheme	HO	-0.331	-0.022	-0.022	-0.622
1 -	ПО	0.420	-0.527	0.527	0.527
(ACRS) & Afghan Relocations and Assistance		-0.420	-0.527	-0.527	-0.527
Policy (ARAP)	НО		-0.439	-0.439	-0.439
Asylum Scakera (Unaccempanied Asylum	НО		-0.439	-0.439	-0.439
Asylum Seekers (Unaccompanied Asylum Seeking Children)	110	-0.500	-0.500	-0.500	-0.500
	НО	0.074	N 107	N 107	N 107
Syrian Resettlement Programme Grant		-0.074	-0.187	-0.187	-0.187
Initial Teacher Training (ITT)	NCTL	-0.286	-0.286	-0.286	-0.286
Sport England Grant	SE	-1.501	-1.501	-1.501	-1.501
Student Loans Company	SLC	-0.162	-0.162	-0.162	-0.162

Grant	Issued	2022/23	2023/24	2024/25	2025/26
	Ву	£m	£m	£m	£m
Youth Justice Board	YJB	-0.736	-0.736	-0.736	-0.736
Other Specific Grants		-70.944	-64.724	-64.053	-64.053

33. Subsequent grant announcements may result in additional cuts to specific grants over and above those previously identified; where this is the case it is assumed that the activities will cease and the Council will no longer incur expenditure in these areas, i.e. there will be exit strategies for all grant reductions. Exit strategies are required for the following grant reductions and therefore these are not included in the budget gap, further details are provided in the table below: -

Grant	Issued	Exit	Exit	Exit	Exit
	Ву	strategy	strategy	strategy	strategy
		2022/23	2023/24	2024/25	2025/26
One-off					
New Burdens - BEIS	BEIS	-0.413	-0.015		-0.015
Holiday Activities and Food Programme 2022	DfE		-1.364		-1.364
COVID-19 Support Grant	DLUHC	-9.791			
Council Tax Support Fund	DLUHC	-2.791		-0.642	
Better Mental Health Grant	DHSC	-0.272			
COVID-19 Community Testing Grant	DHSC	-1.214			
COVID-19 Test, Track & Contain Grant	DHSC	-2.502			
Inpatient Detox Grant	DHSC	-0.276			
Practical Support Framework	DHSC	-0.928			
COVID-19 Track & Trace Support Payment	DLUHC	-2.068	-0.125		-0.125
Homelessness Prevention Grant	DLUHC		-0.091		-0.119
Household Support Fund	DWP		-6.091		-6.091
ERDF & ESIF - Community Wealth Builder	EC	-0.122	-0.090		-0.090
ERDF & ESIF - Launchpad	EC		-0.077	-0.026	-0.077
ERDF & ESIF - Opening High Street Safely	EC	0.040			
Fund		-0.240			
ERDF & ESIF - Productivity	EC		-0.049	-0.016	-0.049
ERDF & ESIF - Welcome Back Fund	EC	-0.270			
On-going					
New Burdens Grant - DLUHC	DLUHC		-0.164		
Supporting Families Grant	DLUHC		-0.065		
Adult and Community Learning from Skills	BEIS	0.220			
Funding Agency		-0.228			
Flood Recovery Framework - Council Tax	DEFRA		0.000		
discounts			-0.028		
Schools Air Quality Grant	DEFRA			-0.007	
Tier 2 Weight Management Grant	DHSC	-0.330	-0.046		
Sustainable Transport Access Fund	DfT	-0.101			
Bridging Hotel Funding	DLUHC		-0.108		
Community Renewal Fund	DLUHC		-1.487		
DLUHC - Launchpad / Technical Assistance	DLUHC		-0.020		
Local Data Accelerator Fund	DLUHC		-0.468		
Rough Sleeper Initiative	DLUHC	-0.200			
Flexible Support Fund	DWP			-0.034	
Heritage Lottery Fund	HLF	-0.005			
Total Exit Strategies		-21.751	-10.288	-0.725	0.000

- 34. Further information on other significant specific grants is provided below: -
  - Council Tax Support Fund has been announced by the government in the
    provisional settlement. £0.642m is available for 2023/24 only. The funding will
    be used to provide a £25 reduction to the council tax liabilities of working age
    and pension age council taxpayers who are in receipt of benefits. This is
    estimated to cost £0.200m. The balance of the funding will be used to
    increase the Local Assistance Scheme budget.
  - Dedicated Schools Grant (DSG) funds the schools budget (funding for schools and services that are provided centrally to pupils, early years and high needs budgets) and the Mainstream Schools Additional Grant. The initial 2023/24 block allocations including Academies are as follows: -
    - Schools Block Allocation and the Mainstream Schools Additional Grant £251.8m - this is almost entirely delegated to schools, excluding the growth fund, with budget allocations for 2023/24 due to be sent out to schools in February 2023;
    - ii. Central School Services Block £1.7m now provided as a separate allocation to the schools block to cover services provided centrally to pupils/schools;
    - iii. High Needs Block Allocation £54.1m;
    - iv. Early Years Block Allocation £21.7m.
- 35. At Quarter 3 the DSG was forecast to be overspent, mainly due to pressures within the High Needs Block which includes expenditure on Out of Authority placements (agreed via an education or social care route and review by School's Forum), Specialist Post 16 Institutions, Education Health & Care plan (EHCP) Top Up payments. The increase in spend for children placed in SEN out of authority placements, is due to a combination of levels of need and increased demand, including the lack of diversity of local specialist provision against this need and there have been delays in delivering savings on Children with Disabilities (CWD) and Looked after Children (LAC) placements due to additional demand, increased complexity of children and in turn higher package costs. No new homes are open yet as part of the Future Placement Strategy, initially due to the impact of COVID-19 but now due to difficulties in recruiting staff. Directorate Leadership team, and also the SEND Engine Room, are looking to develop an action plan across children's social care. SEN and placements to address the current challenges. Strategically, senior education leads in the Council are also liaising with schools regarding the devolution of elements of the DSG to ensure that locally there are the right services in place to support children, improve outcomes and reduce costs.
- 36. Whilst the overspend position is significant it is not uncommon to other LA positions and Doncaster Council, amongst 55 LAs, is currently participating in the DfE's Delivering Better Value in SEND programme which will look at plans to manage and reduce the authorities high needs block overspend position. In the last 2 years the Government has partially recognised the position that many LAs face on their High Needs Block and have increased the DSG High Need Grant to LAs with Doncaster receiving an extra £5.7m in 2022/23 compared to 2021/22 levels and a further £5.6m in 2023/24 has been confirmed. Based on the latest

DfE guidance the projected increases to the grant have been set at 3% in 2024/25 and beyond. The high needs medium term plan is currently being reviewed with senior managers to follow the completion of the above referenced action plan and also take into account growth assumptions of children and young people numbers accessing support in future years. The current high needs medium term plan currently shows an overall deficit position of £21.2m at the end of 2023/24 potentially rising to £32.8m at the end of 2025/26 which includes an in-year deficit during 2025/26 of £4.0m. For the in-year deficit expected in 2025/26 to return to a surplus position funding from government for 2024/25 and beyond would need to increase by 7%, as opposed to 3% assumed per DfE, or further cost saving measures and/or top slicing of schools budget would need to be considered. A regular review and quality assurance process is currently underway ensuring that the impact of spend is mitigated where possible. Once the action plans have been fully developed and agreed, the future projections will be updated and reported in the 2022/23 outturn report to ensure that where possible actions are identified and progress during 2023/24 to reduce the forecast increasing deficit.

Description	2022/23	2023/24	2024/25	2025/26
-	£000	£000	£000	£000
DSG High Needs Block grant (after	41,173	47,761	49,422	51,131
deductions)				
High Needs Block expenditure	49,254	51,198	53,560	55,179
In year High Needs Block variance	7,585	3,437	4,138	4,047
(less other DSG underspends)				
Overall DSG Balance	21,211	24,648	28,786	32,833

37.PFI Schools - the Council entered into a PFI agreement with Government to rebuild Mexborough and Thomas Wharton Secondary Schools. The rebuilds were completed during 2008/09 and the Government will pay an annual grant of £3.478m for 25 years towards costs incurred, the final payment will be made in 2033/34.

### OTHER INCOME

- 38. Other income includes Continuing Health Care Contributions and Section 256 and Section 75 Agreements with the NHS (CCG), income from Other Local Authorities as well as income from charges made to Schools (including Academies), Housing Revenue Account, St Leger Homes and Children's Services Trust.
- 39. A significant Section 75 agreement is the Better Care Fund (BCF); this is where the Council has entered into a pooled budget arrangement with South Yorkshire Integrated Care Board (ICB) for the provision of integrated health and social care services for people in the Doncaster area. The Council and the ICB have an annual agreement in place for funding these services, with partners contributing funds to the agreed budget in line with funding allocations, taking responsibility for its own deficit or surplus. The 2023/24 draft spending plan for the BCF is detailed below, based on 2022/23 funding allocation (with final allocation for 2023/24 still to be confirmed): -

Better Care Fund 2023/24	£'000
Programme Management	103
Carers Lead	56
Hospital based Social Workers	247
Homecare Management	33
HEART / Telecare	965
STEPS / Occupational Therapist service / RAPID	2,146
RAPT	123
(Positive Steps) Social care Assessment Unit / DTOC	2,416
Hospital Discharge Worker	30
SPOC / One Point 1	66
Well North / Doncaster Project	208
Affordable Warmth	87
Healthier Doncaster (Be Well Doncaster)	305
Integrated Discharge Team	240
Occupational Therapist - Aligned to STEPS, IDT & Supporting	
enhanced care home MDT's	352
Community Wellbeing Officers	417
Community Care Officers	83
Mental Health Social Work Team	223
Community Adult Learning Disability Team	69
Complex Lives Amber Project	50
Complex Lives	134
Mental Health - Doncaster Mind	200
Dementia Pre/Post Diagnostic Service and Community Therapy	
and Support Service	171
Social Care Funding	143
Home from Hospital	72
Carers Innovation Fund 'Time for You'	70
Total	9,011

41. The following table sets out the Other Income for 2023/24: -

Other Income	2023/24 £m
External Recharge Income – includes charges to Schools including Academies (including for the Schools PFI), to the Capital Programme, to the Housing Revenue Account and to St Leger Homes	-28.869
NHS Contributions – includes income from Continuing Health Care Contributions and Section 256 and Section 75 Agreements with NHS (Better Care Fund & Pooled Budgets)	-17.986
Trading Services Income – includes fleet transport and public buildings maintenance, Street Scene and Highways operations and Commercial services.	-14.769
Contributions from Other Public Bodies - includes contributions from Rotherham MBC in respect of the Coroners Service, contributions from the Home Office for Prison Libraries, from the Police & Crime Commissioner for Community Safety and recoupment from Other Local Authorities where their children are placed in Doncaster Council maintained schools	-2.137
Contributions Towards Expenditure – includes service charges and various cost recovery charges including recovery of Court costs by Local Taxation Services	-3.747
Investment Interest	-0.442
Developer Contributions - S106 & S38 agreements	-0.142
Other Contributions - includes external income from alarm	-1.513
monitoring for housing associations and from energy companies in relation to feed in tariffs for solar panels	
Other Income	-69.605

#### **HOUSING BENEFIT**

42. The 2023/24 estimated cost of £56.3m is based on an assumed 6,750 caseload for local authority tenants 4,200 in the private sector. The caseloads are similar to 2022/23.

#### **STAFFING**

#### Pay

43. Funding has been set aside in accordance with the latest assumptions on a national pay award of 4% for 2023/24 and 2% for subsequent years. The assumptions also include increments being paid every other year; the next increments are due in April 2023 for all staff except former DCST staff who continue to receive increments annually.

#### **Pension**

44. We expect the actuarial valuation for the period 2023/24 – 2025/26 to show that the Council's Pension Fund remains in a small surplus although we have not yet been officially notified of this by the South Yorkshire Pension Authority (SYPA).

45. A summary of the pay inflation provided in the MTFS is detailed below: -

Staffing	2022/23	2023/24	2024/25	2025/26
Pay Inflation – based on assumed	1.459	2.918	1.459	1.459
National Pay Award 4% for 2023/24				
and 2% after that				
DCST pay award - same assumptions	0.844	1.290	0.645	0.645
as DMBC				
2022/23 pay award "catch up" costs		3.226		
Employers NI contributions	0.474	-0.474		
Increments (incl DCST)	0.261	2.000	0.500	2.000
DCST pensions Future Service Rate		0.289		
alignment (from 14.9% in 2022/23 to				
17% in 2023/24)				
Staffing	3.038	9.249	2.604	4.104

#### **PRICE CHANGES**

- 46. A proportion of Council expenditure is tied up in contracts, which have inflation increase assumptions built into the terms and conditions, e.g. Adult Social Care, Doncaster Children's Services Trust, Highways and Waste Contracts. The financial strategy assumes that these cost increases will need to be built into future projections in full. There are also a small number of areas of general expenditure on services and goods, where a general inflation factor has been estimated, based upon what is known of the market pressures and various indicators of inflation such as RPI projections, for example repairs and maintenance of buildings.
- 47. Dependent on the contract, inflationary increases are generally based on either the Consumer Price Index (CPI), Retail Price Index (RPI) or Retail Price Index excluding mortgage interest payments (RPIX). The table below shows an annual comparison of the different indices and various months that are commonly used in contracts: -

Inflation	Mar	ch	December		September		July	
	2023	2022	2022	2021	2022	2021	2022	2021
CPI					10.1%	3.1%		
RPI			13.4%	7.5%	12.6%	4.9%		
RPIX	TBC%	9.1%			12.4%	5.0%	12.3%	3.9%

48. The cost of price inflation for 2022/23 was £9.7m, including £4.7m for Adult Social Care contracts. The various inflation indicators shown in the table above have increased significantly since last year. It is assumed that £7.5m will be needed in 2023/24 for Adult Social Care contracts and a further £14.8m needed for other inflation. A summary of the inflation to be provided in 2023/24 is provided below. No inflation is applied for expenditure areas not mentioned below: -

Category	£m
Adults Contracts (Various%)	7.489
Other Inflation	
Apprenticeship Levy (4%)	0.028
Bereavement (Various%)	0.008
Building Repairs & Maintenance (Various%)	0.175
Coroners (Various%)	0.057
CYPF Placements (Various%)	1.872
Electricity (122%)	1.954
Electricity (Street Lighting) (76.55%)	1.532
Gas (318%)	1.646
Estimate for increased energy costs	0.800
Highways Contracts (16.68%)	0.884
ICT Contracts (10%)	0.207
In House Children's homes (10.1%)	0.015
Insurance (Various%)	0.127
LIFT contracts (12.6%)	0.126
Looked after Children allowance (7%)	0.345
Markets (10.1%)	-0.005
Members Allowances (4.04%)	0.043
Other Energy Costs (Various%)	0.012
Pension / Retirement Costs (10.1%)	0.495
Racecourse Joint Venture (13.5%)	-0.021
Rents (Various%)	0.009
Rotherham Payroll Contract (7%)	0.083
Skip Removal & Disposal Contract (10.1%)	0.008
SLH Management Fee (18.97%)	0.244
Transport (Various%)	0.487
Waste Collection Contracts (Various%)	1.267
Waste Disposal Contracts (Various%)	1.105
Waste Management Contracts (Various%)	0.319
Water (3.8%)	0.009
MRP Inflation	0.134
General (cover for unforeseen items / changes)	0.911
Sub-total Other Inflation	14.876
Total Price Inflation	22.365

### **BUDGET PRESSURES**

49. The service pressures are estimated at £17.2m for 2023/24, £3.7m in 2024/25 and £2.2m for 2025/26; these are detailed at Appendix B. All service pressures are robustly challenged to ensure that they are absolutely necessary for on-going delivery of Council services. The MTFS also provides £0.7m for levy increases.

			Total	-£2.659m	£2.782m	£0.123m
Proposal	Director	Service / Pressure	Proposal Narrative (including potential impact on service outcomes and any mitigating	2023/24	2024/25	2022/23 -
		Proposal	actions)			2023/24
						Total
				£'m	£'m	£'m
2021/22	AH&Wb	DCLT	Ongoing reductions in income due to restrictions on capacity etc. result in the need to provide	-1.500		-1.500
Pressure			additional support to ensure the borough still has leisure facilities and a cultural offer. The			
			support should reduce over time as the recovery progresses. Current figures are best			
			estimates and will continue to be refined in response to the pandemic restrictions in place.			
2021/22	AH&Wb	Additional COVID	Contingency to help support Doncaster's social care providers and maintain essential service	-1.300		-1.300
Pressure		costs faced by care providers	continuity in case Covid impact continues into future years			
2021/22	CW	Capital programme	Provide funding to meet borrowing costs (repayment and interest) associated with the capital	0.500		0.500
Pressure			programme 2021/22 - 2023/24.			
2021/22	E&E	Launchpad New	Match funding is needed to enable the draw down of £139k of ERDF grant via the Launchpad	-0.107		-0.107
Pressure		Business Start up	project. This gap / pressure arises in the newly approved extension of Launchpad providing an			
		match funding	additional 15 months new business start-up activity for Doncaster from 1 April 2022 - 30 June			
			2023. The programme can now also support micro businesses regardless how long they have			
			been trading. The Launchpad programme is, now more than ever, a priority for Doncaster in			
			its recovery journey from the impact of COVID-19 on the local economy. It will ensure there is			
			support for people moving into self-employment / new business start-up, resulting in people			
			being economically active and establishing new businesses that will provide jobs for the future.			
			Without the Launchpad project there would be no dedicated business start-up support in			
			Doncaster. The period beyond the Launchpad project will also be considered with regards to			
			how business start-up support can be funded and delivered for the benefit of the people of			
			Doncaster, should a funding scheme not be available to replace the European programme.			
2022/23	AH&Wb	Adults Care Ladder	An assumption was included in the 2020/21 budget for demographic changes across the 3	0.286	0.262	0.548
Pressure		Demographic	year period to 22/23 (including £120k for 22/23 already approved). The pressures listed here			
		Growth	are the additionality for 22/23 and new pressures relating to demographic growth for the 3 year			
			period			

			Total	-£2.659m	£2.782m	£0.123m
Proposal	Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2022/23 - 2023/24 Total
				£'m	£'m	£'m
2022/23 Pressure	AH&Wb	Adults Care Ladder updated current client numbers	Adults Care Ladder – Residential Care  22/23 is based on current client numbers and projections to year end within care ladder monitoring forecast for 21/22 which projects that the starting client number base position on older people residential placements for April 22 will be higher than was anticipated in last year's medium-term financial strategy (MTFS) budget assumptions (incl. 67 additional clients above levels predicted last year).  The growth assumption is that working age adults residential care increases only by demographics and transitions/growth, to give net 1 additional client per month on working age adults across all three years of the MTFS, which follows the same assumptions on future growth budgeted for during 21/22 MTFS, with the addition of 24/25 as a new year's pressure. On older peoples residential there is an assumption of 40 new placements per month, based on activity trends both prior to the pandemic and also being seen currently. It also assumes 6% leavers per month based on activity prior to the pandemic, which it is assumed activity levels will return to in the next few months.  There is also a target to reduce older people's residential during 22/23 to reflect front door / practice improvements equating to 12 clients (1 per month through 22/23 only) giving part year savings 22/23 then in full 23/24).	-0.466	0.625	0.159
2022/23 Pressure	AH&Wb	Community Equipment	Financial pressure shown is based on 21/22 monitoring information which shows a £468k overspend which is included here as being an ongoing pressure reflecting recent invoices paid with increased costs due freight, delivery, prices and activity. In 22/23 this is anticipated to be offset by service review expected to yield estimated savings for both the Council and Doncaster Clinical Commissioning Group (CCG) of £340k in 22/23 and £110k in 23/24, with the council share being £140k in 22/23 and £55k in 23/24. The review work will also further consider recharges to Dedicated Schools Grant (for children's education related expenditure) and health contributions as well as required retender of contract.	-0.055	0.000	-0.055
2022/23 Pressure	AH&Wb	Digital Switchover - Home Alarm Service	This pressure relates to Home Alarms Service equipment and installation which may be done over 1-3 years and cost estimates included reflect 1 year installation with £210k reflecting estimated additional cost of SIM card required (may also be additional ongoing equipment costs but this is still being investigated).	0.079	0.133	0.212

			Total	-£2.659m	£2.782m	£0.123m
Proposal	Director	Service / Pressure	Proposal Narrative (including potential impact on service outcomes and any mitigating	2023/24	2024/25	2022/23 -
		Proposal	actions)			2023/24
						Total
				£'m	£'m	£'m
2022/23	CR	Local Assistance	Increase to the Local Assistance Scheme budget in 2022/23 using COVID-19 emergency	-0.450		-0.450
Pressure		Scheme	funding. This increase means the total budget will be £750k. The Local Assistance Scheme			
			mainly provides help with daily living expenses (food, utility, clothing vouchers) and			
			furniture/white goods mainly for those resettling from a period of homelessness, etc. General			
			eligibility criteria is that applicants must be over 16, live in Doncaster and be in receipt of a			
			means-tested benefit. They must also have no other form of immediate financial assistance			
			available, for example, family, friends, employer, savings or other available funding.			
2022/23	CW	Locally Agreed	Section 13A(1)(c) of the Local Government Finance Act 1992, as amended by Section 10 of	0.059	0.079	0.138
Pressure		Council Tax Reliefs	the Local Government Finance Act 2012, gives the council additional discretionary powers to			
			reduce the amount of Council Tax payable for individuals, or for classes of council taxpayer.			
			This includes the power to reduce the amount payable to nil. The full cost of awarding any			
			Section 13A reductions must be met by the Council from its General Fund. The Council must			
			therefore balance the need of the individual council payers requiring support against the			
			interests of the council tax payers generally.			
			On 25th January 2018, full Council approved a scheme providing 100% exemption from the			
			payment of Council Tax from 1st April 2018 to care leavers who: a. have left the care of			
			Doncaster Council; b. are resident and otherwise liable to pay Council Tax in Doncaster for a			
			property they occupy as their sole or main residence; and c. are under 25 years of age.			
			The number of qualifying care leavers is expected to increase each year therefore increasing			
			the cost each year (the estimated cost in 21/22 is £131k).			
2022/23	E&E	Strategic Asset	The pressure relates to the Savoy cinema and restaurant units, £339k of the pressure is due	-0.081		-0.081
Pressure		Management -	to the unmet Income target of the anticipated rental from the Savoy Cinema and Restaurant			
		Unachieved saving	units. £119k is a further pressure arising from service charges, business rates and other			
		and pressure	holding costs which will be incurred whilst the units are not in lease, this includes £42k service			
		relating to Savoy	charge for the Savoy Cinema which was not built into the lease agreement.			
		cinema and units.				

			Total	-£2.659m	£2.782m	£0.123m
Proposal	Director	Service / Pressure	Proposal Narrative (including potential impact on service outcomes and any mitigating	2023/24	2024/25	2022/23 -
		Proposal	actions)			2023/24
						Total
				£'m	£'m	£'m
2022/23	E&E	Street Scene - Tree	Tree team is experiencing significant workload and resourcing pressures from mapping trees	-0.010		-0.010
Pressure		Team	on to the tree system, prioritisation of income generating work and impact from			
			implementation of tree policy. Increased capacity required to overcome existing pressures and			
			plan for future workloads including the Council's aims and objectives in respect of			
			sustainability, biodiversity, carbon reduction and air quality in response to the Climate and			
			Biodiversity Emergency. Create five additional full-time permanent posts and to make one			
			existing full-time temporary post into permanent posts and non-pay costs. This is based on			
			current business case from the service which is subject to further review. Section 3 of the			
			Health and Safety at Work Act 1974 places general duties on Doncaster Council to do all that			
			is reasonably practicable to ensure that people are not exposed to risk to their health and			
			safety. This includes the risk of harm from trees growing on its land. Guidance from the Health			
			and Safety Executive (SIM 01/2007/05 Management of the Risk from Falling Trees or			
			Branches) in respect of this duty advises that whilst it is not necessary to individually examine			
			each tree on a regular basis, for trees in frequently visited areas, a system for periodic,			
2022/23	E&E	Regulation and	proactive checks is appropriate.  Pressure due to continued reduction car parking income which includes: Multi-storey car park	-0.105		-0.105
Pressure	Lac	enforcement - car	(MSCP) £187k, On street parking £47k, fines £50k and Chamber Road £89k- Significant drop	-0.103		-0.103
1 1033410		parking	in customers since Doncaster Council staff working from home.			
2022/23	E&E	Waste Collection	Pressure due to the increase in quantity of bins collected (black, blue and green). No inflation	0.035	0.035	0.070
Pressure			has been applied to the quantity of bins since the contract began.	0.000	0.000	0.010
			Since the contract started in 2018 usage has increased as follows; 240 litre domestic bins			
			increased by 2,336 at £1.84 per lift/fortnight is £52k per year, Recycling bins increased by			
			2,571 at £1.30 per lift is £40k per year and 1,827 green bins at £1.04 per lift is £23k. There are			
			other various increases to other sized receptacles collected for each type of waste.	_		

			Total	-£2.659m	£2.782m	£0.123m
Proposal	Director	Service / Pressure	Proposal Narrative (including potential impact on service outcomes and any mitigating	2023/24	2024/25	2022/23 -
		Proposal	actions)			2023/24
						Total
				£'m	£'m	£'m
2022/23 Pressure	LOSC	Special Educational Needs (SEN) Transport - Demand pressure	Estimate of 22/23 demand pressure based on full year effect of additional growth identified in quarter 2 of 21/22 monitoring projections. The new September 2021 routes have now been set up and at Q2 the projected outturn increased by £157k from Q1, this is mainly due to growth in college placements, with some increases to an out of authority college but also many pupils returning to college after studying from home for the most of last year. The estimate for 22/23 doesn't anticipate the large in year growth for college placements we have seen this year. 23/24 assumes half the level of growth compared to 22/23 and 24/25 assumes no growth in line with service expectation that the number of children with Education, Health and Care plans go up 10% in 22/23, then only 5% in 23/24 & 0% in 24/25. Also future plans for children with Social, emotional and mental health (SEMH) needs and locality provision may have impact positively on need for transport.	0.120		0.120
2022/23 Pressure	LOSC	Special Educational Needs (SEN) Transport - Prior year savings targets	Budget savings were identified for 20/21 onwards and the following elements are no longer deliverable:  -£77k in relation to staff savings unachievable due to demand increases and need for internal transport provision requiring drivers, escorts and business support to be maintained.  -£152k in relation to Pupil Referral Unit (PRU) children taxi usage being replaced by bus passes however numbers of children with Education Health and Care Plans (EHCP) has increased and ongoing need for Maple Mulberry children. This increase is in line with the increase in demand seen by other LAs and is reflective in the national as well as regional figures. Where children are of primary age, there is a statutory requirement to provide transport arrangement for journey's over 2 mile. Where possible bus passes will be issued thus reducing the pressure on transport allocations financially where possible. This saving has been re-profiled to be achieved in 2 years time, from Sept 23 (therefore £76k of saving target expected to be achieved in 23/24 and remaining £76k in 24/25).  -£112k delayed saving, to be achieved across future years, in relation to travel assessment and Independent Travel Training work restarting post COVID.	-0.153	-0.111	-0.264

			Total	-£2.659m	£2.782m	£0.123m
Proposal	Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2022/23 - 2023/24 Total
				£'m	£'m	£'m
2022/23 Pressure	LOSC	Children with Disabilities placements	There were 4 new Out of Authority (OOA) placements in 2020/21 & in 2021/22 1 placement has moved from In House Fostering to OOA which has led to a significant budget pressure. As part of the Future Placements Strategy a feasibility study is being carried out as to whether Oaklands can be repurposed to provide internal beds, 2 for permanent placements and 1 for shared care placements, to enable children to be brought back to the borough and/or provide capacity for future years growth. The placements modelling assumes the internal beds are operational by October 2022; factors in when the current cohort of children with disabilities turn 18 (and leave this service area), and assumes annual growth of 2 in OOA, 1 with an Independent Fostering Agency (IFA), and 1 In House Fostering (DCST) in 22/23 and 23/24, and in 24/25 1 growth in OOA and no growth in IFA or In House Fostering (DCST).	0.089	-0.241	-0.152
2022/23 Pressure	Public Health	Doncaster Culture & Leisure Trust (DCLT)	The COVID pandemic means DCLT continue to operate with reduced levels of income. The 21/22 budget proposals included additional funding to support DCLT through this period. The support needed is less than expected when the 21/22 budget was set so the additional funding in 22/23 can be reduced by £0.4m, whilst still providing the necessary funding required.	0.400		0.400
2022/23 Pressure	CW	All services	When the budget was approved in 2021/22 an assumption was included for future pressures of £2m in 2022/23 and £2m in 2023/24. Following the identification of specific pressures for 2022/23 the assumption for general pressures has been reduced to zero. A further £2m has also been added for 2024/25.		2.000	2.000

#### New Budget Pressures 2023/24 (not sorted by Directorate)

			£19.861m	£0.894m	£2.227m	£22.982m
Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 - 2025/26 Total
			£'m	£'m	£'m	£'m
Resources	Changing Places facilities	Cleaning and maintenance of new changing places facilities at Sandall Park & Doncaster Market.	0.007			0.007
Corporate Resources	External Audit fees	Increase in fees following procurement by Public Sector Audit Appointments Ltd for 2023/24 onwards. The increase is 150% of 2022/23 fee levels.	0.250			0.250
Corporate Resources	Local Assistance Scheme	Increase to the Local Assistance Scheme to help the most vulnerable residents deal with the impact of cost of living increases. Further funding is available in 2023/24 funded from the Council Tax Support Fund grant (so not included as a cost pressure). The increase from 2024/25 onwards will be funded from additional Council Tax generated by applying a premium to second homes.		0.300		0.300
CYPF	Vacancy factor removal	£341k vacancy factor to be removed. This excludes staff transferred to Corporate Resources where the vacancy factor will be retained. The funding associated with social worker posts will be allocated to agency budgets to reflect the anticipated temporary arrangements.	0.341			0.341
CYPF	Transport	Budget pressure due to some of the proposals contained within the Home to School Travel Assistance Policy 2022-2027 not being approved by Cabinet.	0.058	0.055		0.113
CYPF	Special Educational Needs (SEN) Transport - Prior year savings targets	Additional budget was provided in 21/22 to remove previously agreed savings. Some of those savings were to be delivered in 23/24 and 24/25 (£0.153m and £0.111m respectively). Those savings have now been reviewed and some elements are deliverable and are shown within the list of proposed savings. To avoid double counting the previously agreed savings need to be reversed.	0.153	0.111		0.264
CYPF	Further cost pressures	Further cost pressures within CYPF in addition to the transport issues detailed above.	0.084	0.014	0.125	0.223
CYPF	Transport	2022/23 overspend on Travel Assistance costs expected to continue into 2023/24, Special Education Needs and Social Care spend. This is due to increase in the number of routes and price increases resulting from both additional pupils added on to routes and price increases due to fuel costs.	2.000			2.000
CYPF	Care Ladder	The care ladder baseline shortfall is estimated at £5.955m before the consideration of new savings initiatives. This is required to rebase the budget for the full-year effect of the current overspends forecast for 22/23.	5.955			5.955
CYPF	Staffing - UASC (Unaccompanied Asylum Seeking Children)	Additional staffing capacity to support increasing UASC numbers from 2023/24. This will fund 2 social workers in 2023/24 and an additional personal advisor from 2024/25.	0.101	0.041	0	0.142
CYPF	Care Leavers	The Council are to support young care leavers living out of borough, who are benefit dependant, by assisting them to meet their council tax payments. Payments for out of borough council tax cannot be met from the Doncaster council tax fund. The cost of this is estimated to be £50k in year one (if all out of borough care leavers claim) potentially rising to around £150k per year after a 7 year period.	0.050	0.017	0.017	0.084
CYPF	Care Ladder - UASC (Unaccompanied Asylum Seeking Children)	Doncaster's UASC numbers continue to grow and in August 2022 the threshold rate for the number of UASC we are required to care for increased from 0.07% to 0.1%.  The number of UASC is expected to increase by a minimum 18 by April 2023 to 76 in total (under & over 18's); with the forecast numbers to be 88 by April 2024 and 100 by April 2025. Funding contributions from the Home Office currently cover 85.4% of under 18 placement costs and 72.8% of over 18 placement costs.	0.130	0.028	0.028	0.186

#### New Budget Pressures 2023/24 (not sorted by Directorate)

			£19.861m	£0.894m	£2.227m	£22.982m
Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 - 2025/26 Total
			£'m	£'m	£'m	£'m
CYPF	Care Ladder - 18+/Staying Put/ Allowances (SGO/CAO/AA)	18+ is overspent in 22/23 but is expected to be back as budget for 23/24 through improved practice in transitioning to leaving care Staying Put numbers continue to grow therefore 22/23 pressure expected to continue. SGO (Special Guardianship Order)/CAO (Child Arrangement Order) growth of 30 in 23/24, 24/25 & 25/26 based upon permanence work and reducing fostering placements. Following review of how the Adoption Allowances policy was interpreted the saving is no longer achieved, therefore pressure carried forward into 23/24 with expected growth of 5.	0.130	0.262	0.245	0.637
AHWB	SAPAT staff regrading	The regrading of staff results in additional costs of £40k. The new higher grades will help with staff retention.	0.040	0.000	0	0.040
AHWB	TCP pressure (part of care ladder)	The national Transforming Care Programme (TCP) seeks to move people formerly in secure Health settings to appropriate care packages in the least restrictive setting. These result in significant costs moving to AHWB budgets over and above additional funding of £0.1m per annum.	0.762	0.000	0	0.762
AHWB	Market Sustainability / Fair Cost of Care Fund	Overall budget allocation for Fair of Cost Care. Fee setting discussions will take place with providers, also taking into account the recent Fair of Care exercise and separate decision approved. This investment will ensure service provision can be maintained in the longer term and will help providers deal with issues such as staff retention. The cost will be partly funded by Market Sustainability/Fair Cost of Care grant (£3.5m in 23/24), Adult Social Care precept 2023/24 and Adult Social Care Discharge Fund grant (£2.3m in 23/24).	7.500	0.000		7.500
E&E	Towns Fund acquisition/sale	Acquiring 118-129 St Sepulchre Gate West involves taking on holding costs until demolition (value not yet known); and selling 27-28 Waterdale involves the loss of rental income of £12k per annum.	0.012			0.012
Public Health	Doncaster Culture & Leisure Trust	During COVID the Trust required additional subsidy as the facilities were closed, a period of recovery followed this but escalating costs (primarily energy but also chemicals) mean extending the subsidy is required to sustain service	1.218	-0.152	-0.184	0.882
E&E	Clinical waste cost	Cost of clinical waste contract managed by CCG but cost shared with DMBC. Confirm with service area.	0.032			0.032
E&E	Waste - contract inflation	Correction to the inflation applied to the Green Waste contract in 2022/23.	0.150			0.150
E&E	Airport food inspection income	Following the closure of Robin Hood airport, food inspection fees will no longer be received.	0.043			0.043
E&E		Estimated increased contract costs above inflation £0.337m per year, including increased share of costs £0.062m and £0.275m linked to capital investment. The contract starts in Oct 23 so the full-year effect is only felt from 2024/25 onwards.  For the HWRCs to be provided within existing budget a centre would need to be closed or hours reduced - this is not proposed.	0.169	0.168		0.337
E&E	Private Sector Housing	The work on Private Sector Housing is currently resourced to deliver compliance with legal standards only. There is no scope for proactive work e.g.  - Area based targeted intervention in neighbourhoods of concern.  - Reducing Private Sector Empty Properties.  - Proactive Private Landlord Engagement.	0.151			0.151
E&E	Street Lighting repairs		0.100	0.000	0.000	0.100
E&E	White Lining	Ongoing funding required to maintain/make safe/improve the asset borough wide. Service area requests are an inherent problem that are reviewed and put on hold each financial year but subsequently need to be addressed the following financial year.	0.030	0.000	0.000	0.030

### Appendix B

#### New Budget Pressures 2023/24 (not sorted by Directorate)

			£19.861m	£0.894m	£2.227m	£22.982m
Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 - 2025/26
						Total
			£'m	£'m	£'m	£'m
E&E	c Asset Managemet -	Estimated further pressures, e.g. Electric Vehicle charging points future maintenance costs, Civic Office bike racks, occupation of Colonnades unit by Heritage Services, security costs of Education buildings whilst waiting for SoS consent, maintenance of buildings awaiting service review (e.g. Travis Gardens), externally procured Civic Office H&S inspection.	0.050	0.050	0.050	0.150
E&E	Facilities management - General	Income shortfalls - Colonnades shopping centre further two units vacated £30k rent £6k service charges.	0.036		-0.036	0.000
E&E		Restructure put in place in which assumed grant were held within the team which in reality had been built into the Revenue Support Grant some time ago. Staffing issue only came to light once restructure was fully resourced. (this pressure is reduced by the £0.120m saving presented separately re recharging staff to capital schemes).	0.210			0.210
E&E	Street scene pressures	Tree watering and training budgets (Ongoing refresher training required and high staff turnover results in increased requirements). Pressure also includes Street scene play Inspector post.	0.099		-0.018	0.081
Council Wide	All Services	A further £2m has also been added for 2025/26 for pressures yet to be identified.			2.000	2.000

				Total	-£0.402m	-£1.480m	-£1.882m
Proposal	Director	Service	Saving Proposal	Saving Option	2023/24	2024/25	2023/24 - 2024/25 Total
					£'m	£'m	£'m
2021/22 Saving	CW	Cross-cutting	Review of Charges to HRA	A review of recharges has identified additional costs which require recharging to the HRA thereby delivering savings to the general fund. These will be phased over the same period to coincide with the St Leger efficiencies, therefore not placing further burdens on the HRA.	-0.334		-0.334
2021/22 Saving	CW	Pensions	Pension - former employees	A reduction in pensions paid to former employees. The number of former employees falls every year. The budget in 2020/21 is £5.3m.	-0.150		-0.150
2021/22 Saving	CW	Pensions	Pension Surplus	The latest actuarial valuation of the South Yorkshire Pension Fund, covering the 3 years 2020/21-2022/23, resulted in a surplus for Doncaster. When the 2020/21 Council budget was approved the budget for paying off the pension deficit was removed but a surplus budget was not created because the valuation hadn't been finalised. The next actuarial valuation will cover the 3 years 2023/24-2025/26 so the budget will need to be reset in 2023/24.	0.650		0.650
AHW3	AHWB	Help People Feel Safe	Safeguarding	Investment in safeguarding practice to increase efficiency and reduce bureaucracy.	-0.042		-0.042
AHW4	AHWB	Building Better Lives	Two Carers	Use of moving and handling equipment and training to reduce the number of people who need carers to "double-up" and support personal care needs. A greater proportion of people will be safely supported by one carer which will increase dignity and independence. Expected savings equating to ongoing 416 hours per week reduction (on a total current delivery of c15,000 hours). Assumed delivery of 8 hours reduction per week every week across 2022/23, delivers part year £300k in 2022/23, with £120k addressing a prior years saving, and a further £200k in 2023/24,giving a £380k saving in total.	-0.200		-0.200
LOW1	LOSC	Transport	Transport policy savings	Transport policy changes include:  -To remove zero fare bus passes to some pupils who have expressed a preference for a school other than their catchment, nearest available or allocated school.  -To remove zero fare bus passes to pupils move address within the Doncaster Area during years 10 and 11.  -To ask parents/carers of students with SEND to pay a subsidy for Post 16-19 transport if they are provided with taxi/minibus/accessible transport from home to school or college. To be phased in for all new Post 16 students with effect from September 2023.removal of zero fare Assumes Policy implementation by 31st May 2022 with savings to be achieved from September 2022 and September 2023, subject to seperate key decision being approved.	-0.023	-0.036	-0.059
LOW2	LOSC	Transport	Transport policy savings	A further potential saving may be realised on Post 16 Transport if students/families opt out rather than pay the contribution for taxi/minibus transport, reducing the number of students supported in this way. This could potentially be 20-30% based on information from other authorities that have put this is place, a prudent estimate for this saving is included at 10% of all current post 16 routes.	-0.020	-0.019	-0.039

				Total	-£0.402m	-£1.480m	-£1.882m
Proposal	Director	Service	Saving Proposal	Saving Option	2023/24	2024/25	2023/24 - 2024/25 Total
					£'m	£'m	£'m
LOW4	LOSC	CAST theatre	CAST subsidy	Reduce the CAST subsidy post pandemic starting with a 1/5th reduction in years 23/24 and 24/25, with further work to determine what is possible starting from 22/23 regards potential match funding with CAST and also in the longer term any requirement around Arts Council funding. Current budget is £365k, assumed £73k cut in 23/24 and £73k in 24/25. The amount may vary subject to discussions on sustainability/market conditions etc.	-0.073	-0.073	-0.146
LOW10	LOSC	Business Support	Staffing efficiencies	Planned reduction to capacity requirement for Business Support through mini review of team and cultural change, potentially linking with transformation work and efficiencies with partners and support needs of directorate. Saving shown is 10% of £700k net service budget with current vacancies to be reviewed by service as part of review.	-0.035	-0.035	-0.070
EEX4	EE	Waste & Recycling	Trade Waste	Increase trade waste customer base and introduce incentives to attract new custom and to cover cost of providing the service. The savings profile reflects the net position after taking into consideration the additional costs associated with growing the service.  Risk - Economic downturn/covid recovery has impacted on trade customers. The market place is currently quite unstable, work is required to understand what types of businesses are in Doncaster and changes required to how the Council approves fees & charges to ensure our charges can be altered on a sliding scale to compete with the market place.	-0.040	-0.055	-0.095
EEX5	EE	Waste & Recycling	Waste & Recycling - Reduction in additional cost of Covid	The saving offsets previous pressure identified by the service. The 2021/22 budget setting process allocated additional £1.040m on going budget to the waste and recycling service to fund the continuing burden of the covid pandemic on the service (£0.210m was allocated to support the on-ongoing income expected from the reduction in trade waste customers and £0.830m was allocated to support the increased cost of residential collections and need to operate additional vehicles and crews plus the associated additional cost of waste disposal due to increase in tonnages).  Risks - The cost of covid doesn't improve as assumed. The impact of HGV drivers continues. Covid impacts further on the trade waste income.	-0.270		-0.270

				Total	-£0.402m	-£1.480m	-£1.882m
Proposal	Director	Service	Saving Proposal	Saving Option	2023/24	2024/25	2023/24 - 2024/25 Total
					£'m	£'m	£'m
EEX8	EE	Regulation and Enforcement	Airport inspections	Based on the current 21/22 projections for airport inspections, the income being received from airport food inspections is higher than the budget. The income received has been higher for the last couple of years but hasn't been realigned due to the expectation that changes due to Brexit will impact on airport inspections. On the basis their has been no change announced at present the proposal is to increase the income budget to reflect the average levels of income received in 20/21, the additional cost of delivering these inspections will also need to be budgeted for accordingly. The service are expecting a change in the legislation around food import inspections due to Brexit, therefore the increased surplus is only being put forward for 22/23 and should be reviewed again for the 23/24 budget setting process, if no change has still been implemented the budget should be reviewed again. Risk: As more airports become active again post covid the income could reduce if flight numbers reduce as they divert to other airports within the country. Brexit changes may come into force in 22/23 which affect import inspections.	0.015		0.015
EEX10	EE	Facilities Management	Running costs after demolition	Funding to demolish Copley House has been secured from the Levelling Up fund. Once the building is sold/demolished the associated building budgets will not be required. The building is due to be marketed for sale in Q4 21/22 and demolition costs may not be required dependant on the nature of bids received. Suggest longstop of end Q3 22/23 and if no progress on a sale / development then buildings are demolished.		-0.027	-0.027
EEX11	EE	Facilities Management	Running costs after demolition	Funding to demolish the Central Library has been secured from the Levelling Up fund. Once the building is sold/demolished the associated building budgets will not be required. The building is due to be marketed for sale in Q4 21/22 and demolition costs may not be required dependant on the nature of bids received. Suggest longstop of end Q3 22/23 and if no progress on a sale / development then buildings are demolished. May impact on full year savings for 23/24. Note building remains in use by Heritage (Library) services with expected use to continue to end of Q4 21/22.		-0.117	-0.117
CWX1	CW	Council-wide	Your ways of Working/ Assets	Progressing 'Your ways of working', utilising the new ways of operating and blended approach to working. This in turn will lead to a rationalisation of our assets, undertaking a structured approach to understand our core assets and those that are peripheral/not required:  Phase 1 - Mary Woollett, St Leger Court and St Leger House has identified maximum saving based on running budgets (only) of £588k, this will be further reviewed and specific financial implications confirmed.  Phase 2 - Progressing wider across borough wide assets in line with the overall core principles, continuing to support the localities model.  Full details to be provided including taking into account the economic impact, where possible.	-0.294	-0.294	-0.588

				Total	-£0.402m	-£1.480m	-£1.882m
Proposal	Director	Service	Saving Proposal	Saving Option	2023/24	2024/25	2023/24 - 2024/25 Total
					£'m	£'m	£'m
CWX2	CW	Council-wide	Closer working with Partners	Undertaking focused discussions with partners with a view to integrating common functions into the Council and achieving closer working and efficiencies.  Initially focusing on one of our cross cutting priorities of nurturing a child & family-friendly borough, ensuring that there is strategic grip and that our children and young people thrive. (High-level estimate included based on £4m budget for Corporate Resources and support functions, part year 22/23 specific posts potential immediately available).	-0.200	-0.400	-0.600
CWX12	CW	Pensions	Pension - former employees	A reduction in pensions paid to former employees. The number of former employees falls every year. This saving is in addition to the savings approved in the 21/22 budget. The budget in 2021/22 is £5.3m.		-0.150	-0.150
CWX13	CW	Pensions	Pension pre-payment	Paying pension contributions to South Yorkshire Pensions Authority (SYPA) in advance enables SYPA to make invest the money and make a return. The return is passed back to the Council as a discount which is greater than the interest cost borne by the Council.	0.300		0.300
CWX14	cw	Treasury Management	Interest payments	Savings through reduced interest on debt as a result of delaying taking out debt and lower interest rates. How and when the Council borrows money has been reviewed taking into account existing debt, new borrowing for the capital programme, forecast interest rates, and the level of internal borrowing made possible using cash backed reserves and balances. The result is savings can be made in the short-term mainly as a result of being able to delay taking out new debt and replacing existing debt because of the large cash balances currently held. These balances will reduce so the saving can't be sustained into the medium-term. Interest rates are currently low but are assumed to rise slowly over the medium-term.	0.605	-0.124	0.481
CWX15	CW	Cross cutting	Fees & Charges	Increase in income from fees and charges based on a 3% increase with exceptions and new fees discussed elsewhere in the report.	-0.100	-0.100	-0.200
CRX1	CR	All	Various efficiencies	General efficiencies to be delivered including returning storage contract in-house, implementing the new lone worker system and electronic system for reporting vehicle defects, contract savings, rationalisation of multi-functional devices and mobile phones.	-0.141		-0.141
CRX2	CR	Finance	Post Reductions	Post reductions to be delivered through improved working practices and better use of technology across the service.	-0.050	-0.050	-0.100

		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director	Service / Pressure	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 -
	Proposal					2025/26 Total
			£'m	£'m	£'m	£'m
Council Wide	Pensions	The budget for the ongoing pension costs of former employees can be reduced as the number of former employees	-0.130		-0.150	-0.280
		reduces over time. These savings are an adjustment to previously approved savings in 23/24 and further savings in				
0 "114" 1	D :	25/26. Previously approved savings include £0.15m in 23/24 & 24/25.		2 22 4		
Council Wide	Review charges to	A review of recharges has identified additional costs which require recharging to the HRA thereby delivering savings to		-0.334		-0.334
	HRA	the General Fund. These will be phased over the same period to coincide with the St Leger efficiencies planned,				
0 "114" 1	ь .	therefore not placing further burdens on the HRA.	0.007			
Council Wide		The pension authority's actuary has confirmed that surplus repayment will continue in 2023/24-25/26	-0.687		0.400	-0.687
Council Wide	Fees and charges	Fees and charges have been reviewed in light of inflationary pressures and cost of delivering these services. This	-0.423		-0.100	-0.523
		proposal contributes towards the cost of inflation and takes account of any mid year price increases that have already				
		been applied.				
Council Wide	Business case budget	This budget was created in 2022/23 however given the financial challenges and the fact that business case take up has	-0.750			-0.750
0 "114" 1	01 10 ''	been low it can be removed with no impact on existing services.	0.050		0.050	
Council Wide	Shared Prosperity	Use of Shared Prosperity Fund grant to meet existing costs - for example, grants paid by the council to voluntary	-0.350		0.350	0.000
	Fund	bodies. It is assumed that this will only be implemented for the current round of Shared Prosperity Fund (ending in				
		2024/25) but it may be possible it continues into future rounds.				
Council Wide	Regenerative Council	Savings target in 2025/26 to offset the grant funding reductions anticipated, reducing the Council ongoing baseline			-0.800	-0.800
		position. We will continue to make improvements to our services to maximise the efficiency and efficacy of our delivery				
		- ensuring that we operate as a 'Regenerative Council'. This savings target will be further developed during 2023/24 in				
5	0. 6.	preparation for 2024/25.	2 2 4 2			
	Staffing budget	Staffing changes within the team.	-0.016			-0.016
Public Health	NHS Health Checks	NHS Health Checks are one of 5 mandated Local Authority Public Health services. Local Authorities are required to	-0.150			-0.150
	allocation	arrange or commission a service to screen and assess cardiovascular risk in people aged 40 - 75 every 3 years and				
		support the person to reduce their individual risk. The current annual budget for NHS Health checks is £350k. We have				
		not been able to secure an appropriate new service in the most recent round of procurement and have elected to go				
		back out to the market with a smaller cost envelope to procure a core level of service. Reducing the value of this				
		contract would mean that we would not be able to implement national recommendations around lowering the age band				
		and we would not be able to develop a specific targeted approach to reduce inequalities. If we are unable to secure a				
		service with a lower cost envelope, we will not be in a position to increase the contract and would instead have to				
D 1 !! 11 !!!	T	further reduce the service offer.		0.000		
Public Health	Tobacco control and	A smoking cessation service is provided by Yorkshire Smokefree and an integrated stop smoking service is also		-0.068		-0.068
	smoking cessation	available for pregnant women and their household members. Stop smoking services perform well and are one of the				
	services	Public Health service standards. Smoking and exposure to tobacco smoke remains one of the main drivers of ill health				
		and early deaths, with smoking rates higher in routine and manual workers. Broader tobacco control measures are in				
		place (e.g. through regulatory services and school nursing services). A review will consider how all elements of tobacco				
		control and smoking cessation services contribute to reducing smoking prevalence and whether any funding can be				
Dublic 11: -10	Laiauma Causiis s	reduced.	0.000			2 222
Public Health	Leisure Services	Reduction to the operational budget allocated to activities including arrangement around national level sporting	-0.030			-0.030
Dudelle 11 - 10	Operational Budget	activities and special events.	2 225			2 22-
Public Health	Work Age, Healthy	Reduce budget for Health Improvement resources and use national assets and digital resources. Activity around	-0.005			-0.005
	Lives	cancer awareness and early detection will continue through the team.				

		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 - 2025/26 Total
	-		£'m	£'m	£'m	£'m
AHWB	Better Lives - Future Options	Implement a sustained programme of reviewing high cost placements within Community Adults Learning Disability Team (CALDT) and Mental Health utilising the care cubed methodology. Negotiated rates for specialist placements including annual uplifts. Working to match the 5% reduction in OP. Targeted review roles to be developed and implemented alongside the Commissioning Officer leading on Care Cubed. Community Connectors roll out across CALDT focusing on early strengths based approaches and alternative community based support. Scaling up of the innovations site approach to existing low cost packages. Implement a standing charge of £500 per out of area Approved Mental Health Professional (AMHP). This would not apply within the region due to reciprocal arrangements but outside of the Y&H region. Reduce the overall spend by 5% on community supported living non-care costs e.g. set up costs, ongoing unrealistic maintenance costs. Through care cubed principles for community supported living (CSL) care costs in addition to this. Review and change of CSL recording, approach and implementation. This will be a managed project which will need some potential invest to save but will be paid for from savings. Current projections are conservative to take account of this.	-0.112	-0.125	-0.143	-0.380
AHWB	Better Lives - Residential Placements	Reduce the number of older people in long term permanent residential placements by 5% through targeted strength based reviews of people receiving support in Short Term residential Care (STC) and emergency residential placements, to support people to either stay or return home.	-0.050	-0.075	-0.125	-0.250
AHWB	Better Lives - Changes to contract and commissioning approach. Shared Lives Contract		-0.025	-0.025	-0.025	-0.075
AHWB	Better Lives - Direct Payments	Change in practice and process to ensure we are not over-providing for Direct Payments (DP) working alongside Practice Development Team, Workforce and through commissioning of new DP support contract.	-0.050	-0.075	-0.050	-0.175
AHWB	Home First	Review all double handed packages of care against single handed care principles and ensure appropriate equipment and training in place. Review the use of Pool Cars across Direct Care Services. Aligned approach for dropped kerbs within the remit of other adaptations, currently funded through base Occupational Therapy budget but needs to come through Disabled Facilities Grants for those with care and support needs. Shifting roles and service configuration using on call for Home Emergency Alarm Response Team (HEART).	-0.105	-0.143	-0.100	-0.348
AHWB	Local Authority "administration fee"	Utilise 8% of grant funding for the resettlement, bridging hotel and dispersed Asylum Seekers for associated management and support costs.	-0.097	0.053	0.044	0.000
AHWB	Domestic Abuse Service	The service has continued to receive a high level of referrals into both the Domestic Abuse Hub, which includes standard and medium risk referrals and an increase of high risk referrals requiring an Independent Domestic Abuse Advocate (IDVA). The peak in numbers seen during COVID has not reduced and we expect with the cost of living crisis that this will continue or potentially increase. It is felt that costs can be funded utilising specific grant funding and therefore release general fund £230k per year on a temporary basis. In 2026/27 the £230k temporary saving will be adjusted.	-0.230			-0.230

		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 - 2025/26 Total
			£'m	£'m	£'m	£'m
AHWB	Changes to Access / Adult Social Care (ASC) front door	In 2023 we will be implementing significant changes to our current Adult Social Care Access / Front Door (this function currently being provided by the Integrated Support and Assessment Team, ISAT). These changes are proposed to be operational by the summer 23. This new approach to access will be informed by learning from several innovation sites (testing out new ways of working) and extensive feedback from our workforce and individuals with lived experience who draw upon adult social care. The new approach to access will seek to support us to engage in timely, responsive and preventative conversations with people in Doncaster who approach the council in need of support from adult social care. In addition to better experiences for people (more timely, joined up responses when in need) it is assumed that these changes will also lead to financial savings due to opportunities being maximised to prevent and reduce peoples need for formal support.	-0.100	-0.122		-0.222
Corporate	Business Analysts	A reduced Business Analyst resource will impact on the Council's capacity to complete business analysis and business	-0.096			-0.096
Resources	Í	process re-design across the Council to continually improve citizen experience, process improvement, release efficiencies, identify technology to improve service delivery and implement and implement business change and transformation. This work often goes on behind the scenes un-noticed to assist services and how citizens experience interaction with the Council either physically or digitally. These posts are currently vacant because they are very difficult to recruit to due to being able to command higher salaries in the private sector.				
Corporate	Revenues & Benefits -	Post reductions in the Benefits, Council Tax and Financial Assessment Teams through the release of some vacancies,	-0.149	-0.037	-0.040	-0.226
Resources	staffing reductions	voluntary early retirement and flexi-retirement. The service will seek to minimise the impact on service delivery, ensuring that we can continue to undertake the administration required to support citizens and collect income due to the Council.  Risks - this will reduce knowledge and experience and their absence will place additional burdens on the remaining staff to maintain service delivery and clear the backlogs resulting from delivering the government covid and cost of living schemes over the last couple of years and still progressing. In relation to financial assessments, this adds to the pressure on other staff to deal with Financial Assessment referrals quicker. This is at a time when Financial Assessments is already undergoing a period of significant change with the recent implementation of self-service financial assessments, the pending implementation of the Mosaic Provider Portal and the impact of the Social Care Charging Reform which is still unknown.				
Corporate	Digital & ICT - VOIP	Since we introduced Microsoft Teams, many staff who only interact with internal and business colleagues and not	-0.015	-0.015		-0.030
Resources	Phone Change of Policy & Rationalisation	citizens can use this product and no longer need Cisco Jabber and a VOIP phone number. There is an element of risk around this because we do not accurately know how many staff interact with citizens on the phone, this will become apparent as part of the migration to Teams.				
Corporate	Digital & ICT -	Some users do not require the current level of Microsoft 365 licence based on what they need access to such as	-0.025	-0.025		-0.050
Resources	Microsoft 365 Licence	mobile workers. We can provide them with a cheaper browser based licence. The relevant staff will need to adapt to				
	Review	this so the saving is dependent upon business change in Directorates and services.				
Corporate	Digital & ICT - New	The Council will be moving to a new building connectivity contract in 2023 which includes less expensive connectivity to	-0.040	-0.040		-0.080
Resources	Building Connectivity Contract	those Council buildings with very few staff in them. This changeover will occur in 2023, therefore the savings have been split into the next year to take account of the part year effect on budget.				
Corporate	Digital & ICT - VER	Post reductions from across the service. This will have an impact on service delivery because these staff usually have	-0.050	-0.050	-0.064	-0.164
Resources		a high level of knowledge and experience and their absence would place additional burdens on the remaining staff to maintain service delivery, raising the risk of major ICT outages and incidents.				
Corporate	Digital & ICT -	Internet connectivity, MFDs etc. removed as a saving.		-0.015		-0.015
Resources	Connectivity & MFDs					
Corporate Resources	Reduced spend on ICT Accessories	This will mean ICT only providing essential ICT equipment only taking care to still provide for those with special needs. For example, wired keyboards and mice rather than wireless, no bags or trolleys, no desk raisers etc.	-0.050			-0.050

		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director	Service / Pressure	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 -
	Proposal					2025/26 Total
			£'m	£'m	£'m	£'m
Corporate	Security Team Saving	Vacant post and income generation from St Leger. This will reduce the resources assigned to the security team,	-0.090			-0.090
Resources	D: :: 1 0 10 T	reduction has been managed to date.	0.470			
Corporate	Digital & ICT	This is already having a significant impact on Digital & ICT meaning current staff are having to work harder and more	-0.170			-0.170
Resources	Vacancies	hours as well as undergoing more training to try and fill skills gaps. It also means that the time for ICT to respond to				
		support calls will take longer and less technology projects will be progressed in services and to achieve Council				
		priorities. We may also have to buy in more transformational expertise.				
Corporate	Microsoft Licence	Contingency released by generating savings within the service to fund the increased cost of the Microsoft Licence	-0.129			-0.129
Resources		including the use of Office 365, Teams, Enterprise Mobility and Security and Windows 10.				
Corporate	HR & OD	Reduce investment in enhanced apprenticeship scheme. Initial investment set at £750k p.a. Take up not as high as	-0.350			-0.350
Resources		expected, given this enhances the current scheme, so could reduce overall budget year on year and manage demand				
		accordingly. Service impacts on talent pipeline, recruitment strategies for hard to recruit professions. Overall reduction				
<u> </u>		in staff will also impact on the apprenticeship levy paid allocation.				
Corporate	HR & OD	Reduce apprenticeship allowance. Budget is £40k p.a. to cover travel, clothing, incentive allowances. Currently paying	-0.025			-0.025
Resources		all that are entitled; even with increased demand could manage within reduced budget				
Corporate	HR & OD	Increase income targets for recruitment adverts charges to schools (£120k) and salary advances (£6k).	-0.126			-0.126
Resources						
Corporate	HR & OD	Reduce investment in National Graduate Development Programme (assumed reduction of 2 posts). Corporate impact	-0.086			-0.086
Resources		on bringing in talent, offering careers at the council / local government.				
Corporate	HR & OD,	Post reductions across the service, remaining staffing resources will need to be prioritised and targeted to minimise	-0.072	-0.018		-0.090
Resources	Communications	impact on and changes to service delivery.				
Corporate	Communications,	Digital Advertising income - on-street digital adverting contract, reduces scope for investment in the service.	-0.010			-0.010
Resources	Chief Executives and					
	Mayor's Office					
Corporate	Governance - Cease	All Members have access to a digital device and can access papers electronically using the eMod Gov app or online.	-0.008			-0.008
Resources	printing and posting	Opting to receive electronic copies only will significantly reduced printing & postage costs. Members will receive ICT				
	member hard copy	support to assist them. A small number of hard copy agendas will still be produced as required by law for public				
	agendas.	attendees.				
Corporate	Governance - Reduce	This budget has been underspent in previous years. Much of the training is delivered in house. Where possible the	-0.002			-0.002
Resources	Member Training	team take advantage of training offered free by the LGA and their library of e-learning modules. There would be limited				
	Budget by £2k	impact on Member training with this reduction.				
Corporate	Governance -	Reducing the number of Civic engagements will deliver savings for associated costs such as hospitality, overtime and	-0.005			-0.005
Resources	Reduction of civic	driving costs. Reducing attendance from 300 to 150 p.a via a more focussed prioritisation would not denigrate the role				
		of the office of the Civic Mayor. This would not impact on key civic events such as Armed Forces Day, Remembrance,				
	costs	Armistice, Civic Service, Citizenship or important local networking events with the Lord Lieutenant, High Sheriff, Bishop				
		etc.				
Corporate	Contracts Property &	The property section carries out a number of functions which create an income for the Council such as, auction packs,	-0.025			-0.025
Resources	Transformation	disposal of land, temporary road closures. The target income for 22/23 is £175k, income received to date will mean				
	property fees income	we should receive £200k for 22/23. The target income for 23/24, 24/25 and 25/26 can be increased to £200k. Please				
		note this income varies and the Council does not have any control over the levels of income received.				

		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director	Service / Pressure	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 -
200.0.	Proposal	in representative (increasing personal impact on our records and any image and grandy				2025/26 Total
			£'m	£'m	£'m	£'m
Corporate	Electoral Services	Due to Canvass Reforms in 2020 and the reduction in the number of properties/electors that are required to respond to		-0.010		-0.010
Resources		the annual canvass the number of properties needed to be door knocked has dropped by approx. 15,000. Electoral				
	Budget	Services team also personally canvass the Care Homes rather than sending canvass staff. This means savings going				
		forward on the number of door knock canvass staff required and the number of visits they make, currently estimated at				
Cornerate	Registrars fees &	£10,000 for 2024/25.	0.007			0.007
Corporate Resources		Marriages - a) increase provisional booking fee from £25 to £40,	-0.037			-0.037
Resources		b) Charge a £25 administration fee for changes to a marriage date or venue, comparable with neighbouring authorities.				
		Generates £10k saving.				
		Search fees - Retain a £5 search fee when a copy certificate order cannot be fulfilled as the event did not take place in				
		district. Generates £10k saving.				
Corporate	Litigation - Increase	There has been an increase in the work required by the litigation team for St Leger Homes particularly with regard to	-0.040			-0.040
Resources	income target for St	anti social behaviour and housing disrepair and it is anticipated this will last into next year.				
	Leger Homes work					
Corporate		Incorporate legal costs in the admission appeal charges to schools.			-0.039	-0.039
Resources	appeal charges				0.470	
Corporate		Post reductions across Legal & Democratic Services achieved through the deletion of vacant post, vacancy			-0.173	-0.173
Resources	Services	management and agreed VER/VR. Will require some achievement of further efficiencies, increased use of technology and reallocation of work within the service				
Corporate	PIC - Potential VERs	Potential staffing reductions through VER's, impact to be managed across the service.	-0.130			-0.130
Resources	1 10 1 otoritar v Erto	Totalidal stanning reductions amought vicito, impact to be managed dolose and service.	-0.100			-0.100
Corporate	PIC - Subscriptions	Cease subscriptions for Acorn/Acorn Well-being (£13k), Key Cities (£10k), New Local (£13k) & LG Inform (£4k).	-0.039			-0.039
Resources	,	Though the subscriptions are useful they are not essential.				
Corporate	PIC - Project	Use of Project Feasibility Fund grant to fund existing staff rather than additional. The grant is being provided to create	-0.048	0.027	0.021	0.000
Resources	Feasibility Fund	additional capacity, not using it to do that will mean existing capacity issues are not resolved. This funding may be				
		available longer-term dependent on gainshare discussions.				
Corporate	PIC - Chamber	Reduce Doncaster Chamber Round table contribution.	-0.010			-0.010
Resources	Roundtable	11 0400 in a constant of the standard of the	0.000			2 222
Corporate Resources	PIC - S106 Offset (Ongoing)	Use S106 income to offset expenditure.	-0.090			-0.090
Corporate	Bereavement	Increase charges by average 8% (11% on standard cremation 40 min) to cover 2022/23 energy costs:	-0.250			-0.250
Resources	Dereavement	- Standard 40 min cremation £845 to £939	-0.230			-0.250
11000011000		Charges to be increased from January 2023 as part of response to in-year savings target.				
		Risk in relation to remaining competitive in the market. 2023/24 increases covered in other fees and charges.				
Corporate	Introduce pest charges	Introduce an initial call out fee of £30 and then a further fee if treatment is required of £30. A reduction for qualifying	-0.045			-0.045
Resources	for Rats treatment	benefits will be applied. Detail is provided in Appendix G.				
		It is estimated that each treatment takes 2 hours for max 3 visits, we currently undertake on average 400 visits per				
		month. The estimated staffing cost is £72k per year. Transport/other material charges equate to circa. 32% of salary				
		budget. This doesn't include a proportion of the management or corporate overheads. The cost of delivering the rats				
	1	treatments are circa. £60 for direct costs or higher to include proportion of overheads too.	0.055			
Corporate	Insurance	Highways and Employers liability insurance budgets can be reduced as claims costs have been lower in recent years.	-0.200			-0.200
Resources						

		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 - 2025/26 Total
			£'m	£'m	£'m	£'m
Corporate Resources	Financial Management - Vacant posts	Removal of vacant posts. Though there is no direct impact of this it means that when further vacancies arise they will need to be held open in order to meet the 3% vacancy factor; this will reduce the capacity of the team and its ability to meet deadlines etc.	-0.050			-0.050
Corporate Resources		By taking a more proactive approach other income could be claimed against grants and other sources where additional finance support is needed. This will mean less of the funding is available for direct delivery of projects.	-0.025	-0.025		-0.050
Corporate Resources	Financial Management	Use of Project Feasibility Fund grant to fund existing staff rather than additional. The grant is being provided to create additional capacity, not using it to do that will mean existing capacity issues are not resolved. This funding may be available longer-term dependent on Gainshare funding discussions.	-0.046	0.026	0.020	0.000
Corporate Resources	- Further post reductions	This will involve redundancies unless further vacancies arise. It is likely that this could be accommodated through volunteers but not guaranteed. Further reductions in staff numbers will mean the team is stretched further and creates the risk of weaker financial advice, less check and challenge of monitoring information, criticism from external auditors and more risk when setting budgets. Where new work arises additional funding will need to be identified by service managers seeking support (for example external financial advice may be needed).		-0.030	-0.030	-0.060
Corporate Resources	Financial Development & Business Support - Vacancy Management & associated Service Level Reductions	Look to reduce a further two FTEs and manage the potential impact on service delivery and response times. Aim to manage through vacant posts and leavers over the period reducing service delivery and considering the implications. For example, there is a current vacant post in the document management team, this will be held which is expected to result in longer response times for information to be available on the EDM system and less efficient transfer of historic records, which will in effect take longer to be available electronically. If vacant posts become available in other teams these will be held to test the impact i.e. this could lead to a delay in the payment performance of 95% or income collection.  There is a risk that this would not be a sustainable position if the achievable service response times and quality reductions are too severe. The mitigating position would be that the savings delivered would need to be reviewed and possibly reversed to allow recruitment to occur with the potential of one-off additional costs needed to clear potential backlogs until an acceptable business as usual position returns.		-0.025	-0.025	-0.050
Corporate Resources	Other Non-Pay Savings	Non-pay savings across Corporate Resources with minimal impact on service delivery, currently underspending i.e. traditional phone line rationalisation, court fees, specific transport and training budgets etc.	-0.070	-0.012		-0.082
CYPF	Library	Generate savings from the library service book budget, to reflect changing trends in reading and library usage, working in partnership with National Literacy Trust, suppliers and other agencies.	-0.020	-0.060		-0.080
CYPF	Library	Consolidate spend on online information and learning resources		-0.030		-0.030
CYPF	Library and Museum	Integrated spend across libraries and museums, driving efficiencies	-0.010	-0.010	-0.010	-0.030
CYPF	Heritage and Culture	Sponsorship and philanthropy strategy, with learning applied from national institutions with expertise	-0.020	-0.010	-0.010	
CYPF		New Culture Services traded service offer	-0.030	-0.016	-0.022	-0.068
CYPF	Cusworth Hall	Income generation at Cusworth Hall, once full opening times are re-introduced, from retail, weddings, car park, site lettings etc.	-0.020	-0.012	-0.018	-0.050
CYPF	Mansion House	Income generation at Doncaster Mansion House, once opened and accessible to the public: weddings, commercial activities, retail.	-0.010	-0.020	-0.030	-0.060
CYPF	Archives	Income generation from online family history sales and research income at Doncaster Archives		-0.016	-0.024	-0.040
CYPF	DGLAM	Increase in donations using cashless donation points, new donation points in DGLAM, and wider funding strategy	-0.005	-0.004	-0.004	-0.013
CYPF	DGLAM	DGLAM Café - increased revenue - service takes 3-5% of turnover	-0.020	-0.008	-0.008	
CYPF	DGLAM	Increase in retail and meeting room bookings at DGLAM, projected on basis of current use and improved opening times post-Coved recovery	-0.020	-0.014	-0.014	
CYPF	Music Service	Relocation of Music Education Service from DARTS to My Place Bentley.	-0.004			-0.004
CYPF	Music Service	Review of Music Service Tutor salary structure & explore income generating opportunities.	-0.024	-0.010	-0.010	

		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 - 2025/26 Total
			£'m	£'m	£'m	£'m
CYPF	Buy Doncaster	New business plan to be put in place which will extend Buy Doncaster's reach and customer base from 23-24 onwards. Robust commercial and platform development plan to be in place.	-0.021			-0.021
CYPF	School Crossing Patrol		-0.021			-0.021
CYPF	Placement Contract Management	Market discussions with providers to include block contracting, strategic relationships, Payments by results (PBR) for early discharge.	-0.060	-0.050		-0.110
CYPF	Intervention & Prevention Service/Family Hubs	Reduction in budget to support take up of the 2 Year Old entitlement utilised by Family Hubs.	-0.005			-0.005
CYPF	Early Years - Training budget	13% reduction in training budget utilised to support Early Years officers in the delivery of statutory training for Early Years providers following Ofsted inspections and in line with the requirements of the statutory Early Years Foundation Stage framework. This includes all mandatory safeguarding and the required Designated Safeguarding Lead training. Income from training will be used to cover costs if necessary.	-0.005			-0.005
CYPF	Early Years - Family Hubs	Reduction in budget utilised to provide childcare vouchers for parents/carers to use to allow them to attend key meetings within the Family Hub without their children being present, currently underspent. The vouchers are used to fund a place at a day nursery or a childminder. Impact can be mitigated through entitlement funding/group attendance.	-0.010			-0.010
CYPF	Early Years Reduction in service budget	Reduction in Early Years Inclusion team budget utilised for car allowances, materials, printing, computers and postage. These costs have reduced during the period of the pandemic.	-0.009			-0.009
CYPF	Children's Commissioning	Post reduction within the Quality & Service Improvement team.	-0.040			-0.040
CYPF	Partnerships and Families	Decommissioning the last youth mobile bus, which is currently rarely utilised.	-0.012			-0.012
CYPF	Review of Equity and Inclusion Service	Potential to combine services and streamline the team.	-0.031	-0.031		-0.062
CYPF	Independent Travel Training	Achieve saving on use of Independent Travel Training to support young people's travel needs where possible, thus avoiding unnecessary use of taxi transport where other services meet need better, enabling young people to be independent where possible.	-0.065	-0.080	-0.080	-0.225
CYPF	Alternative Education	More OOA providers on AP framework could lead to reduced transport costs if arranged through the provision — shared transport by provider     New framework to be in place by September 23 offering a wider scope of targeted provision including one to one tuition with transport as part of the package     Baseline data that could be used to factor in some very conservative estimate of savings - 242 placements with 34 providers — not known how many have transport     The average cost for DMBC transport to an OOA placement is £29k, obviously this will depend on where the placement is and where the child is travelling from and the taxi could be shared between more than 1 child.	-0.040	-0.010		-0.050
CYPF	Business Support	Review to start early 2023 to look at business support and invoicing functions across the CYPF directorate.	-0.088			-0.088
CYPF	SEMH Hubs	Reduction of transport costs for out of area placements - by creating 3 social, emotional and mental health (SEMH) hubs within Doncaster it is anticipated that 28 children will be educated in the borough as opposed to within out of authority provision (outside of Doncaster) and therefore the costs of transporting these pupils is expected to be reduced due to the closer proximity to their homes. The saving is an estimate based on average costs for out of authority transport costs.		-0.110	-0.110	-0.220

		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 - 2025/26 Total
	-		£'m	£'m	£'m	£'m
CYPF	Care Ladder - External Residential, In House Residential & Keys to Your Future General Fund	22/23 - Plans to reduce numbers from 50 at end of Sept to 43 by 31st March 2023 through the opening of Skylarks in Feb / Mar (4 beds), filling existing In House vacant beds, and planned moves to Keys to Your Future Properties. 23/24 - Savings from full year impact of numbers reducing to an assumed average number of placements of 42 from the actions above; which is 8 less than 22/23 resulting in reduced spend. Growth is assumed as 1 per month; offset by leavers prior to or on their 18th birthday and additional In House home opening between January and July 23. 24/25 & 25/26 - Assumption is that the average number of placements reduces to 40 in 24/25 and 38 in 25/26. Growth is assumed as 1 per month; offset by leavers prior to or on their 18th birthday. Action to be taken before end of March 2023 - Review every externally purchased placement to ensure that that packages that are commissioned are still proportionate to children's needs and that staffing profiles and therapeutic inputs are appropriate. It is expected this would reduce the average cost by 10% from current average of £293k to £263k; which is the average cost of placement assumed for 23/24 - 25/26. It is also important to ensure there is joint working across partners and appropriate contributions agreed at the earliest opportunity where appropriate.  Risks: The number of placements do not reduce to 43 by 31st March 2023.  Risks: The average placement cost does not reduce by 10%	-1.091	-0.395	-0.395	-1.881
		Risks: Ability to recruit staff to existing and new homes in a competitive jobs market, leading to delays in opening new homes and filling existing vacant beds.  Risk: Impact of Cost of Living Crisis results in extra External Residential placements				
CYPF	Care Ladder - Fostering	The ambition is still for the IFA (Independent Fostering Agency)/In House Fostering split to be 25% / 75% but this may take up to 6 financial years. The assumption is there is a net increase of In House beds and therefore less IFA's of 5 in 23/24, 10 in 24/25, then 15 in 25/26 onwards. This will be achieved through dedicated activities and continued focus on recruiting more in-house foster carers and retaining our current in-house foster carers. New Fostering rates were implemented in September 2022; the impact of this and the Fostering Service now being under Doncaster Council should lead to increased retention and recruitment. It is expected that this will have a greater impact from mid 2023/24 and 2024/25 onwards due to the process of registering foster carers. Also, continuing to work with the Council's communications teams, maximising on all opportunities.  In addition, the strategy includes achieving permanence through SGOs (Special Guardianship Orders) and adoption. 23/24 - 5 IFA & 5 In House Fostering to SGO's, 5 In House Fostering to RAA (Regional Adoption Agency), 24/25 - 5 IFA & 5 In House Fostering to SGO, 25/26 5 IFA & 5 In House Fostering to SGO.	-0.012	-0.539	-0.665	-1.216
CYPF	placements	The saving is from the assumption that the average number of placements is 24 from 23/24 onwards with growth offset by the opening of Askern Court (unregulated 5 beds), maximising the use of Cantley SILS (Semi Independent Living Service 4 beds), and more Keys to Your Future properties becoming available. The saving also assumes that Cantley SILS and Askern Court continue with the same regulation status.  A review of all packages costs before the end of March 2023 is expected to see the average cost reduce by 20% from £152k per annum to £121k per annum, which is the average cost used for 23/24 - 25/26.	-0.961			-0.961
CYPF	Children in Care - Maximise efficiency (vacancy management)	Implement a cross-directorate vacancy management protocol to identify where immediate efficiencies can be introduced.	-0.050			-0.050
CYPF	Children in Care - Maximise efficiency (assessment teams)	Identify immediate opportunities for better service alignment to deliver efficiencies, e.g. aligning the Assessment Teams to Help and Protection in Children's Social Care. This is a precursor to wider transition to a localities model of operation. This work will feed into wider service re-design work that is referred to below Assumptions on mileage reduction/better inter team working reducing delay, improved SW practice, less agency	-0.050			-0.050

		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director		Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 -
	Proposal		21	01	01	2025/26 Total
CYPF	Children in Care -	De design the Contains and without the track of the contains of the contains and the contai	£'m	<b>£'m</b> -0.218	£'m -0.218	£'m
CYPF	Maximise efficiency	Re-design the Fostering recruitment strategy to ensure this is focussed on recruiting carers where there is a high level of need, e.g. older children. This is covered in the saving line "Care Ladder - Fostering", which assumes 5 IFA		-0.218	-0.218	-0.436
	,	placements per year move to additional in-house fostering. This savings line assumes 1 of those children moving into				
	(fostering)	in-house fostering per year from 24/25 actually transfers from externally purchased residential saving £218k.				
CYPF	Children in Care -	Consider block contracting arrangements with national providers who have Good inspection outcomes		-0.050		-0.050
0111	Maximise efficiency	Consider block contracting until general with handlar providers who have code inspection cutoffied		-0.000		-0.000
	(block contracting)					
CYPF	Children in Care -	Improved practice should lead to a reduction in the CiC numbers; which in turn should have the greatest impact on the		-0.550	-0.505	-1.055
	Maximise efficiency	OOA numbers therefore revised care ladder modelling assumes 3 less OOA in 24/25 & 3 less OOA in 25/26. The				
	(improved practice)	original care ladder modelling had OOA placements being 41 at March 2024, 39 at March 2025, & 37 at March 2026;				
		the revised OOA placement numbers, including the fostering efficiency leading to 1 less OOA in 24/25 and 1 less OOA				
		in 25/26, are 41 at March 2024, 35 at March 2025, & 29 at March 2026.				
CYPF	Children in Care -	There is already a savings target to reduce the average annual cost of 16+ placements by 20%, from £152k to £121k		-0.291	-0.222	-0.513
	Maximise efficiency	via greater challenge and reviews at the weekly placement panel. Work has commenced on a new provider framework				
		for 16+ placements; a savings target could be set for this work to lead to the average annual placement cost reducing				
	placements)	to £110k for 24/25 & then £100k for 25/26. Please note pre Covid-19 the average annual cost of placement was £50k.				
CYPF	System change (Early	Undertake a review of Early Help and Early intervention services to identify opportunities for efficiency through for	-0.020		-0.030	-0.050
	Help)	example better aligned management structures.				
0) (5.5	0	The review has resulted in a reduction in Family Hub/Early Intervention budgets by £50k.	0.040			
CYPF	Standards &	Income shortfall predicted for 22/23 of £40k (£80k income budget with £40k expected to be received in year). Proposal	-0.040			-0.040
	Effectiveness -	for 23/24 is to achieve the full £80k income budget in the financial year. An amount of £30k has already been secured				
	income budget in 2023/24	March 24 through the delivery of school training programmes.				
CYPF	SEN Placements	Where a Education Health & Care Plan (EHCP) is in place, proposal to consider and award based on consultation and	-0.050	-0.050	-0.050	-0.150
CIFI	SEN Flacements	review of nearest school when considering parental options and assessing need.	-0.050	-0.030	-0.030	-0.150
CYPF	Reduce taxi usage	Reduce taxis for students not in receipt of an EHCP and where not at significant risk.	-0.057			-0.057
CYPF	Post 16 Transport	In light of the worsening financial challenges, reconsider the post 16 transport policy, including undertaking specific	0.007	-0.058	-0.055	-0.113
	. set to transport	consultation.		0.000	0.000	""
E&E	Business	The annual Christmas Lights contract is £42k, aim to fund this cost through the generation of sponsorship income.	-0.042			-0.042
	Doncaster/Christmas					
	Lights					
E&E	Business	Close Southern Mall walkway in the evening, saving £15k per year for upkeep and maintenance. Supported by	-0.015			-0.015
	Doncaster/Frenchgate	Frenchgate.				
	Walkway					
E&E		Business Doncaster technology budget saving based on current underspend.	-0.010			-0.010
	Budget					
E&E		Business Doncaster use a subscription service for collecting monthly information around visitor numbers. This	-0.005			-0.005
	Subscription Services	information is used and useful to hold or recording key performance indicators but not essential.				

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Director	Service / Pressure	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 -
	Proposal					2025/26 Total
			£'m	£'m	£'m	£'m
E&E	Caravan/mobile	Caravan/mobile homes licence fee - it is estimated that there are 100 sites in the borough that could be subject to such	-0.001			-0.001
	homes licence fee	charges for the purpose of ensuring that the sites are in compliance with licence conditions, which would require annual				
		inspections from the service. Other LA's fees vary but on average a licence fee is between £350-£400. Further				
		research is required to understand the sizes of the sites, as additional charges can be applied for sites over 25				
		caravans. The introduction of this work would need an additional post to fulfil the requirement. Assuming a charge of				
		£400 per each site licence the income generated would be minimal due to staffing costs.				
E&E	All E&E	Target delivered through identifying post reductions though a service review programme, considering post reductions	-0.100	-0.100		-0.200
		and general efficiency, vacancy management and whether there are any areas with high staff turnover which could				
		manage a vacancy factor.				
E&E	All E&E	Target to be delivered by undertaking a base budget efficiency review to challenge and remove budget efficiencies.	-0.100			-0.100
E&E	CYPF - reduction in	The partner MASH service occupy Floor 1 at Colonnades. They are currently funding security costs of £10k per annum	-0.010			-0.010
	operating hours at	for additional opening hours until 10:00pm and at weekends for response teams. There are minimal, if any staff				
E0E	Colonnades	working these additional hours so they could work from home or a nearby site.	0.000			
E&E		Efficiency savings previously identified can be taken out of the budget with no impact on service delivery.	-0.060			-0.060
E&E	pay budget	Food inspection revisit charges - based on 3 years prior to the COVID pandemic the food safety carried out 56 revisits	0.040			-0.010
EQE	· ·	a year. A charge of £173 can be made for each revisit, based on previous figures we could look to generate an income	-0.010			-0.010
	charges					
E&E	Green Waste	of £10k. This level could reduce or increase dependant upon the compliance of food businesses.  To undertake a review of introducing a charge for the collection of kerbside green garden waste. Potential saving to be		-0.800	-0.200	-1.000
EQE	Collection Service	achieved through new income generated, net of increases and decreases to collection and disposal costs.		-0.600	-0.200	-1.000
	Collection Service	Options need to be considered and public consultation would be required before specific details can be identified				
		(including how much to charge).				
E0E	11.1 0 "	, ,	0.450		0.450	
E&E	Highway Operations	Temporary savings for 2023/24 and 2024/25 due to increased workloads in those years.	-0.150		0.150	0.000
E&E	surplus  Mobile homes Fit and	Mobile homes Fit and Proper person charge (on off charge under the mobile homes (requirement for manager of site to	0.040	0.012		0.000
E&E		be fit and proper person (England) Regs 2020) - it is estimated that around 60 sites are applicable to the fit and proper	-0.012	0.012		0.000
	Proper person charge	person fee. This is not a recurring charge and further work is to be carried out to determine such costs to implement.				
		This is a one-off income generation and only minimal future income as all sites will have the necessary permit.				
E&E	Moving Traffic	Moving Traffic Offences due to changes in traffic legislation. Some work has been carried out to identify potential sites	-0.010	-0.020	0.030	0.000
LAL	Offences	for enforcement, however, it is an unknown as to how much income would be generated with this aspect of work as the	-0.010	-0.020	0.030	0.000
	Officiales	legislation requires a mandatory 6 month warning period to drivers in contravention. To implement this work, approved				
		device digital enforcement cameras are required at a cost of £26k and an annual maintenance fee.				
E&E	Parking - Additional	Additional income on top of the previous £105k saving (recovery from COVID). Total pressure previously addressed	-0.160	0.060	tbc	-0.100
LGL	Income	was £373k with anticipated recovery of £105k in 23/24. However the Markets car park has been consistently busy and	0.100	0.000	100	0.100
	Intodino	able to offer further savings. There may be future savings from parking income if the return to working in the office				
		brings more staff into the APCOA site and staff commit to parking permits again.				
		The £100k proposed saving would be consistent with the recovery of the COVID support applied for 22/23.				
E&E	Parking - LED lighting	Multi Storey Car Park (MSCP) - Transfer to energy efficient LED lighting - Invest to save. A full business case needs to	-0.005			-0.005
		be produced, at the moment a 10% saving is estimated (£5k).	0.000			0.000
E&E	Parking - New Barriers	Multi Storey Car Park (MSCP) - Upgrade of barrier and payment system. New system will reduce staff time required on	-0.012			-0.012
		site creating a £1k a month reduction in the management fee paid to APCOA. The initial investment will be funded				
		through a request for Service Transformation Fund - approval will be determined by the business case.				
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		Totals	-£10.501m	-£5.233m	-£4.634m	-£20.368m
Director	Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)	2023/24	2024/25	2025/26	2023/24 - 2025/26 Total
	1.00000		£'m	£'m	£'m	£'m
E&E	Parking - Repairs and Maintenance	Repairs and Maintenance - various car parks. Approximately 10% saving applied on all car park repairs and maintenance costs. All repairs and maintenance budgets to be centralised within parking and rolling maintenance programme introduced. Further savings may be possible from 24/25 onwards.	-0.020			-0.020
E&E	Resident Parking Permits	Review Residential Parking Permit Charges - consider current charges and options to increase, also considering the impact on the number of permits purchased. This would required specific consultation and a separate decision prior to implementing any changes.	-0.023			-0.023
E&E	Drainage	Implement a recharge to capital budget to reflect drainage staff costs which can be recovered from capital schemes. (This reduces the £0.21m drainage pressure which is presented separately).	-0.120			-0.120
E&E	Facilities Management - cost recovery for partner occupation in Council buildings	Introduce occupation charges for partners at key sites including Civic Office, Mary Woollett Centre and Colonnades.		-0.030		-0.030
E&E	Facilities Management/Heritage /Archives	Full space review of the new Archives building on Chequer Road with spare capacity used to reduce other costs of corporate storage.		-0.050	-0.050	-0.100
E&E	Strategic Asset Management	NCP car park rent income budgets can be increased back previous levels in line with the rents that are payable.	-0.262			-0.262
E&E	Strategic Asset Management	Localities based YWOW/Asset rationalisation to achieve a reduction on asset occupation costs per locality area and across the whole portfolio.  The programmes will look at when rent increases/reviews should be implemented, review assets incurring holding costs and consider whether to retain/dispose/plans to mitigate costs, Work Smart existing buildings to ensure assets are being used efficiently and support the delivery of localities working, improve investment returns, drive private sector investment, consider future of assets with high backlog maintenance costs, consider transfer of assets to community groups, consider changing opening hours (closing/mothballing) assets to reduce running costs. Examples for consideration include letting Savoy restaurant units, Colonnades shops/offices etc., future of buildings e.g. Travis Gardens.  Risk: Until resource is in place and Asset base has been reviewed alongside future service delivery requirement the exact saving deliverable and timescales will be unknown. For this saving to be delivered all need to support and work collectively to deliver. Also, requires additional resource to progress and would be delivered over the next 4 years. Risks: may require policy change, consideration of localities needs etc. Savings linked to disposals would generate one off capital receipts.	-0.100	-0.400	-0.500	-1.000
E&E	Strategic Asset Management - Demolitions	Demolitions to generate savings on security / maintenance costs. Specific buildings to be identified and business cases to be prepared.	-0.020	-0.020	-0.020	-0.060
E&E	Street Lighting Dimming and trimming	each area is completed (this is known as trimming), with a view to making further savings (although difficult to predict with volatility of the market). As well as saving money these initiatives can help to reduce the Council's carbon footprint.	-0.050	-0.050		-0.100
E&E	Waste - Royalty Income	Royalty income from the PFI facility has constantly exceeded the budget, estimated at £50k based on previous income levels.	-0.050			-0.050
E&E	Waste & Recycling	Additional budget provided in previous years for Waste COVID support.	-0.070			-0.070

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	•		£'m	£'m	£'m	£'m
E&E	Waste & Recycling	The Council is committed to providing a green waste paper calendar to every household. We also need to look to deliver efficiencies where possible and therefore plan to review options to gain sponsorship income towards the costs or reduce the costs of distributing the paper calendar.		-0.060		-0.060
E&E	Waste & Recycling	Saving on the recycling rebate, 22/23 projecting £0.45m underspend assuming this will continue into 23/24, treated as a one-off to be reviewed annually. The rebate is linked to recycling rates which fluctuate monthly therefore there is a risk rates could reduce suddenly.	-0.150	0.150		0.000
E&E	Waste & Recycling	Household Waste Recycling Centre (HWRC) premium is underspending in 22/23 due to reduced tonnages and associated haulage costs. This saving assumes this will continue.	-0.100			-0.100
E&E	Facilities Management/Libraries portfolio	Maximise our community library offer by bringing together services and rationalising the asset base, which will also reduce the building running costs where possible.		-0.120	-0.135	-0.255

#### **Detailed Budgets by Service Area**

	Net Base Position	Pressures	Savings	Other Changes (incl inflation)	Net Budget	Customer & Client Receipts	Government Grants	Other Income	Gross Budget
Service	£'000	£'000	£'000	£'000 <sup>′</sup>	£'000	£'000	£'000	£'000	£'000
ADULTS HEALTH & WELLBEING									
ADULT SOCIAL CARE	48,687	2,349	-284	5,922	56,673	3,011	34	13,736	73,454
COMMUNITIES	44,301	4,497	-802	4,238	52,234	18,072	4,402	5,421	80,129
DIRECTOR OF ADULT SERVICES	-32,233	0	75	-12,174	-44,332	0	45,466	56	1,190
LOCALITIES	217	0	0	36	253	0	0	0	253
ADULTS HEALTH & WELLBEING Total	60,972	6,846	-1,011	-1,979	64,828	21,083	49,902	19,213	155,026
CHILDREN, YOUNG PEOPLE&FAMILIES									
CENTRALLY MANAGED	836	84	-200	-323	397	0	4,862	3,191	8,450
CHILDREN'S SOCIAL CARE	53,777	7,078	-2,164	4,138	62,830	2,072	5,130	440	70,472
EDUC SKILLS CULTURE & HERITAGE	3,443	0	-348	336	3,431	719	15,328	3,071	22,549
P'SHIPS EARLY INTRVNTN&LOCALIT	12,746	1,896	-560	1,062	15,144	17	24,585	1,882	41,628
CHILDREN, YOUNG PEOPLE&FAMILIES Total	70,802	9,058	-3,272	5,214	81,803	2,808	49,905	8,584	143,100
CORPORATE RESOURCES DIRECTOR									
CORPORATE RESOURCES DIRECTOR	-94	0	0	1	-93	0	0	317	224
CUSTOMERS, DIGITAL & ICT	11,144	-450	-855	1,373	11,211	48	58,004	2,605	71,868
FINANCE	1,350	257	-566	1,243	2,284	7,708	136	18,041	28,169
HR, COMMS & EXEC OFFICE	6,324	0	-685	446	6,084	35	35	823	6,977
LEGAL & DEMOCRATIC SERVICES	6,317	0	-142	338	6,513	871	0	1,718	9,102
POLICY, INSIGHT & CHANGE	4,016	0	-317	258	3,957	0	113	48	4,118
CORPORATE RESOURCES Total	29,057	-193	-2,565	3,658	29,957	8,662	58,288	23,553	120,460
COUNCIL WIDE BUDGET	9,630	559	-1,792	281	8,678	531	33,362	-18,719	23,852
DIRECTOR ECONOMY & ENVIRONMENT									
DIRECTOR ECONOMY & ENVIRONMENT	182	0	-260	1	-78	0	0		-25
ECONOMY & DEVELOPMENT	9,009	-90	-464	4,428	12,883	4,501	1,278	14,336	32,998
ENVIRONMENT	35,083	753	-1,338	6,321	40,819	8,009	4,669	21,100	74,597
STRATEGIC HOUSING	1,638	151	0	345	2,135	649	484	1,034	4,302
ECONOMY & ENVIRONMENT Total	45,912	814	-2,062	11,095	55,759	13,159	6,431	36,522	111,871
PUBLIC HEALTH	4,099	118	-201	203	4,219	173	25,844	1,272	31,508
Total Council Budget	220,472	17,202	-10,903	18,473	245,244	46,416	223,732	70,425	585,817
Fundad Du				1		1			
Funded By: - NON DOMESTIC RATES	-34,718	0	0	-28,534	-63,252				
INON DOMESTIC NATES	-34,110	U	U	-20,334	-03,232				

Funded By: -					
NON DOMESTIC RATES	-34,718	0	0	-28,534	-63,252
REVENUE SUPPORT GRANT	-21,112	0	0	-2,564	-23,676
TOP UP GRANT	-34,854	0	0	2,036	-32,819
COUNCIL TAX	-128,759	0	0	-7,264	-136,023
NET BUDGET REQUIREMENT	-219,443	0	0	-36,327	-255,770
USE OF RESERVES	-1,029	0	0	11,555	10,526
TOTAL FUNDING	-220,472	0	0	-24,772	-245,244

Directorate	Grant Recipient	Service Provided/Update	2021/22 Budget	2022/23 Budget	2023/24 Budget	Note
LOSC	Doncaster Community Arts (DARTS)	Through active participation in a huge range of different art forms, Darts enables people of all ages and abilities from different backgrounds to build their confidence and skills to play a crucial role in the cultural, economic and social regeneration of their communities.	43,500	43,500	43,500	No change proposed for 2023/24. It is important to be maintained for now as it can be used to demonstrate match against new funding opportunities through the culture 2020 development work.
Public Health	Citizens Advice Bureau (Mexborough/ North East)	The two CAB's provide advice services facing a range of issues such as debt, homelessness prevention, immigration, employment, benefit and consumer issues. They also act as a referral and sign-posting organisation to more specialist advice across a range of public sector services and other voluntary organisations. They also raise other funding streams to benefit the residents of Doncaster.	152,150	152,150	152,150	Agreed up to 2024/25
Public Health	Fit Rovers	Funded allocated from Public Health the Fit Rovers health and wellbeing programme will complement the current healthy weight portfolio and provides a frontline initiative for males and females around weight reduction and behaviour change approaches	60,000	60,000	60,000	No change proposed for 2023/24.
Public Health	The Reader	Funded through Well Doncaster to recruit volunteers to sustain six Shared Reading groups in Doncaster	7,000	18,000	18,000	
Public Health	Support 4 Change	Funding from the supplemental substance misuse allocation for peer support for carers at support 4 change			3,750	One-off Grant
Public Health	Project 6	funding from the supplemental substance misuse allocation for development of lived experience recovery organisation			4,909	One-off Grant
Public Health	Thorne & Moorends Drama Network (Ellen Stones)	Locality Commissioning funding to support activities targeting population groups including young people, older people, men's mental health and wellbeing		2,850	2,850	One-off Grant spanning two financial years
Public Health	Dunscroft Together	Locality Commissioning funding to support activities and events providing support, connectivity and advice around financial inclusion, health and wellbeing, young people and families. Also, activities targeting population groups including young people, older people, men's mental health and wellbeing		1,500	6,000	One-off Grant spread over 24mths (spanning 3 financial years), total grant £12k

Directorate	Grant Recipient	Service Provided/Update	2021/22 Budget	2022/23 Budget	2023/24 Budget	Note
Public Health	Friday Mens Club	Locality Commissioning funding for activities targeting population groups including young people, older people, men's mental health and wellbeing.		7,000	7,000	One-off Grant spanning two financial years
Public Health	Jamie MacDonnell Foundation	Locality Commissioning funding to support the health and wellbeing of young people.		4,290	4,290	One-off Grant spanning two financial years
Public Health	S4AII	Locality Commissioning funding to support activities targetting groups in the community like young people, children and older people. Also, to develop a physical community asset.		1,500		One-off Grant spread over 24mths (spanning 3 financial years), total grant £12k
Public Health	Steps to Freedom	Locality Commissioning allocated to support activities for young people and physical activity interventions.		3,120		One-off Grant spread over 24mths (spanning 3 financial years), total grant £25k
Public Health	Young Folk Foundation	Locality Commissioning allocated to support activities for young people.		4,456		One-off Grant spread over 24mths (spanning 3 financial years), total grant £25k
Public Health	Bentley Urban Farm/Permafuture Agroecology	Locality Commissioning allocated for the development of community assets, physical activity and support activities for young people.		7,251	5,776	One-off Grant spanning two financial years
Public Health	Greenheart Man	Locality Commissioning allocated for the development of community assets, physical activity, healthy lifestyle choices and support activities for young people.		11,600	11,600	One-off Grant spanning two financial years
Public Health	Heal Me Happy CIC	Locality Commissioning allocated to support health and enabling positive lifestyle choices.		3,752		One-off Grant spread over 24mths (spanning 3 financial years), total grant £23k
Public Health	North Doncaster Development Trust - cook and eat	Locality Commissioning allocated to support community spirit and cohesion.		10,648	10,648	One-off Grant spanning two financial years
Public Health	Learn/Live/Love Food	Locality Commissioning allocated to support health and positive lifestyle choices		13,889	11,111	One-off Grant spanning two financial years
Public Health	Active Fusion	Locality Commissioning allocated to support health and positive lifestyle choices, activities for children and young people and physical interventions.		18,410	27,140	One-off Grant spanning two financial years

Directorate	Grant Recipient	Service Provided/Update	2021/22 Budget	2022/23 Budget	2023/24 Budget	Note
Public Health	Expect Youth	Locality Commissioning allocated to promote positive lifestyle choices, activities for children and young people		16,125	48,375	One-off Grant spanning two financial years
Public Health	PFG	Locality Commissioning funding allocated to promotedeveloping forums for youth voice, employment and training support and targetted support weight management, smoking cessation, physical activity and drug and alcohol misuse.		10,000	30,000	One-off Grant spanning two financial years
Public Health	Food Aware	Locality Commissioning funding allocated for employment and training support and the development of community assets.		2,500	12,500	One-off Grant spanning two financial years
Public Health	Wildlings and Wellbeing	Locality Commissioning funding allocated for the targeted support around weight management, smoking cessation, physical activity and drug and alcohol misuse. Also, community asset development.		4,000	10,000	One-off Grant spanning two financial years
Public Health	Club Doncaster	Locality Commissioning funding allocated foremployment and training support and developing forums for youth voice and activities for young people.		2,500	17,500	One-off Grant spanning two financial years
Public Health	Lemurian Light	Locality Commissioning funding allocated for trauma informed mental health support/awareness.		6,031	21,380	One-off Grant spanning two financial years
Public Health	The Youth Association	Locality Commissioning funding allocated for activities and support for young people		18,368	18,368	One-off Grant spanning two financial years
Public Health	BME United	Locality Commissioning funding allocated to support activities and support for young people. Also, financial inclusion provision.		2,500	7,500	One-off Grant spanning two financial years
Public Health	Friends with Disabilities C/O Active Independance	Locality Commissioning funding allocated to support activities supportimg mental health and support for young people.		4,000	16,400	One-off Grant spanning two financial years
Public Health	Flourish Enterprise	Locality Commissioning		16,400	16,400	One-off Grant spanning two financial years
Public Health	Doncaster Deaf Society	Locality Commissioning allocated for outreach work in schools to support mental health in schools. With additional focus around mental health support/awareness.		5,000	30,000	One-off Grant spanning two financial years

Directorate	Grant Recipient	Service Provided/Update	2021/22 Budget	2022/23 Budget	2023/24 Budget	Note
Public Health	Growing Together Education	Locality Commissioning funding allocated for physical activity interventions and mental health suppport/awareness.		12,750	12,750	One-off Grant spanning two financial years
Public Health	Aspiring2	Locality Commissioning funding allocated for mental health awareness/support.		2,975	12,500	One-off Grant spanning two financial years
Public Health	Print Imperials	Locality Commissioning funding allocated for mental health awareness/support.		2,500	7,500	One-off Grant spanning two financial years
Public Health	Pioneer Enterprises	Locality Commissioning allocated for activities and support for young people. Also, for financial inclusion provision		4,206	14,720	One-off Grant spanning two financial years
Public Health	This is Me Training	Locality Commissioning funding allocated for mental health awareness/support and financial security.		4,606	9,211	One-off Grant spanning two financial years
Public Health	Active Fusion	Locality Commissioning funding allocated for activities and support for young people.		9,205	36,820	One-off Grant spanning three financial years
Public Health	Flying Futures	Locality Commissioning funding allocated to support the health and mental wellbeing of young people.		6,250	25,000	One-off Grant spanning three financial years
Public Health	Active Fusion	Locality Commissioning allocated to support physical activity interventions, positive lifestyle choices and activities for young people.		6,250	25,000	One-off Grant spanning three financial years
Public Health	Jackdaw Wood	Locality Commissioning allocated to support physical activity interventions, positive lifestyle choices activities for young people and developing community assets.		10,680	32,040	One-off Grant spanning three financial years
Public Health	North Doncaster Development Trust - lead North	Locality Commissioning allocated to support community spirit and cohesion, positive lifestyle choices and developing community assets.		5,661	22,644	One-off Grant spanning three financial years
Public Health	North Doncaster Development Trust - participatory budget	Locality Commissioning allocated to support community spirit and cohesion and positive lifestyle choices.		22,500	90,000	One-off Grant spanning three financial years

Directorate	Grant Recipient	Service Provided/Update	2021/22 Budget	2022/23 Budget	2023/24 Budget	Note
Public Health	Mindful Activities Yorkshire	Locality Commissioning funding allocated for mental health awareness/support.		12,375	49,500	One-off Grant spanning three financial years
Public Health	People Focus Group	Locality Commissioning funding allocated for activities and support for young people and to support positive lifestyle choices.		13,150	52,599	One-off Grant spanning three financial years
Public Health	Mindful Activies Yorkshire (MAY)	Locality Commissioning funding allocated for informed mental health support/awareness.		13,815	55,259	One-off Grant spanning three financial years
<b>Total Grants to 3</b>	rd Sector		262,650	578,261	1,084,229	

### Fees & Charges - Summary of Exceptions 2023/24

rees & Charge	s - Summary of Exceptions 2023/24	<b>.</b>		
		Proposed		
		Charge from		<b>-</b> 1
	w	1st April 2023		Explanation for the exception to the 10% overall
Service	Detailed Charge	(£)	% Change	increase
Music Service	Hire of Musical Instrument	16.00	0.00%	New instruments not regularly bought so not inflated.
Music Service	Ex Pupils - Hire of Musical Instrument	32.00	0.00%	The manuscript of the state of
Waste	Commercial Waste Service Wheeled Bins Quarterly			
	Charge			
Waste	Sack	51.50	0.00%	
Waste	660 L Bin	189.50		Losing customers to private sector.
Waste	1100 L Bin	278.00	0.00%	
Bereavement	Burial:			
Bereavement	Adult Grave - Exclusive rights for 50yrs	1,334.00	15.00%	
	Adult Grave - Exclusive rights for 50 yrs - including headstone	1,611.00		
Bereavement	permit fee		15.07%	
Bereavement	Adult Grave - Exclusive rights for 75yrs	1,610.00	15.00%	
Bereavement	Grave interment fee	1,179.00	15.02%	
Bereavement	Extra Depth Charge for 2	270.00	14.89%	
Bereavement	Extra Depth Charge for 3	535.00		Charges increased to reflect the full recovery of costs.
Bereavement	Other Cemetery Permits:-	277.00		Costs associated with Bereavement have increased in
Bereavement	Permit for single headstone	485.00		some cases by greater than 10%.
Bereavement	Permit for double headstone (to be placed over 2 graves)	643.00	15.03%	
Bereavement	Permit for triple headstone (to be placed over 3 graves)	213.00	15.14%	
Bereavement	Permit for single kerb set	373.00	15.12%	
Bereavement	Permit for double kerb set (to be placed over 2 graves)	492.00	14.95%	
Bereavement	Permit for replacement headstone	127.00	15.45%	
Bereavement	Cremation:			
Bereavement	Adult full service charge inc medical ref fee	963.00	2.99%	
Bereavement	Adult committal service charge inc medical ref fee	915.00	3.04%	
Bereavement	Early morning direct cremation (8:40 or 9:00 am - No service)	453.00	2.95%	
Bereavement	Body parts	232.00	3.11%	reflect the increase in energy costs.
Bereavement	Certificate of cremation	27.00	3.85%	<b>5,</b>
Bereavement	Bronze urns	67.00	4.69%	
Bereavement	Environmental containers	20.00	5.26%	
Bereavement	Decorated container tubes - large	39.00	14.71%	
Bereavement	Decorated container tubes - medium	25.00		Charges increased to reflect the full recovery of costs.
Bereavement	Decorated container tubes - small	17.00	13.33%	Costs associated with Bereavement have increased in
Bereavement	Memorials: -			some cases by greater than 10%.

		Proposed Charge from		
		1st April 2023		Explanation for the exception to the 10% overall
Service	Detailed Charge	(£)	% Change	increase
Bereavement	Granite vases for path side renewal - 10 years	501.00	14.91%	
Registrars	Hire of Registrar			Very competitive environment, work could go to
Registrars	Monday - Thursday	320.00		independent celebrants if we not affordable. Our fees
Registrars	Friday	360.00		are at the top end of fees charged by neighbouring
Registrars	Saturday	490.00		districts. There have already been savings put forward
Registrars	Sunday / Bank Holidays	610.00	0.00%	from Registrars income and budgets.
Car Parking	CAR PARKING - Residents parking permits			
Car Parking	Per annum charges: -			
Car Parking	Per Permit (Residents, Charities & Carers) 5 maximum	37.00	37.04%	As per budget saving proposal to generate £23k additional income. Residents parking permits do not
Car Parking	Day Electronic Session (initial issue of 50)	37.00	37.04%	additional income Residents parking permits do not
Car Parking	(then per electronic day session)	3.70	37.04%	currently cover all associated costs, price increase will
Car Parking	Permit (Businesses)	74.00	01.0170	angura tha function now covers its costs
Car Parking	Permit (Landlords)	147.00	37.38%	Charle the full of thow covers its costs.
Car Parking	CAR PARKING - Civic Quarter Multi Storey Car Park			
Car Parking	Season tickets			
Car Parking	Paid Monthly	63.00	0.00%	
Car Parking	Paid Annually	756.00	0.00%	
Car Parking	Monday - Friday			
Car Parking	1 Hour	1.20	0.00%	Parking charges have not been increased in order to
Car Parking	2 Hours	2.30	0.00%	encourage use of the city centre.
Car Parking	3 Hours	3.00	0.00%	
Car Parking	4 Hours	5.10	0.00%	
Car Parking	Over 4 Hours	6.80	0.00%	
Car Parking	Early bird - In between 6:00 am and 8:30 am	3.40	0.00%	
Car Parking	Overnight - In after 6:00pm: out by 6:00 am	1.00	0.00%	
Car Parking	Savoy Customers Cinema parking	1.00	0.00%	
Car Parking	Saturday & Sunday			
Car Parking	All Day	2.60	0.00%	
Car Parking	CAR PARKING - Cusworth Hall			
Car Parking	1 Hour	1.10	0.00%	Parking charges have not been increased in order to
Car Parking	3 Hours	2.60	0.00%	encourage use of the city centre.
Car Parking	ALL Day (until 6pm)	6.20	0.00%	
Car Parking	Coach	10.50	0.00%	
Car Parking	Annual Pass	52.00	0.00%	
Car Parking	CAR PARKING - Off-Street			
Car Parking	Colonnades			

		Proposed		
		Charge from		
		1st April 2023		Explanation for the exception to the 10% overall
Service	Detailed Charge	<b>(£)</b>	% Change	increase
Car Parking	Per Hour	1.60	0.00%	
Car Parking	All day	5.80	0.00%	
Car Parking	Wood Street			
Car Parking	1 Hour	1.30	0.00%	
Car Parking	2 Hours	2.60	0.00%	Parking charges have not been increased in order to
Car Parking	College Road (Irish Club)			encourage use of the city centre.
Car Parking	1 Hour	1.00	0.00%	
Car Parking	2 Hours	1.50	0.00%	
Car Parking	3 Hours	2.00	0.00%	
Car Parking	Chappell Drive (East and West)			
Car Parking	1 Hour	0.50	0.00%	
Car Parking	2 Hours	0.50	0.00%	
Car Parking	3 Hours	1.00	0.00%	
Car Parking	4 Hours	1.50	0.00%	
Car Parking	Over 4 Hrs	2.60	0.00%	
Car Parking	Markets			
Car Parking	1 Hour	1.40	0.00%	Parking charges have not been increased in order to
Car Parking	2 Hours	2.80	0.00%	encourage use of the city centre.
Car Parking	3 Hours	4.20	0.00%	
Car Parking	4 Hours	5.60	0.00%	
Car Parking	St Georges			
Car Parking	1 Hour	1.00	0.00%	
Car Parking	2 Hours	2.00	0.00%	
Car Parking	3 Hours (Max Stay)	2.60	0.00%	
Car Parking	Council House - Saturdays Only			
Car Parking	4 Hours	1.00	0.00%	
Car Parking	ALL DAY	2.00	0.00%	
Car Parking	Scarborough House - Saturdays Only			
Car Parking	4 Hours	1.00	0.00%	Parking charges have not been increased in order to
Car Parking	ALL DAY	2.00	0.00%	encourage use of the city centre.
Car Parking	Thorne Rd (DRI)			
Car Parking	1 Hour	1.30	0.00%	
Car Parking	2 Hours	2.60	0.00%	
Car Parking	3 Hours	3.10	0.00%	
Car Parking	4 Hours (Max stay)	3.70	0.00%	
Car Parking	Marshgate (North Bridge)			
Car Parking	1 Hour	0.50	0.00%	

Proposed
Charge from
1st April 2023

		Charge from		
		1st April 2023		Explanation for the exception to the 10% overall
Service	Detailed Charge	(£)	% Change	increase
Car Parking	2 Hours	1.00	0.00%	
Car Parking	3 Hours	1.60	0.00%	
Car Parking	4 Hours	2.10	0.00%	
Car Parking	All day	2.10	0.00%	
Car Parking	Church Way			
Car Parking	1 Hour	0.50	0.00%	Parking charges have not been increased in order to
Car Parking	2 Hours	1.00	0.00%	encourage use of the city centre.
Car Parking	3 Hours	1.60	0.00%	
Car Parking	4 Hours	2.10	0.00%	
Car Parking	Over 4 Hrs	2.50	0.00%	
Car Parking	Chamber Road		0.00%	
Car Parking	1 Hour	1.30	0.00%	
Car Parking	2 Hours	2.60	0.00%	
Car Parking	3 Hours	3.60	0.00%	
Car Parking	ALL Day	10.50	0.00%	
Car Parking	Overnight - In after 6:00pm: out by 6:00 am	1.00	0.00%	
Car Parking	CAR PARKING - On Street Pay & Display			
Car Parking	St George Gate (per 1/2 hour)	1.00	0.00%	Parking charges have not been increased in order to
Car Parking	Prince's street (per 1/2 hour)	1.00	0.00%	encourage use of the city centre.
Car Parking	Eastlaithgate (per 1/2 hour)	1.00	0.00%	
Car Parking	Spring Gardens (per 1/2 hour)	1.00	0.00%	
Car Parking	Chequer Road (per 1/2 hour)	1.00	0.00%	
Car Parking	Park Road (per 1/2 hour)	1.00	0.00%	
Car Parking	Catherine Street (per 1/2 hour)	1.00	0.00%	
Car Parking	Copley Road (per 1/2 hour)	1.00	0.00%	
Car Parking	Nether Hall Road (per 1/2 hour)	1.00	0.00%	
Car Parking	Wood Street (per 1/2 hour)	1.00	0.00%	
Car Parking	Princegate (per 1/2 hour)	1.00	0.00%	Parking charges have not been increased in order to
Car Parking	Sunny bar (per 1/2 hour)	1.00	0.00%	encourage use of the city centre.
Car Parking	Market Place (per 1/2 hour)	1.00	0.00%	
Car Parking	Horse Fair Green (per 1/2 hour)	1.00	0.00%	
Car Parking	College Road (per hour)	1.00	0.00%	
Car Parking	Francis Street (per 1/2 hour)	1.00	0.00%	
Car Parking	Greyfriars Rd (per hour)	1.00	0.00%	
Car Parking	Chamber Road (on street per hour)	1.00	0.00%	
Car Parking	Dispensations (per Day )	15.50	0.00%	
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Proposed Charge from 1st April 2023

Service Detailed Charge 1st April 2023 Explanation for the exception to the 10	% Overall
Car Parking CAR PARKING - Permit Charges	
Car Parking Parking Permit (Public) - Chappell Drive & Marshgate only (6 390.00	
day) 0.00%	
Car Parking CAR PARKING - Staff & Partners Parking	
Car Parking GOLD BAND - Any staff & partners car park including Civic	
Quarter MSCP (monthly charges)	
Car Parking Staff & Partners Parking Permit 6 Days 37.50 0.00% Parking charges have not been increased in	n order to
Car Parking Staff & Partners Parking Permit 5 Days 35.00 0.00% encourage use of the city centre.	
Car Parking Staff & Partners Parking Permit 4 Days 29.00 0.00%	
Car Parking Staff & Partners Parking Permit 3 Days 21.00 0.00%	
Car Parking Staff & Partners Parking Permit 2 Days 14.00 0.00%	
Car Parking Staff & Partners Parking Permit 1 Day 8.00 0.00%	
Car Parking Staff & Partners Parking Permit (Term Time ONLY) 5 Day 27.00 0.00%	
Car Parking SILVER BAND - Chappell Drive and Marshgate (monthly	
charges)	
Car Parking Staff & Partners Parking Permit 6 Days 33.00 0.00%	
Car Parking Staff & Partners Parking Permit 5 Days 32.00 0.00%	
Car Parking Staff & Partners Parking Permit 4 Days 26.00 0.00%	
Car Parking Staff & Partners Parking Permit 3 Days 19.50 0.00% Parking charges have not been increased in	n order to
Car Parking Staff & Partners Parking Permit 2 Days 13.50 0.00% encourage use of the city centre.	
Car Parking Staff & Partners Parking Permit 1 Day 7.00 0.00%	
Car Parking Staff & Partners Parking Permit (Term Time ONLY) 5 Day 24.00 0.00%	
Car Parking BRONZE BAND - Marshgate only (monthly charges)	
Car Parking Staff & Partners Parking Permit 6 Days 20.50 0.00%	
Car Parking Staff & Partners Parking Permit 5 Days 19.50 0.00%	
Car Parking Staff & Partners Parking Permit 4 Days 15.50 0.00%	
Car Parking Staff & Partners Parking Permit 3 Days 12.00 0.00%	
Car Parking Staff & Partners Parking Permit 2 Days 8.00 0.00%	
Car Parking Staff & Partners Parking Permit 1 Day 4.00 0.00%	
Car Parking Staff & Partners Parking Permit (Term Time ONLY) 5 Day 15.00 0.00%	

Service	Detailed Charge	Proposed Charge from 1st April 2023	% Change	Explanation for the exception to the 10% overall increase
	5	(£)	•	Concern that any increase would deter customers and
Highways	Licensing of skips on the Highway	19.00	0.00%	the Council is also seeing an increase in fly tipping due to the costs associated with waste collection/disposal.
Transport	MOT Fees			·
Transport	Car or light van (Class 4) test fee	40.00	0.00%	
Transport	Car or light van (Class 4) re-test fee	10.00	0.00%	
Transport	Light Minibuses (Class 5) test fee	50.00	0.00%	Statutory Fee.
Transport	Light Minibuses (Class 5) re-test fee	20.00	0.00%	Statutory Fee.
Transport	Light Commercial (Class 7) test fee	50.00	0.00%	
Transport	Light Commercial (Class 7) re-test fee	20.00	0.00%	

#### Fees and Charges - Summary of new Fees and Charges commencing in 23/24

		Proposed	
		Charge from	
	D	1st April 2023	<b>-</b>
Service	Detailed Charge	(£)	Description
Food Control	Animal and Plant Health Agency Export Health Certificates		Cost per certificate for goods exported from GB to Northern Ireland.
Registrars	Provisional booking fee for ceremonies	40.00	
Registrars	Admin fee for changes to ceremonies		Additional charges introduced to cover administration expenses.
Registrars	Family history search - not Doncaster registration	5.00	
Bereavement	Adult Grave - Exclusive rights for 50 years - Pre-purchase	1,709.00	
Bereavement	Adult Grave - Exclusive rights for 75 years - Pre-purchase	2,085.00	
Bereavement	Memorial erected without permit	60.00	
Bereavement	Crematorium Multimedia - Visual Tributes		
Bereavement	Halo photo (single image shown on chapel screens)	Free of charge	
Bereavement	Basic Slideshow (photo slide show on loop - not including music)	45.00	
Bereavement	Music Slideshow (up to 25 photos to chosen piece of music)	70.00	
Bereavement	Themed Pro Tribute (Montage professionally edited and times to music)	95.00	
Bereavement	Extra single photo	12.00	
Bereavement	Extra block of 25 photos	21.00	
Bereavement	Bespoke tribute (a professionally crafted tribute where families have access	From £500	New services and products introduced by Bereavement for 23/24.
	to "bespoke concierge" to create something unique and personal)		Some of these charges were planned to be introduced for 22/23 but
Bereavement	Extra work (any products that need work outside the norm)	21.00	implementation has been delayed until April 2023.
Bereavement	Tribute download (a downloadable version of a tribute)	10.00	
Bereavement	Multimedia - Webcasting/Streaming		
Bereavement	Webcast Live & on demand (watch live and on demand for 28 days)	49.00	
Bereavement	Webcast live only	33.00	
Bereavement	Multimedia - Keepsakes		
Bereavement	DVD, USB, Blue-Ray or Audio CD	55.00	
Bereavement	Video book (A keepsake video book of live stream/tribute or both)	95.00	
Bereavement	Memory box (Premium box with 25 printed photos, USB, DVD)	130.00	
Bereavement	Second Copies (DVD, USB, Blue-Ray or Audio CD)	28.00	
Bereavement	Ashes scattering unattended in "present day" areas	Free of charge	
Bereavement	Ashes scattering unattended in customer selected area	25.00	
Pest Control	Dwellings - Rats		
Pest Control	Domestic Rate - Maximum of 2 visits per treatment	20.00	
Pest Control	Domestic call out fee (if no treatment subsequently needed)	30.00	
Pest Control	Treatment Fee for additional visits. Price per visit	20.00	
Pest Control	On benefits:		New charges introduced as savings proposal.
Pest Control	Applies to domestic customers in receipt of Housing Benefit and/or LTSS - First 2 visits inclusive where required	16.00	<b>3</b>
Pest Control	Domestic call out fee (if no treatment subsequently needed)	24.00	
Pest Control	Treatment Fee for additional visits. Price per visit	16.00	

		Proposed Charge from 1st April 2023	
Service	Detailed Charge	<b>(£)</b>	Description
Highways	Temporary Traffic Regulation Orders - Relating to a sporting event	1,000.00	
			New fee for a TTRO associated with a sporting event on the highway. As there is no longer a requirement to advertise TTRO's made under Section 16A a new fee is proposed to reflect the reduced cost. The rationale is that the Local Government (Transport Charges) Regulations 1996 state that an Authority should be mindful of the actual costs when setting a fee. In addition, the majority of applicants are grass roots amateur sporting clubs that help the Council meet the Cleaner and Greener agenda and public health initiatives.
Heritage Services	Danum Gallery, Library and Museum		
Heritage Services	Room Hire - Non Profit Organisations		
Heritage Services	Meeting room (up to 10 people)	10.00	New fees introduced for room hire at Danum Gallery, Library and
Heritage Services Heritage Services	Meeting room (11-40 people)  Room Hire - Commercial Rates	20.00	Museum.
Heritage Services	Meeting room (up to 10 people)	37.50	
Heritage Services	Meeting room (11-40 people)	50.00	

Detailed Charge	Proposed charge 01/04/23 (£)
Landlord Licences: Selective Licencing Hexthorpe - 01/3/2022 to 28/02/2027 Fixed Term	
DMBC Scheme - All licences granted to 28/02/2027 - New Applicants will need to pay from the historic date when their property became subject to license, until the end of the licensing period Year 1 (5 Year licence) 01/03/22-28/02/23	600.00
Year 2 (4 Year Licence) 01/03/23-29/02/24 Year 3 (3year licence) 01/03/24-28/02/25 Year 4 (2 year licence) 01/03/25-28/02/26 Year 5 (1year licence) 01/03/26-28/02/27	520.00 440.00 360.00 280.00
Extra costs incurred, e.g. when additional Correspondence is necessitated due to incomlete applications, will be recovered as an administration charge (per letter)  Where licence holders can demonstrate that they are a member of a relevant and recognised approved body (e.g.	50.00
Landlord Association), a £50 discount will be applied to the fee.  Selective Licensing Edlington - 07/02/18 to 06/02/23 - Fixed term (maximum 5 years)	
DMBC scheme - all licences granted to 06/02/23 - new applicants will need to pay from the historic date when their property became subject to licence, until the end of the licensing period.  Year 1 (5 year licence) 07/02/18 - 06/02/19	515.00
Year 2 (4 year licence) 07/02/19 - 06/02/20 Year 3 (3 year licence) 07/02/20 - 06/02/21 Year 4 (2 year licence) 07/02/21 - 06/02/22	415.00 330.00 245.00
Year 5 (1 year licence) 07/02/22 - 06/02/23 Homesafe Scheme Extra costs incurred, e.g. when additional Correspondence is necessitated due to incomlete applications, will be	160.00 75.00
where licence holders can demonstrate that they are a member of a relevant and recognised approved body (e.g. Landlord Association), a £50 discount will be applied to the fee.	50.00
Houses in Multiple Occupation Landlord Licence Basic fees (5 person HMO)	890.00
Fee for each additional bedroom Licence Renewal fee for 5 bedroom properties, subject to:- Current compliance with the Councils standards & existing licencing conditions; no change to the original occupation of the house; application made before expiry of previous	61.00
Licence (applications after expiry will be treated as new applications) & Licensee and Manager to carry over from expiring licence.  Additional fee for Each Bedroom in the house  Extra costs incurred when additional Correspondence is necessitated due to incomplete applications will be recovered as	830.00 61.00
an administration charge (per letter)  Extra costs incurred which are prompted I.e after 3 months. Additional £50.00 charge added to the fee.  Property inspection report - immigration & visa	40.00 170.00
LICENSING - Other Licences Miscellaneous:	170.00
Acupuncturist/Tattooist/Ear Piercing Transfer or to Add Person	254.00 68.00
Civil Marriage Licence Approval of Religious premises as a place at which two people may register as civil partners of each other. Alfresco Dining License	1,568.00 1,067.00 100.00
Animal Welfare (Licensing of Activities Involving Animals) (England) Regulations 2018 New Regs which came into force 1st October 2018	
Selling Animals as Pets (1-3 year licence depending on star rating) Providing or Arranging for the Provision of Boarding for Cats or Dogs (1-3 year licence depending on star rating) Hiring Out Horses (6- Horses) (1-3 year licence depending on star rating) Hiring Out Horses (6- Horses) (1-3 year licence depending on star rating) Providing Pose (1-3 year licence depending on star rating)	582.00 513.00 609.00 832.00
Breeding Dogs (1-3 year licence depending on star rating) Keeping or Training Animals for Exhibition Arrangement of Licence for Home Boarder Franchise Owners per hour (minimum of 2 hours) Minor Amendment of Licence per hour (minimum of 1 hour) Major Amendment of Licence per hour (minimum of 2 hours)	563.00 518.00 51.00 51.00 51.00
Request for Re-Rating per hour (minimum of 2 hours)  Dangerous Wild Animals (plus Vet Fee if needed)	51.00 51.00 185.00
Zoo Licence (plus Statutory VET inspection fees as applicable) Greyhound Stadium Licence	1,848.00 243.00
Sex Establishment Licence Application Sex Establishment Licence Renewal Sex Establishment Licence Variation or Transfer	3,278.00 3,278.00 2,420.00
Scrap Metal Dealer - Site Scrap Metal Dealer - Collector Scrap Metal Dealer - Change of name of Licensee	404.00 260.00 30.00

Scrap Metal Dealer - Change from Site to Collector	30.00
Scrap Metal Dealer - Change from Collector to Site	254.00
Scrap Metal Dealer - Change of Site Manager Scrap Metal Dealer - Additional Site(s) to Licence	254.00 99.00
Copy of Licence Fee (Unspecified)	29.00
Gambling:	
Bingo Premises	
Non-conversion fee where a provisional statement has already been granted  New Premises Fee	866.00 1,558.00
Annual Fee	911.00
Variation Fee Transfer Fee	1,444.00 911.00
Re-Instatement Fee	911.00
Provisional Statement Fee	1,558.00
Change of circumstances Copy of Licence Fee	35.00 25.00
Adult Coming Bromings	
Adult Gaming Premises  Non-conversion fee where a provisional statement has already been granted	911.00
New Premises Fee	1,558.00
Annual Fee Variation Fee	877.00 911.00
Transfer Fee	911.00
Re-Instatement Fee Provisional Statement Fee	911.00 1.558.00
Change of circumstances	35.00
Copy of Licence Fee	25.00
Betting Premises (Track)	
Non-conversion fee where a provisional statement has already been granted	911.00
New Premises Fee Annual Fee	2,424.00 957.00
Variation Fee	957.00
Transfer Fee  Re-Instatement Fee	911.00 911.00
Provisional Statement Fee	2,424.00
Change of circumstances	35.00
Copy of Licence Fee	25.00
Family Entertainment Premises	044.00
Non-conversion fee where a provisional statement has already been granted  New Premises Fee	911.00 1,558.00
Annual Fee	635.00
Variation Fee Transfer Fee	911.00 911.00
Re-Instatement Fee	911.00
Provisional Statement Fee Change of circumstances	1,558.00 35.00
Copy of Licence Fee	25.00
Potting Promises (other)	
Betting Premises (other)  Non-conversion fee where a provisional statement has already been granted	877.00
New Premises Fee	2,250.00
Annual Fee Variation Fee	519.00 1.085.00
Transfer Fee	911.00
Re-Instatement Fee Provisional Statement Fee	911.00 2,250.00
Change of circumstances	35.00
Copy of Licence Fee	25.00 100.00
Temporary Use Notice	100.00
Lotteries (Santas I Contratas Contra	Variable
(Fees are set by Central Government)	
Liquor Licences	07.00
Personal Licence (Fees are set by Central Government)	37.00
Premises Licence	Variable
(Fees are set by Central Government, Premise licences are charged based on a number of factors, e.g. Rateable Value.)	
LICENSING - Private Hire/Hackney:  Vehicle Licensing Hackney (Inc plates & first test)	283.00
Vehicle Licensing Private Hire (Inc plates & first test)	283.00
Vehicle Test at North Bridge	72.00
Retest of Vehicle Admin charge on lifting Suspensions	33.00 30.00
Private Hire Operators Licence	554.00

Private Hire Operators Licence each additional vehicle over 2 (for licenses issued prior to April 2017)	27.50
Application for Drivers Licence (+ DBS + Knowledge test)	189.00
Joint Application (+ DBS + Knowledge test)	189.00
Renewal of drivers licence	149.00
Knowledge and Safeguarding Assessment	82.00
Replacement Badge / Licence	30.00
Sealing of meter	55.00
Advertising on Taxis Full Livery	36.00
Transfer of ownership	54.00
Surrender of Vehicle Licence / Suspension admin fee	30.00
Front plate bracket	7.20
Rear plate bracket	14.50
Replacement Front plate	21.00
Replacement Rear plate	33.00

## Appendix H

## Reserves (Estimated Balance at 31<sup>st</sup> March 2023)\*

	£m
Restriction (conditions attached to use)	
Public Health	4.467
Health & Social Care Transformation Fund	3.301
School Balances	2.986
Section 38 (The Highways Act 1980) Income	1.106
COVID-19 ring-fenced funding	0.653
Section 106 (Town and Country Planning Act 1990) Open Spaces Revenue	
unapplied contribution	0.456
Teesland Section 278 (The Highways Act 1980)	0.412
Various Section 278 (The Highways Act 1980)	0.374
Leisure Park Ph2 Plot 6 Service charge	0.300
Planning Reducing Invalid Planning Applications (RIPA) / Back Office Planning	
System (BOPS) Project	0.258
Local Data Accelerator Fund	0.200
Port Transition Funding	0.191
Pathway to Traineeships (Skills Funding Agency)	0.176
Sustainable Drainage Approval Body (SAB)	0.161
Revenues & Benefits - Discretionary Hardship	0.114
Town Fund Capacity	0.111
Bridges Commuted Sums	0.097
Shaping Stainforth (Public Health)	0.095
Lincoln Gardens Six Streets	0.072
Colonnades Tenants Repairs Fund	0.052
Others (less than £50k)	0.275
Restriction Total	15.857

	£m
Specific Allocations	
Service Transformation Fund	10.503
Severance costs	9.014
Enhance Leisure Facilities	5.150
Environment & Sustainability/Net Zero Carbon	4.934
Revenue Contribution to the Capital Programme (pre-work/development costs)	3.804
Insurance Fund	3.169
COVID-19 Response	2.401
Business Rates Volatility	2.377
Civic Office Major Items Replacement	1.805
New National Non-Domestic Rates (NNDR) Incentive Scheme	1.503
Specialist Safeguarding	1.222
Revenue Contribution to capital schemes for Road Improvement & Safety	1.187
Transformational projects in Social Care	1.063
Stronger Families Programme	0.915
Demolition Old Library	0.900
Severe Weather & Road Safety	0.812
Safeguarding Adults Board	0.482
Well Doncaster match funding	0.403
Economic Recovery Grants	0.395
Fleet Electric Vehicles/Infrastructure	0.200
St James Baths	0.199
All Out Local Elections - Four Year Cycle	0.180
Flood Prevention Measures	0.150
Planning 20% Additional Income Balance	0.147
Section 106 (Town and Country Planning Act 1990) Interest balances	0.138
Enterprise Resource Planning (ERP) - Phase 2	0.122
Strategic Asset Management	0.100
Mental Health Trailblazer	0.080
Examination In Public (Local Development Framework Sites and Policies)	0.066
Flexible Homelessness Grant	0.063
One Public Estate Programme	0.060
Planning Enforcement Fund	0.050
Waste And Recycling Bin Repair	0.050
Others (less than £50k)	0.205
General Total	53.849

<sup>\*</sup> This does not take account of how the 2022/23 projected overspend will be funded.

### Appendix I

#### **Risk Assessment of Uncommitted General Fund Reserve**

Risk	Risks & Quantification	Maximum Potential Call on Reserves 22/23 & 23/24 £m
Known provisions and contingent liabilities as at January 2023	An Insurance Fund provision of £4.4m has been made as per the methodology agreed. A provision of £10.5m for NNDR appeals has been made in 22/23 based on known risks.	Provision identified, unable to quantify potential risk.
Overspend on Service Expenditure	An amount is included for the potential risk of overspends in future years (excluding the risk on deliverability of budget proposals covered below).	Up to 4.0
Major Emergency	The Government has confirmed that the Bellwin Scheme will continue thereby limiting certain costs to be borne by the Council.	Up to 1.0
Robustness of 2023/24 budget proposals	It is prudent to include a risk regarding the deliverability of the 2023/24 proposals to allow for potential slippage on delivery. It is not possible to quantify the risk with certainty. This will need month by month monitoring in 2023/24 and urgent action taken if targets are not being achieved. However, due to the size of the budget reductions and increasing difficulty of achieving the savings £4.0m is included (equivalent to 40% of the 2023/24 budget proposals). One-off funding has been identified (Service Transformation Fund), which is available to fund slippage on the deliverability of savings and reduces this risk.	Up to 4.0
Redundancy Costs	The staffing reductions assumed in the budget proposals will result in additional early retirements and/or compulsory redundancies. A separate earmarked reserve exists for this.	0.0
Capital Programme 2023/24 – 2026/27	There is a risk of grant clawback where projects do not meet their outputs, where they do not proceed, or the Council subsequently breaks the grant conditions. There is also a risk that expenditure will slip beyond the period of the grant so becoming ineligible and require financing from alternative resources.	No major issues at present. Any expenditure likely to slip into 2023/24 to be managed as part of capital monitoring process.

Risk	Risks & Quantification	Maximum Potential Call on Reserves 22/23 & 23/24 £m
Treasury Management	The Council relies on short-term (circa £30m) and under borrowing (circa £135m) to minimise interest costs; there is a risk that if we need to replace the under borrowing with long term external borrowing the Council will incur additional expenditure. If the Council had to replace the £165m of short-term and underborrowing with long term borrowing, this could cost £7.1m per year at current rates over 5 years and could rise to £7.4m per year over 50 year terms. It is unlikely that all short term / under borrowing would have to be replaced and is mitigated by regular cashflow monitoring. There is also a risk regarding increasing interest rates. This would cost an additional £0.74m for every 1% increase in interest rates.	Up to 4.0
Reserves and contingencies	Reserves leave little room for further in year pressure, e.g. from new initiatives. To minimise the impact estimates as far as possible are included in the financial plan. This needs close monitoring throughout the year.	Up to 2.0
Abortive development and compensation costs	Any development costs on major capital projects which do not go ahead will become abortive and need to be funded from a revenue resource. This may also include potential compensation costs. Funding has been set aside in an earmarked reserve to meet development costs.	None envisaged at present but will be kept under regular review
Business Rates Appeals	There remains a risk that appeals and mandatory reliefs may be greater than estimated. There is also a risk to baseline income if the economy falls into recession.	Appeals and Business Rates income is kept under regular review
Total Maximum Quantified Risks Uncommitted Reserves Available based on best estimates		15.0
Uncommitted Re	16.5	

#### **Budget Due Regard Review**

Service / Pressure Proposal	Proposal Narrative (including potential impact on service outcomes and any mitigating actions)
Better Lives - Changes to contract and commissioning approach. Shared Lives Contract	Changes to existing contact to make efficiencies within current provision by recommissioning.
Business Doncaster/Frenchgate Walkway	Close Southern Mall walkway in the evening, saving £15k per year for upkeep and maintenance. Supported by Frenchgate.
Facilities Management/Libraries portfolio	Maximise our community library offer by bringing together services and rationalising the asset base, which will also reduce the building running costs where possible.
Green Waste Collection Service	To undertake a review of introducing a charge for the collection of kerbside green garden waste. Potential saving to be achieved through new income generated, net of increases and decreases to collection and disposal costs.  Options need to be considered and public consultation would be required before specific details can be identified (including how much to charge).
Library	Consolidate spend on online information and learning resources
Post 16 Transport	In light of the worsening financial challenges, reconsider the post 16 transport policy, including undertaking specific consultation.
Resident Parking Permits	Review Residential Parking Permit Charges - consider current charges and options to increase, also considering the impact on the number of permits purchased. This would required specific consultation and a separate decision prior to implementing any changes.
Strategic Asset Management	Localities based YWOW/Asset rationalisation to achieve a reduction on asset occupation costs per locality area and across the whole portfolio.  The programmes will look at when rent increases/reviews should be implemented, review assets incurring holding costs and consider whether to retain/dispose/plans to mitigate costs, Work Smart existing buildings to ensure assets are being used efficiently and support the delivery of localities working, improve investment returns, drive private sector investment, consider future of assets with high backlog maintenance costs, consider transfer of assets to community groups, consider changing opening hours (closing/mothballing) assets to reduce running costs.  Examples for consideration include letting Savoy restaurant units, Colonnades shops/offices etc., future of buildings e.g. Travis Gardens.  Risk: Until resource is in place and Asset base has been reviewed alongside future service delivery requirement the exact saving deliverable and timescales will be unknown. For this saving to be delivered all need to support and work collectively to deliver. Also, requires additional resource to progress and would be delivered over the next 4 years. Risks: may require policy change, consideration of localities needs etc. Savings linked to disposals would generate one off capital receipts.
Tobacco control and smoking cessation services	A smoking cessation service is provided by Yorkshire Smokefree and an integrated stop smoking service is also available for pregnant women and their household members. Stop smoking services perform well and are one of the Public Health service standards. Smoking and exposure to tobacco smoke remains one of the main drivers of ill health and early deaths, with smoking rates higher in routine and manual workers. Broader tobacco control measures are in place (e.g. through regulatory services and school nursing services). A review will consider how all elements of tobacco control and smoking cessation services contribute to reducing smoking prevalence and whether any funding can be reduced.



Councillor Jane Kidd Wheatley Hill and Intake Ward

Tel: 07954428726

E-Mail: jane.kidd@doncaster.gov.uk

Date: 13th February 2023

Mayor Ros Jones Floor 4 Civic Office Waterdale Doncaster DN1 3BU

Dear Ros

#### Overview and Scrutiny's Response to the Mayor's Budget Proposals

I am writing to confirm Overview and Scrutiny Management Committee's (OSMC) response to your Budget Proposals.

OSMC Members have throughout the year continually monitored the Budget at its quarterly budget and performance meetings and commenced consideration of your Budget proposals 2023/24 to 2025/26 by discussing it on 26<sup>th</sup> January 2023. The Committee, then, at its meeting on 9<sup>th</sup> February 2023, confirmed support for your proposals.

At these meetings the Committee used four specific lines of enquiry to assist in providing a commentary on the overall budget proposals. As you are aware, the role of Overview and Scrutiny is not to provide alternative proposals or to undertake a line-by-line analysis of the budget. Overview and Scrutiny can support the budget process by considering the basis and assumptions upon which the budget has been developed and how those proposals will be implemented.

The four key areas considered were:

- i. To what extent are the Mayor's proposals in line with Central Government policy, pressures and directives?
- ii. To what extent will the Mayor's proposal ensure that the Council is able to contribute to the outcomes detailed within Doncaster Delivering Together bearing in mind the constraints detailed at i. above?
- iii. To what extent do the Mayor's proposals demonstrate that the results of any consultation, research or other evidence have been taken into account?

iv. To what extent are the challenges in delivering the savings within the timescales and the capacity to deliver services with reduced resources being addressed?

The Committee's response to your budget proposals is attached to this letter and I have provided a commentary against each of these lines of enquiry. I would also be grateful if you could take account of Overview and Scrutiny Management Committee's response when you present your final proposals to Full Council on the 27<sup>th</sup> February 2023.

Finally, on behalf of the Committee, I would like to thank the Directors, Assistant Director for Finance (section 151 Officer) and Assistant Director for Partnerships, Early Interventions and Localities for attending our budget review meetings, answering questions and providing clarification on issues raised by the Overview and Scrutiny Management Committee.

Yours sincerely

Jane Kidd

**Councillor Jane Kidd Chair of the Overview and Scrutiny Management Committee** 

cc OSMC Members
Cabinet Members
Damian Allen, Chief Executive
Debbie Hogg, Director Corporate Resources
Faye Tyas, Assistant Director of Finance
Scott Fawcus, Assistant Director, Legal and Democratic Services

## APPENDIX A OVERVIEW AND SCRUTINY RESPONSE TO BUDGET PROPOSALS

The Committee acknowledged that the Council is continuing to operate in a challenging and volatile financial environment that is having an impact on all the services it provides. The Council continues to manage additional service pressures including the impact of increased demand.

The national changes that have taken place since a balanced budget in March 2022 were highlighted and the work being undertaken to propose a future balanced budget over 3 years, in line with the Corporate Plan, Delivering Doncaster Together priorities, Central Government policy and a challenging programme of service transformation and savings targets, was acknowledged.

Overall, the £10m funding gap for 2023/24 and £22m budget gap over the forthcoming 3-year period, the issue of rising inflation, energy prices and significant increases in pay were acknowledged as key pressures moving forward along with the challenge to deliver key services within budget.

The Committee accepted and greatly appreciated the analysis of priorities, particularly statutory services, hard work and discussions to deliver the budget. The degree of confidence in the short-term budget was noted but longer term, national uncertainties created pressure and possible vulnerability and it was therefore planned and noted that early savings could be delivered.

#### The Committee resolved that:

The Mayor's budget proposals be supported and the following comments detailed against the key lines of enquiry be received:

1. To what extent are the Mayor's proposals in line with central government policy, pressures and directives?

#### The Committee:

- a) Recognised the savings required and agreed the proposals were an appropriate response to Central Government policy, pressures, directives and national conflicts.
- b) Acknowledged that all service areas had been addressed and continued to be reprioritised as a result of increased demands and reduced funding, and noted the Directors and Services Managers understanding of work required to ensure Doncaster's priorities were met.

c) Noted the existing and emerging pressures and challenges, which were addressed in detail by each Director, evidencing that the budget was appropriate to deliver services moving forward whilst understanding and managing the risks, and maximising the use of resources.

Some of the key areas highlighted were:

<u>Housing Revenue Account</u> – the proposed housing rent increase of 7%, was accepted along with the assumption that it would fund the anticipated inflationary cost increases and support the acquisition of additional properties over 4 years to ease waiting list pressures.

The backlogs in service delivery following the Covid Pandemic were noted, and were partly due to some difficulty with material shortage and recruitment in certain trades, for example, electricians.

<u>Reserves</u> – the Committee accepted that reserves could only be utilised once and that with regard to unforeseen events or emergencies the need to ensure these were sufficient, was vital.

<u>Inflation and energy pressures</u> – it was acknowledged by the Committee that the inflation of 10.5% in December 2022 was unprecedented and the impact across all service provision was something never experienced before. The impact of a 318% increase in gas charges was noted but was hoped support could be achieved through the energy support scheme.

Adult Social care – the need to ensure people were being discharged from hospital and receiving appropriate support was highlighted. It was noted that the Adult Social Care reform grant had been deferred to 2025 with the Government providing additional grant funding. Due to the discretion provided to local authorities on how they used the funding and allowing flexibility, using it to support the priorities and pressures, was noted. However, the long term risk and no certainty of funding after this point, was acknowledged.

The risk associated with home care capacity and the number of people wishing to work in this area had reduced therefore the need to build community capacity for people to remain and be cared for in their own homes, was acknowledged.

<u>Public Health Grant</u> – it was confirmed that the Grant allocation for 2023/24 had not yet been confirmed with budget analysis being undertaken on three separate scenarios, but in reality, it was expected to be along similar lines as in previous years. In real terms, it was acknowledged this was a reduction in the value of the grant. The risks associated with this, were highlighted, including the Local Authority having to meet additional costs of possible increased pay awards for NHS staff who provided commissioned services.

<u>Capital Programme</u> – it was recognised that large investment had been received through the Town Deals and Levelling up fund but the Committee expressed concern that due to the increase in costs in reality resources would not meet expectations. The added challenge to fund the maintenance of assets, initially funded from Government funding, was also noted. With regard to investment and programmes to ease / prevent future flooding, this was highlighted and welcomed.

# 2. To what extent will the Mayor's proposal ensure that the Council is able to contribute to the outcomes detailed within Delivering Doncaster Together (DDT) bearing in mind the constraints detailed at i. above?

Whilst acknowledging fiscal constraints on expenditure and income, the Committee supported the view that overall, the budget proposals sought to deliver the wider Borough ambitions of Doncaster Delivering Together (DDT) and those included in the emerging Corporate Plan.

<u>Partnerships</u> – the good relationships held with partners was welcomed. The Committee acknowledged that partners deliver in different ways, with the need to rebalance occasionally ensuring delivery was heading in the same direction to provide positive results.

# 3. To what extent do the Mayor's proposals demonstrate that the results of any consultation, research or other evidence have been taken into account?

The Committee's confidence in the budget proposals was supported through the detail outlined within the report. The Committee was happy with the investigation on income and expenditure, for example, looking at both regular and one off pressures for this and future budget proposals.

The Committee also acknowledged how the intelligence gathered and examined through the Corporate Plan process contributed to how the Great 8 priorities could be supported through the proposed budget.

#### The Committee learnt how:

- The "lived experience" across many services had influenced how resources could support service delivery. For example, across Adult Social Care, the process can be too bureaucratic when sometimes a simple information guide was all that was required to aid people to find the support they need.
- The eight priorities included in the Children and Young People plan outlined what young people required of the local authority, which in turn informed the corporate plan, budget provision and service delivery.

Finally, with external auditors considering the nature of the savings and plans outlined, this would support and provide credibility that proposals can be delivered.

# 4. To what extent are the challenges in delivering the savings within the timescales and the capacity to deliver services with reduced resources being addressed?

The Committee recognised this budget was exceptionally challenging and how Directorates had addressed meeting service delivery whilst being mindful of meeting the funding gap of £22m, was noted.

It was acknowledged by the Committee that there would be a significant challenge in delivering the budget proposals and these were identified within the risks detailed in the various reports, along with the Chief Finance Officer's comments on the robustness of the estimates. The Committee accepted the risks, that resources were being stretched to the limit and that savings were more difficult to deliver. The Committee highlighted:

- a) The Local Authority's income sources including Council tax, business rates and fees and charges. The Committee supported the proposed Council Tax rate acknowledging that it continued to be one of the lowest nationally. With regard to fees and charges, the increase was accepted but highlighted that it generated a very small amount of income. Therefore, further investigations to charge for certain non-statutory services would continue to be addressed, for example green waste collections, with a decision to be taken following consultation.
- b) <u>Doncaster Culture Leisure Trust (DCLT)</u> the support towards energy and running costs e.g. chemical costs, was accepted and the need to ensure the Dome was fit for purpose with a future operational strategy, was noted.
- c) <u>Savings</u> all proposed savings were accepted but specific attention was paid to:

<u>Children's social care</u> - the wide variety of complexities, including foster care, out of authority placements, education, transport and agreeing what is best for a child or young person, was accepted. The landscape was acknowledged as being the most challenging ever known.

The Committee accepted the need to reduce high spend and deliver savings through in-house provision and fostering. The Committee wished to highlight a child's wellbeing was the first priority whilst bearing in mind monetary consideration and also accepted that when limited resources were available then the more acute services would be prioritised.

With regard to Early Intervention and Prevention, the Committee understood that the Local Authority was maintaining funding, however due to the financial challenge, this was a difficult balance and if pressures continued it would be an area that may not be protected in future. Members understood the difficulties but maintained the commitment to protect where possible.

There was increased confidence in delivering savings as the Local Authority now had more control and influence over the wider service provision. However, the need to ensure it was achieving value for money across the children's care spectrum, through cost reviews was imperative. It was acknowledged there would be an impact on cost reduction once the new family homes for children and young people were staffed, early help resources were being utilised and an increased inhouse foster care service was secured.

Asset rationalisation and the co-location of services where possible – The challenge this presented was acknowledged with the risk assessment and the condition survey, required. The nature of what community services in the same buildings could offer, for example, health benefits was highlighted but the need to ensure they were structurally safe, operating costs reduced and that they operate efficiently, was supported. The Committee stressed that consultation with communities about their community assets, was essential.

<u>Post reduction</u> – reducing the capacity to deliver was considered a challenge and high risk. A number of services under significant pressure were identified, including succession planning for an aging workforce.

To conclude, the Committee welcomed the opportunity to comment on the budget proposals and will continue to support the Council's performance monitoring process throughout the year, by reviewing budget and performance on a quarterly basis. This will ensure Members are aware of progress in implementing key budget proposals, the extent to which value for money is achieved and how any slippage and key risks are being managed.



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**Councillor Jane Kidd** 

Chair of Overview & Scrutiny Management Committee Civic Office Waterdale

Doncaster DN1 3BU

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Date: 14<sup>th</sup> February 2023

Dear Jane,

#### Overview and Scrutiny's Response to the Mayor's Budget Proposals

Thank you for your letter dated 13<sup>th</sup> February 2023 and for confirming OSMC's support for my budget proposals. The detailed commentary provided against each line of enquiry is appreciated.

I agree with the comments made in respect of the proposals and your acknowledgement that the Council is continuing to operate in a challenging and volatile financial environment, with continued issues of rising inflation, energy prices and significant increases in pay. Also, recognising the Council continues to manage additional service pressures, including the impact of increased demand and continues to demonstrate it has the flexibility and resources to meet unexpected challenges.

I would also like to highlight your acknowledgement on the work being undertaken to propose a balanced budget in line with the Corporate Plan and new priorities, as set out in the Delivering Doncaster Together, Central Government policy, and a challenging programme of service transformation and savings targets. In addition, confirmation from OSMC that existing and emerging pressures and challenges were identified and addressed in detail by all Directors, evidencing that the budget was appropriate to deliver services moving forward.

I confirm that the OSMC report and this response will be attached as an appendix to the budget report, which is being presented to Council on 27<sup>th</sup> February 2023.

I would also like to acknowledge the work to continue to support the Council's performance monitoring processes throughout the year, by reviewing budget and performance on a quarterly basis.

I trust the above is helpful, and thank you once again for OSMC's support.

Yours sincerely

#### **Ros Jones**

Mayor of Doncaster

#### **Mayor of Doncaster**

Civic Office, Waterdale, Doncaster DN1 3BU